City of Bradford MDC

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Agenda for a meeting of the Bradford South Area Committee to be held on Thursday, 17 March 2016 at 5.00 pm in Committee Room 3 - City Hall, Bradford

Members of the Committee – Councillors

CONSERVATIVE	LABOUR	THE QUEENSBURY WARD INDEPENDENTS
Carmody	Ferriby Wainwright Tariq Hussain Jabar Peart Tait Warburton	Cromie

Alternates:

CONSERVATIVE	LABOUR
Walls	Berry Dodds Green Johnson Slater Smith Thornton

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

To:

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From: City Solicitor Agenda Contact: Yusuf Patel Phone: 01274 434579 E-Mail: yusuf.patel@bradford.gov.uk





A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The Interim City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members. **DISCLOSURES OF INTEREST**

2.

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- Members are also welcome to disclose interests which are not (3) disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

MINUTES 3.

Recommended –

That the minutes of the meeting held on 28 January 2016 be signed as a correct record (previously circulated).

(Yusuf Patel - 01274 434579)





4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules - Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Yusuf Patel - 01274 434579)

B. BUSINESS ITEMS

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 15 March 2015.

(Yusuf Patel - 01274 434579)

6. PRIESTLEY TERRACE, WIBSEY – TRO OBJECTIONS <u>Wibsey</u> 1 - 6

Previous Reference: Minute 46 (2015/2016)

The Strategic Director Regeneration will submit a report (**Document** "**AC**") which sets out objections received to a recently advertised Traffic Regulation Order for proposed permit parking on Priestley Terrace, Wibsey.

Recommended –

(1) That the Traffic Regulation Order for permit parking on Priestley Terrace, Wibsey be sealed and implemented as advertised.





(2) That the objector be informed accordingly.

(Environment & Waste Management Overview and Scrutiny Committee)

(Andrew Smith - 01274 434674)

7. ROOLEY AVENUE - PROPOSED TOUCAN CROSSING AND CONVERSION OF FOOTWAY TO A SHARED PEDESTRIAN/CYCLE FACILITY <u>Wibsey/Wyke</u>

7 - 12

The Strategic Director Regeneration will submit a report (**Document** "**AD**") which informs members of a proposed Toucan crossing on Rooley Avenue and seeks approval for the proposed conversion of adjacent lengths of footway to a shared pedestrian/cycle facility.

Recommended –

- (1) That members note the proposal to convert the existing zebra crossing on Rooley Avenue to a toucan crossing facility as detailed on plan no. TDG/THS/103179/CON-1A, attached as Appendix 1 to Document "AD".
- (2) That any valid objections to the proposed toucan crossing on Rooley Avenue be reported to this Area Committee for consideration or, in the event of there being no valid objections, the crossing be implemented as advertised.
- (3) That approval be given to convert the existing lengths of footway on Rooley Avenue to shared use between pedestrians and cyclists, as detailed on plan no. TDG/THS/103179/CYCLE-1A attached as Appendix 2 to Document "AD".

(Environment & Waste Management Overview and Scrutiny Committee)

(Andrew Smith - 01274 434674)

8. DEVOLVED BUDGET - SAFER ROADS SCHEMES <u>All Wards</u> 13 - 36 <u>Bradford South</u>

The Strategic Director Regeneration will submit a report (**Document** "**AE**") which seeks approval for a programme of Safer Roads Schemes for Bradford South for the 2016/17 financial year.

Recommended –

(1) That the Bradford South Area Committee approves a programme of Casualty Reduction schemes for 2016/17 listed in Appendix 1 to Document "AE".





- (2) That the Bradford South Area Committee approves the proposed programme of Traffic Management schemes for 2016/17 listed in Appendices 2 and 3 to Document "AE", including (subject to residual funding from previous years' Safer Roads programmes being available, schemes within the reserve list in Appendix 2 to Document "AE").
- (3) That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.
- (4) That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.
- (5) That the list of outstanding requests for measures Appendix 4 to Document "AE") be reviewed in conjunction with respective ward members.

(Environment & Waste Management Overview and Scrutiny Committee)

(Andrew Smith - 01274 434674)

9. HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR BRADFORD SOUTH -2016/17

37 - 46

The Strategic Director Regeneration will submit a report (**Document** "**AF**") which provides information on Capital Highway Maintenance funding for 2015/16 – 2016/17 and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites for 2016/17.

Recommended –

That the Bradford South Area Committee approves the proposed programme of works for 2016/17 as shown in Appendix 2 and 3 to Document "AF".

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Whelan - 01274 434409)





10. BRADFORD SOUTH AREA COMMUNITY DEVELOPMENT AND 47 - 68 COMMUNITY CENTRE CORE COST GRANTS 2015-17 PROGRESS UPDATE

The Strategic Director Environment and Sport will submit a report (**Document "AG**") which outlines the work of Community Development Workers on behalf of the three grant funded organisations during the period April 2015 to December 2016 to support Ward priorities set out within the Bradford South Area Committee Ward Plans 2015-16.

Recommended –

That the work of the Community Development (CD) Workers on behalf of the three commissioned organisations during the period April 2015 to December 2015 to support Ward priorities within the Bradford South Ward Plans 2015-16 be noted.

(Corporate Overview and Scrutiny Committee)

(Mick Charlton - 01274 431155)

11. NEW DEAL PROGRAMME: ENGAGEMENT UPDATE

69 - 84

The Assistant Director Policy, Programmes and Change will submit a report

(Document "AH") which provides:

- An update on actions that build on the findings from the first engagement in New Deal
- A summary of initial findings from the second phase of engagement
- An indication of developing plans for further approaches to engagement

Recommended –

- (1) That members of the Area Committee note the report.
- (2) That the feedback from residents be welcomed and acknowledged.
- (3) That the Area Committee continue to engage with residents, businesses and stakeholders about ways of working differently, and feed any relevant findings into the New Deal programme.

(Corporate Overview and Scrutiny Committee)

(Kate McNicholas - 01274 431761)





12. AN UPDATE ON ARRANGEMENTS BY THE COUNCIL AND ITS 85 - 148 PARTNERS TO TACKLE CHILD SEXUAL EXPLOITATION 85 - 148

The Interim Assistant Director of Children's Services (**Document "Al"**) which provides an update regarding arrangements by the Council and its partners to tackle child sexual exploitation (CSE). The report particularly focuses on the work to deal with historic cases of CSE; to address CSE in black and minority ethnic communities, and the provision of services for children and young people who are at risk of, or who are victims of CSE. There is a particular emphasis on preventative services.

Recommended –

- (1) Members of the Committee are requested to consider the report.
- (2) Members are requested to consider what further enquiries may assist future corporate scrutiny in this area.

(Children's Services Overview and Scrutiny Committee)

(Paul Hill – 01274 434361)

13.DRAFT UPDATED BRADFORD SOUTH AREA COMMITTEE149 -ACTION PLAN 2014-17216

DRAFT UPDATED BRADFORD SOUTH AREA COMMITTEE ACTION PLAN 2014-17

The Strategic Director Environment and Sport will submit a report (**Document "AJ**") which sets out a Draft Updated Bradford South Area Committee Action Plan 2014-17 for consideration by the Area Committee.

Recommended –

- (1) That Bradford South Area Committee approves and adopts the draft updated Bradford South Area Committee Action Plan 2014-17.
- (2) That Bradford South Area Committee requests Council Officers, partner agencies and community organisations to support the implementation of the draft updated Bradford South Area Committee Action Plan 2014-17.
- (3) That Bradford South Area Committee requests the Area Coordinator to continue to work with the relevant officers to support the implementation of the Area Committee Action Plan, as adopted, and to prepare a schedule of reports





about progress, to be presented to future meetings of the Area Committee.

(4) That the Interim Bradford South Area Committee Action Plan 2016-17 should be considered in future revisions of District-wide strategies and budget-setting processes.

(Corporate Overview and Scrutiny Committee)

(Mick Charlton - 01274 431155)

14.A BRIEFING TO AREA COMMITTEE MEMBERS ON CHANGES TO
THE DOMESTIC WASTE COLLECTION SERVICE217 -
222

The Strategic Director Environment and Sport will submit a report (**Document "AK**") which highlights the key changes to the Council's domestic waste collection arrangements following the introduction of the Council's Domestic Waste and Recycling Policy (DWARP).

This report is brought for the information of the Committee.

(Environment & Waste Management Overview and Scrutiny Committee)

(Susan Spink - 01274 434779)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER







Report of the Strategic Director, Regeneration to the meeting of Bradford South Area Committee to be held on 17 March 2016.

AC

Subject:

PRIESTLEY TERRACE, WIBSEY – TRO OBJECTIONS

Summary statement:

This report considers objections received to a recently advertised Traffic Regulation Order for proposed permit parking on Priestley Terrace, Wibsey.

<u>Ward:</u>

Wibsey

Mike Cowlam Strategic Director Regeneration and Culture

Report Contact: Andrew Smith Principal Engineer Phone: (01274) 434674 E-mail: <u>andrew.smith@bradford.gov.uk</u> Portfolio:

Housing, Planning and Transport

Overview & Scrutiny Area:

Environment and Waste Management

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1.0 SUMMARY

1.1 This report considers objections received to a recently advertised Traffic Regulation Order for proposed permit parking on Priestley Terrace, Wibsey.

2.0 BACKGROUND

- 2.1 Priestley Terrace is a short, mainly residential cul-de-sac located off High Street in the district centre of Wibsey. There are 13 residential properties access off Priestley Terrace; there are also 2 businesses that have partial frontages on the street. On-street parking equates to around 1 space per property.
- 2.2 Residents of Priestley Terrace have previously expressed concern about their inability to readily park within the street, due to influx of parking from nearby businesses. As a result, in October 2014, this Area Committee approved a proposal to introduce permit parking on Priestley Terrace.
- 2.2 The scheme extents are shown on plan no. TDG/THS/102765/TRO-1A, attached as Appendix 1. The proposed permit allocations are:

Residents – 1 permit per vehicle registered at property, plus 1 visitor permit per household

Businesses (with Priestley Terrace frontage) – 1 permit per business

- 2.3 The Traffic Regulation Order was advertised between 27th November and 18th December 2015. Affected residents/businesses were notified of the proposals by letter during the advertising period. A total of 15 properties were consulted. As a result one letter of objection to the proposals has been received.
- 2.4 A summary of the points of objection and corresponding officer comments is tabulated below:

Points of objection	Officer comments
1. Request 2 spaces adjacent to business premises, limited to 15 minutes waiting for shoppers.	 The aim of the scheme is to prevent the conflict between residential and shoppers' parking. The implementation of specific short-stay spaces would reduce parking availability for local residents. It is also proposed to use 'zone' signs at the entry to Priestley Terrace to minimise street clutter; this would not be possible if different restriction types were introduced.
2. The proposed permit allocation (1 per business) is insufficient. 4 business permits have been requested.	2. The aim of the scheme is to prevent the conflict between residential and shoppers' parking. Four business permits would be a significant non-residential allocation within the street.

3. Concern about the impact of additional parking restrictions on local businesses.	3. Overall previous and current proposals have sought to cater for the needs of businesses and residents in a balanced manner whilst accommodating important safety considerations. The Council is also currently promoting a proposal to introduce additional community parking at the Fairground site.
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2.5 This matter was originally reported to the Bradford South Area Committee on 28 January 2016. At the meeting it was resolved:

That consideration of the Traffic Regulation Order for permit parking on Priestley Terrace, Wibsey be deferred to enable the Principal Engineer to undertake further consultation with Ward Councillors on the proposals, in line with the comments made by the objector and Members of the Area Committee.

2.6 Further consultation with ward members has been carried out. They continue to support the original scheme and permit allocation proposals.

3.0 OTHER CONSIDERATIONS

3.1 None.

4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 The estimated cost of the Traffic Regulation Orders is £6,000. This is being funded with £3000 from the (Wibsey) Area Action Plan and match funding from the Safer Roads budget.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks arising out of the implementation of the proposed recommendations.

6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Council's powers as Highway Authority and Traffic Regulation Authority.

7.0 OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Due regard has been given to Section 149 of the Equality Act when determining the proposals in this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

Page 3

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

The proposed measures would reduce turning movements in and out of Priestley Terrace and also vehicle/pedestrian conflict on the street itself.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

All ward members have been consulted on the proposals.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

7.8.1 The development and implementation of proposals included in this report supports priorities within the Bradford South Area Committee Ward Plans 2015-16.

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

9.1 Members may propose an alternative course of action; in which case they will receive appropriate guidance from officers.

10.0 RECOMMENDATIONS

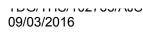
- 10.1 That the Traffic Regulation Order for permit parking on Priestley Terrace, Wibsey be sealed and implemented as advertised.
- 10.2 That the objector be informed accordingly.

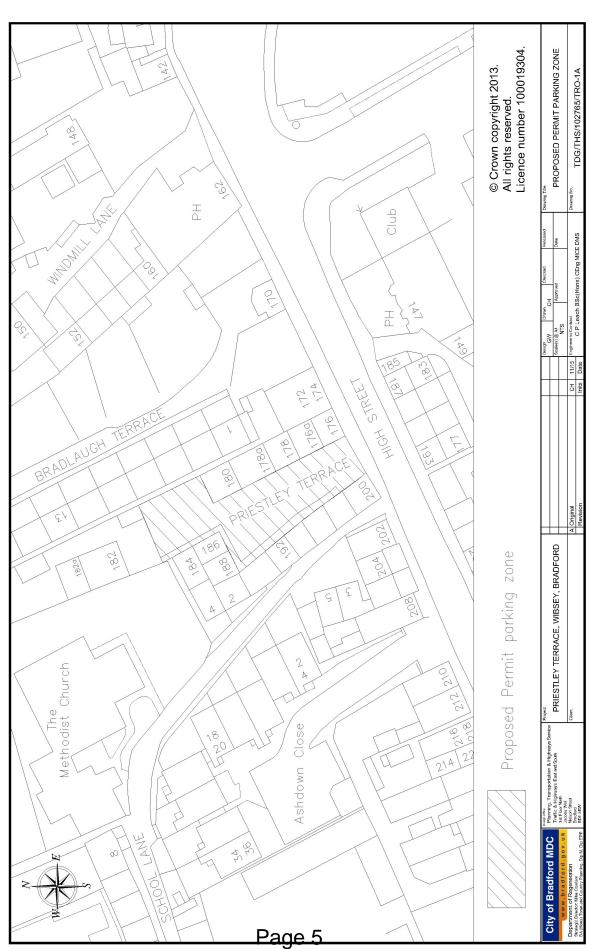
11.0 APPENDICES

11.1 Appendix 1 – Drawing No. TDG/THS/102765/TRO-1A

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: TDG/THS/102765





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Report of the Director, Regeneration and Culture to the meeting of Bradford South Area Committee to be held on 17 March 2016.

AD

Subject:

ROOLEY AVENUE – PROPOSED TOUCAN CROSSING AND CONVERSION OF FOOTWAY TO A SHARED PEDESTRIAN/CYCLE FACILITY

Summary statement:

This report seeks to inform members of a proposed Toucan crossing on Rooley Avenue and seeks approval for the proposed conversion of adjacent lengths of footway to a shared pedestrian/cycle facility.

Wards: Wibsey, Wyke

Mike Cowlam Strategic Director Regeneration and Culture

Report Contact: Andrew Smith Phone: (01274) 434674 E-mail: <u>andrew.smith@bradford.gov.uk</u> Portfolio:

Housing, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management



City of Bradford Metropolitan District Council



1 SUMMARY

1.1 This report seeks to inform members of a proposed Toucan crossing on Rooley Avenue and seeks approval for the proposed conversion of adjacent lengths of footway to a shared pedestrian/cycle facility.

2 BACKGROUND

- 2.1 A residential development is currently being constructed on land adjacent to Rooley Avenue, to the west of Rooley Crescent. As part of the planning approval, the developer is funding the conversion of the existing zerbra crossing on Rooley Avenue to a Toucan crossing (shared pedestrian and cyclist use).
- 2.2 The proposals also include the conversion of adjacent lengths of footway to create a shared pedestrian/cycle route, to link the proposed crossing facility with the existing shared pedestrian/cycle route and new housing site. To convert a footway to shared use between pedestrians and cyclists the footway must be removed under the powers in section 66(4) of the Highways Act 1980 and be replaced with a cycle track under section 65(1).
- 2.3 The proposals are detailed on plan nos. TDG/THS/103179/CON-1A and TDG/THS/103179/CYCLE-1A, attached as Appendix 1 and Appendix 2.
- 2.4 Delegated powers approval to prepare and advertise the toucan crossing proposal has already been obtained. However if there are any valid objections arising from the formal advertisement of a scheme, these will be reported to this Area Committee for consideration.
- 2.5 Approval is sought for the proposed conversion of adjacent lengths of footway to a shared pedestrian/cycle facility.

3. OTHER CONSIDERATIONS

3.1 Local ward members, emergency services, bus operators and cycle user groups have been consulted on the proposals. Any comments will be reported verbally to the meeting.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The estimated scheme cost is £74,000. All scheme promotion and implementation costs will be met by the developer.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The proposed measures have been deemed necessary for reasons of highway safety and residential amenity by the Planning Authority. A failure to make best endeavours to implement these measures could jeopardise this.

6. LEGAL APPRAISAL

6.1 There are no specific legal issues arising from this report. The course of action proposed is in general accordance with the Council's powers as Highway Authority and Traffic Regulation Authority.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Due regard has been given to Section 149 of the Equality Act 2010 when developing the scheme design.

7.2 SUSTAINABILITY IMPLICATIONS

Measures to encourage cycling will have a positive impact on the local environment.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There are no greenhouse gas implications to this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

The proposed scheme is expected to deliver community safety benefits.

7.5 HUMAN RIGHTS ACT

There are no significant human rights implications arising from this matter.

7.6 TRADE UNION

There are no Trade Union implications arising from this matter.

7.7 WARD IMPLICATIONS

Ward members have been consulted.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

The proposed measures included in this report support priorities within the Bradford South Area Committee Action Plan 2011-14.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.

9. OPTIONS

9.1 Members may choose an alternative course of action from that in the

10. RECOMMENDATIONS

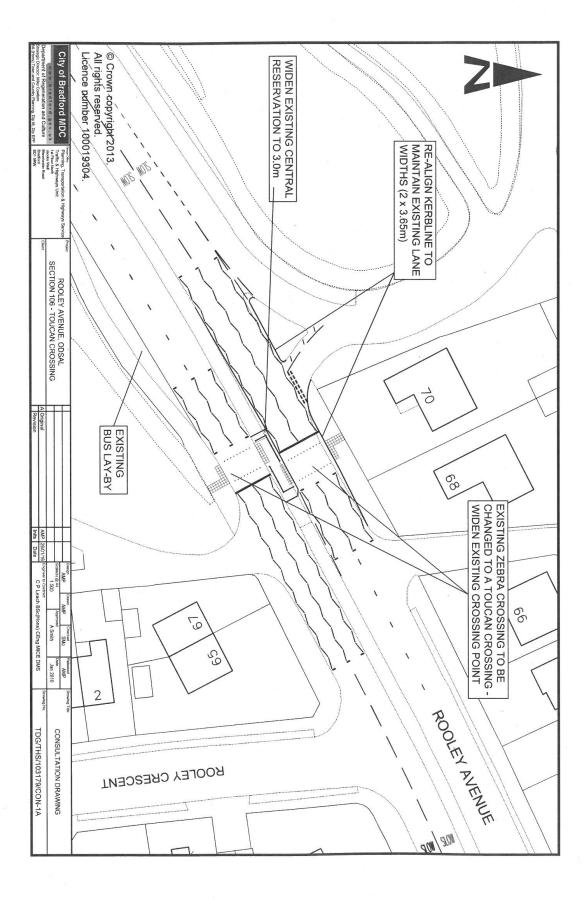
- 10.1 That members note the proposal to convert the existing zebra crossing on Rooley Avenue to a toucan crossing facility as detailed on plan no. TDG/THS/103179/CON-1A, attached as Appendix 1.
- 11.2 That any valid objections to the proposed toucan crossing on Rooley Avenue be reported to this Area Committee for consideration or, in the event of there being no valid objections, the crossing be implemented as advertised.
- 11.3 That approval be given to convert the existing lengths of footway on Rooley Avenue to shared use between pedestrians and cyclists, as detailed on plan no. TDG/THS/103179/CYCLE-1A attached as Appendix 2.

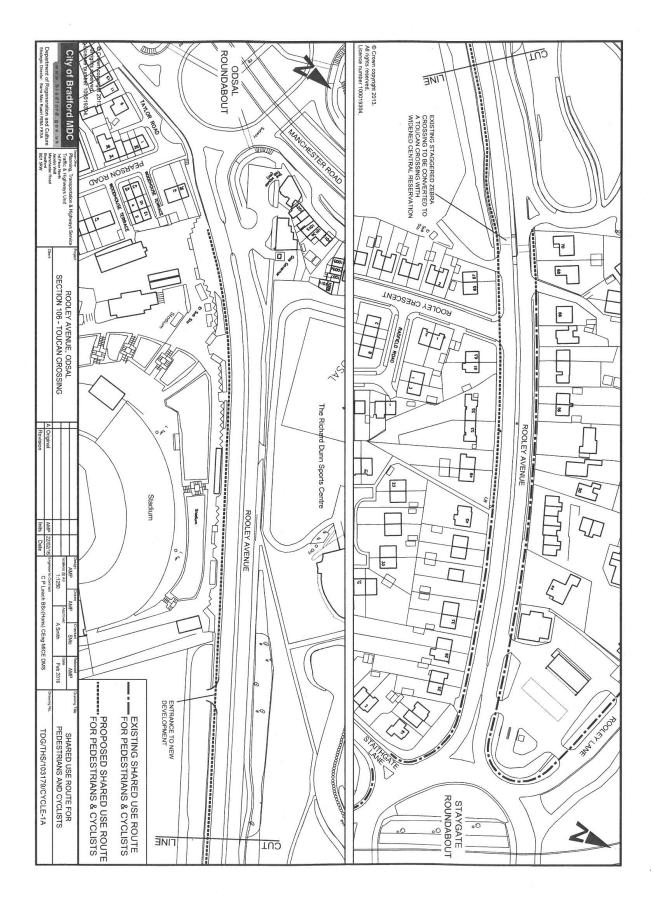
11. APPENDICES

- 11.1 Appendix 1 . Plan no. TDG/THS/103179/CON-1A
- 11.2 Appendix 2 . Plan No. TDG/THS/103179/CYCLE-1A

12. BACKGROUND DOCUMENTS

12.1 None







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Report of the Strategic Director, Regeneration and Culture to the meeting of Bradford South Area Committee to be held on 17 March 2016.

AE

Subject:

DEVOLVED BUDGET - SAFER ROADS SCHEMES

Summary statement:

This report seeks approval for a programme of Safer Roads Schemes for Bradford South for the 2016/17 financial year.

Ward: All Bradford South

Mike Cowlam	
Strategic Director	
Regeneration and Culture	

Report Contact: Andrew Smith Principal Engineer Phone: (01274) 434674 E-mail: <u>Andrew.smith@bradford.gov.uk</u> Portfolio:

Housing, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management

1.0. SUMMARY

1.1. This report seeks approval for a programme of Safer Roads Schemes for Bradford South for the 2016/17 financial year.

2.0. BACKGROUND

- 2.1. The West Yorkshire Integrated Transport Authority (ITA) has produced the 15-year West Yorkshire Transport Strategy (*My Journey West Yorkshire Local Transport Plan Strategy 2011-2026*) and detailed 3-year *Implementation Plans* which set out the transport policy and programmes in West Yorkshire. Within the framework of West Yorkshire, this document sets out the transport strategy and aspirations of the Bradford district over the same period.
- 2.2. The 3 main objectives of this Local Transport Plan (LTP) are: -
 - **Economy** To improve connectivity to support economic activity and growth in West Yorkshire and the Leeds City Region;
 - Low Carbon To make substantial progress towards a low carbon, sustainable transport system for West Yorkshire, while recognising transport's contribution to national carbon reduction plans;
 - **Quality of Life** To enhance the quality of life of people living in, working in and visiting West Yorkshire

There are a number of targets identified; specific to Safer Roads is a target to reduce the number of people Killed or Seriously Injured (KSI) in road collisions by 50% by 2026. Traffic Management measures aimed at reducing casualties to achieve this target also have a positive impact on the objectives of the LTP by enhancing quality of life and encouraging sustainable transport modes.

- 2.3 It has been acknowledged at a West Yorkshire level that there needs to be a refocus on Casualty Reduction in order to meet the KSI reduction target within the Local Transport Plan. Therefore it has been determined (by the ITA Board and resolved by the ITA Committee) that the current 3yr Implementation Plan (2014-2017) will introduce an evidence-based approach to prioritise a significant proportion of the budget available for Traffic Management measures to address those sites where it is expected that highways improvements will improve safety and reduce casualties.
- 2.4 The funding split determined by the ITA is 70% for Casualty Reduction schemes and 30% for locally determined schemes, such as on-street parking management, speeding or other community priorities (where there are perhaps perceived safety issues rather than a history of recorded collisions). The latter proportion of the budget will also need to cover the following scheme types: -
 - Disabled Persons Parking Places
 - Access improvement schemes (e.g. dropped kerbs etc.)
 - Public Transport Infrastructure (e.g. raised kerbs at bus stops, bus build-outs)
 - Routes to Schools
 - Cycling Initiatives

2.5 The overall budget now comes under the heading of Safer Roads within the LTP. It has also been resolved that the indicative portions to each West Yorkshire Authority will be based on the previous formula split as used in Implementation Plan 1 (IP1).

Budget devolution

2.6 The funding and decision making process will continue through the devolved responsibilities of the Area Committee as resolved at the meeting of the Bradford South Area Committee on 22 November 2012. The decision making process should continue to reflect the needs and aspirations of the Local Transport Plan as well as consideration of local priorities.

3.0. OTHER CONSIDERATIONS

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places, undertaking mobility access improvement works, and continuing deployment of the radar traffic counting equipment to assist in prioritising concerns about highway safety, by again including budgets for these within the 2016/17 programme.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2016/17. (Due to the more extensive processes involved, it would not be feasible to include any larger schemes or Residents Permit Parking Schemes within the constituency-wide Order).
- 3.3. A significant number of requests that have been previously added to the waiting list for funding have been there for a number of years with no recent renewed requests for action, or have been made by individuals rather than having more widespread community and/or member support or at sites without a proven history of safety issues. In order to assist future prioritisation of funding, it is recommended that the list of outstanding requests for measures (Appendix 4) be reviewed in conjunction with respective ward members in accordance with this methodology. There is nothing to preclude any of these items being restored to the list if new justification for their inclusion comes to light.

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total budget for the Bradford district for the 2016/17 financial year is £825,000.
- 4.2 The funding split between the 5 constituencies has been determined based on the 2011 census population figures. (As resolved by Executive at the meeting on 16 April 2013).

Area	Population %
Bradford West	22.0
Bradford South Page 15	19.4
Bradford West Bradford South Page 15	

Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.3 This apportionment results in a total budget of £160,000 for Bradford South, of which £112,000 is for Casualty Reduction schemes and £48,000 is for other community priority schemes.
- 4.4 The allocations for the Bradford District, and subsequently Bradford South, are based on the indicative annual funding figures for the current 3-yr Implementation Plan. Any re-profiling of these allocations, and their potential impact on the Safer Roads programme approved by this Committee, would be reported to the Area Committee when they are known. Appropriate re-programming of schemes can be carried out if required.
- 4.5 Work on the 2015/16 programme of schemes (approved by this Area Committee on 26 March 2015) is ongoing; it is also possible that the ITA may re-profile Safer Roads funding to account for previous over programming. As such it is not known at this stage whether or not there will be any residual funding to reallocate. It is recommended that a further report be brought to Area Committee to update members on schemes progress and consider, if appropriate, residual funding.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1. A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would be contrary to the ITA funding parameters. This may result in non-payment of funds (Funding is paid retrospectively from the ITA to the council on a quarterly basis).

6.0. LEGAL APPRAISAL

6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and approved schemes will be developed, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS

Improvements to road safety conditions encourage a shift to sustainable transport modes.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective prioritisation of resources to maximise casualty reduction will be beneficial to community safety.

- 7.5. HUMAN RIGHTS ACT None.
- 7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

Elected members will be fully consulted on the development of any schemes within their respective wards.

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

Safer Roads schemes support the Safer Communities priorities within the Bradford South Area Committee Action Plan.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

9.1. Members may nominate alternative schemes to those recommended in Appendices 2 and/or 3 (to the same total budget value). Officers will provide appropriate advice and any suggested substitutions. Any alternative sites suggested for inclusion in Appendix 1 will be subject to justification in terms of Casualty Reduction potential.

10.0. RECOMMENDATIONS

- 10.1. That the Bradford South Area Committee approves a programme of Casualty Reduction schemes for 2016/17 listed in Appendix 1.
- 10.2. That the Bradford South Area Committee approves the proposed programme of Traffic Management schemes for 2016/17 listed in Appendices 2 and 3, including (subject to residual funding from previous years' Safer Roads programmes being available, schemes within the reserve list in Appendix 2).
- 10.3. That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.
- 10.4. That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities age systematic to this Area Committee for

consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.

10.5. That the list of outstanding requests for measures (Appendix 4) be reviewed in conjunction with respective ward members.

11.0. APPENDICES

- 11.1 Appendix 1 Bradford South Casualty Reduction Schemes recommended 2016/17 programme.
- 11.2 Appendix 2 Bradford South Traffic Management Schemes recommended 2016/17 programme.
- 11.3 Appendix 3 List of requests received for minor Traffic Regulation Orders including sites recommended for inclusion in 2016/17 Area-Wide Traffic Regulation Order.
- 11.4 Appendix 4 List of requests received for Traffic Management Measures in Bradford South.

12.0. BACKGROUND DOCUMENTS

- 12.1 Report to the Bradford South Area Committee on 22 November 2012 'The transfer of responsibility and budgets to the Bradford South Area Committee for decision making'
- 12.2 Report to Executive on 16 April 2013 '*Methodology for allocation of devolved* service resources to the five Area Committees'
- 12.3 ITA Board and Committee minutes on the methodology for the Safer Roads Strand of the Local Transport Plan.

APPENDIX 1

BRADFORD SOUTH CASUALTY REDUCTION SCHEMES – RECOMMENDED 2016/17 PROGRAMME

Site	Ward	Proposed Scheme		year ualties	Budget Estimate
			KSI*	Slight	
A641 Huddersfield Road/Netherlands Avenue junction.	21, 27,30	Remove through traffic from Netherlands Avenue lower section to upper section. Remove right turn outbound to upper Netherlands Ave and provide loop for those wanting access to upper Netherlands Ave. Make mandatory left turn out of lower Netherlands Avenue. Narrow central turning area, provide slip lanes. Moving TRO required.	2	11	£48,000 junction improvement and TRO
St Enoch's Road uphill ap p roaching Brownroyd Hill Road mini-roundabout.	27	Advanced give way sign, vehicles approaching uphill blinded by the sun, not aware approaching junction.	1	3	£1,500 sign
Dudley Hill Roundabout	25/ East	Guidance markings to all lanes (white lining and lane signing people cutting into wrong lanes).	2	21	£6,000 lining/signing
B6379 Huddersfield Road/Balme Street, Wyke	30	Waiting restrictions to protect pinch point, junction to protect pedestrians movements and improve sight line visibilities.	6	9	£7,000 TRO and lining
Carter Lane/Lane End junction	20	Improvements to warning signing road markings narrow hatching keep left small arrows	2	1	£3,000
Reevy Ave/Road/Reevy Road West	21	Improvements to double mini-roundabout. Dome the central markings, install 2 addition lit min- roundabout signs and modify 3 existing signs to include give ways.	2	4	£7,500
Cemetery Road junction with Northside Road and Birks Fold	11	Provision on give way signing on both side roads and give way triangle markings.	7	2	£4,000
A647/A644 Queensbury	20	Approach to left turn, information sign to drivers about large vehicles making manoeuvre will be	0	3	£1,500

		using outer lane.			
Dean Beck Avenue/Staithgate Lane	30	Provision of give way sign and road triangle.		1	£1,500
A647 Ford Hill, Queensbury	20	Provision of bend warning signs, central hatching and slow markings.	0	3	£2,000
A647 West End/Granby Street, Queensbury	20	Contribution towards Section 106 scheme towards provision of pedestrian island.	1	2	£9,000
A644 Brighouse Road, Queensbury. Part in Calderdale	20	Additional blind summit warning signs, slow marking	0	12	£1,500
Southfield Lane/Smith Road, Great Horton.	11	Provision of give way sign	1	4	£1,500
B6379 Huddersfield Road	30	Pedestrian Island near to Silver Street (no pedestrian crossing facilities on this section of B road, when there are shops (TRO from other site combined).		2	£7,500
A621 Huddersfield Road/Common Road	30	Warning of crossroads ahead on backing boards and slow markings.	1	4	£1,500
Cleckheaton Road/Common Road/Park house Road	30	Additional give way sign on central island.		7	£1,500
A6177 Smiddles Lane approaching Hope Avenue anmd Hutton Road	27	Warning signs of the left hand bend with left stub and crossroads ahead.		15	£1,000
Cocking Lane, Queensbury	20	Bend and ice warning signs, slow markings and centre warning line.		7	£2,500
Windermere Road junction with Gt Horton Road	11	Pedestrian island	0	2	£4,000
		Total	26	114	£112,000

APPENDIX 2

BRADFORD SOUTH TRAFFIC MANAGEMENT SCHEMES – RECOMMENDED 2016/17 PROGRAMME

Site	Ward	Proposed Scheme	Estimate
Dischlad Pava sitas	All	Drovision of an atract disabled parking facilities for qualifying constituents	£6,000
Disabled Bays sites		Provision of on-street disabled parking facilities for qualifying constituents.	
Mobility Sites	All	Provision of dropped crossings and tactile paving to aid mobility across the constituency.	£5,000
TRO's/Lining Various sites (see Appendix 3)	All	Allocated for 1 Traffic Regulation Order bundles across the year.	£7,000
Radar surveys	All	Staff costs for Radar speed surveys District Wide	£2,000
Bartle Lane junction with Gt Horton Road	11	Pedestrian island	£4,000
Mill Carr Hill Road,	25	Lowering traffic calming feature from 100mm to 75 by planing and re-laying	£1,000
Oakenshaw		adjacent to number 45. Assessed in August 2015 (noise complaints).	
St Paul's Avenue	27	Mandatory right turn from right turn lane onto Halifax Road	£3,000
Wibsey Fairground	27	Car park	£20,000
Π		Total	£48,000
Pag		RESERVE SCHEME LIST	
A647 Halifax Rd/Oxford Rd	20	Extend build out, dropped x-ing, relocate bus stop to improve sight line	£5,000
Woodside Primary School, Fenwick Drive, Woodside.	21	20 mph speed limit zone, for the extents of traffic calmed area.	£5,000
Kesteven Close (Rycroft Primary School	25	Footway extension/bollards/guard rail – ped. route to school	£3,000
Staithgate Lane	30	Missing pedestrian footway link – extend footway 120 metres	£6,000
Wibsey Park Avenue/Reevy Road	21/27	Junction improvement, pedestrian islands, waiting restrictions, signing/lining.	£38,000

APPENDIX 3

BRADFORD SOUTH - LIST OF REQUESTS RECEIVED FOR MINOR TRAFFIC REGULATION ORDERS

Recommended programme for 2016/17 Area-wide TRO highlighted

Gt Horton Ward 11

ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN /RURA L	COST	OFFICER RECOMMENDATIONS
Lowell Avenue	Clayton Road	15/16	Urban	£7,000	NWAAT Parking from local shops overflow parking unable to access street and own drives and unable to turn around.
Gt Horton Road	Garage access	2010/11	Urban	£7,000	Extension of NWAAT to maintain visibility splay
Hollingwood Lane	Hollingwood Mount	2015/16	Urban	£7,000	NWAAT to maintain visibility splay
Knights Fold	Paternoster Lane	12/13	Urban	£7,000	Waiting restrictions Mon-Sat 8-6.
19 locations around Gt Horton Road		15/16	Urban	£7,000	NWAAT to protect accesses and junctions. Petition Committee Decision 28-1-16.
Spencer Road	St Wilfreds Cres	15/16 13/1/2016	Urban	£7,000	Sight line visibility problems to right, 3 slight injuries during last 5 years, needs NWAAT.
Southmere Road	No.s 2 & 4	15/16	Urban	£7,000	Extend NWAAT from junction of Southfield Lane to stop parking for shops/dentist/pub and maintain access for residents to drives.
Southmere Road (105 Ewart Street drive).	Ewart Street	15/16	Urban	£7,000	Revoke SYL replace with bar marking
Tanner Hill Road	Access to Under Hill Farm obstructed on both sides of stub road	15/16	Urban	£7,000	Waiting restrictions NWAAT along one side of stub road and across access to junction.

Queensbury Ward 20

ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN /RURA L	COST	OFFICER RECOMMENDATIONS	
A647 Halifax Road (existing island).	Between Hill End Lane and Fleet Lane	15/16	Urban	5,000	No waiting at any time to replace white bar marking extend uphill approach to prevent vehicles hitting island.	
A647 West End/Ford Hill	Un-adopted	12/13	Urban	6,000	NWAAT to replace m-f 8-6 at Highfield Terrace No.s 77 to 81	
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ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN /RURA L	COST	OFFICER RECOMMENDATIONS
Back Lane	McMahon Drive	11/12	Urban	5,000	Waiting Restrictions
Back Lane	Brow of hill	07/08	Urban	5,000	Waiting Restrictions
Commercial Street	West End	12/13	Urban	6,000	Waiting Restrictions, access to area blocked
Deanstones Lane	Adjacent bowling green	15/16	Urban	6,000	Restriction 12 noon to 8pm only.
Mill Lane	Old guy Lane	15/16	urban	6,000	NWAAT to replace white bar keep clear markings both sides of road at the 90 degree bend
Highgate Road	West of Birdwalk	14/15	Urban	6,000	NWAAT to maintain sight line visibility.
New House Lane		15/16	Urban	7,000	No waiting at any time and parking limited waiting half footway/carriageway.
West End	Russell Road	15/16	Urban	7,000	NWAAT Sight line visibility to the right

Royds Ward 21

ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN /RURA L	COST	OFFICER RECOMMENDATIONS
A6036 Halifax Road	Beehive Yard outbound	12/13	Urban	£5,000	No waiting and limited Waiting for local shops.
Church Street	Off A6036 Halifax Road	15/16	Urban	5,000	Vehicles parking too close to junction both sides of Church Street and obstruct private drive for No.2. No waiting 8am to 6pm church side and NWAAT other side to include first access.
Fenwick Drive	Woodside Primary School new breakfast club	15/16	Urban	5,000	New breakfast club opened and parking is adjacent to the school, need to extend school no stopping on entrance markings TRO
Manorley Lane	Meadway	14/15	Urban	£5,000	No waiting at any time. Sight line visibility at junction.
Reevy Crescent	Sheltered accommodation	15/16	Urban	£5,000	Lay-by used by parents and teachers of Farfield School. Met criteria for residents parking 8am to 6pm Monday to Friday.

ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN /RURA L	COST	OFFICER RECOMMENDATIONS
Bierley Lane	Delware Court	02/03	Urban	£5,000	Waiting Restrictions
Bierley Lane	Smith Street	09/10	Urban	£5,000	Waiting Restrictions
Broadstone Way	Full length	15/16	Urban	£7,000	Review waiting restrictions where there is verge hardening, verges where paving is laid for parking so it only covers carriageway, but at junctions to back of footway at junctions to maintain sight line visibility.
Broughton Ave (unadopted section).	Newall Road	14/15	Urban/s chool	5,000	Permit parking zone. Would need a committee resolution as all have off street parking.
Coop Place	Off Rooley Lane	15/16	Semi- urban	£7,000	NWAAT required to maintain access to Toby and industrial premises.
Holme Lane	Joseph Street	09/10	Urban/I ndustria I	£5,000	Waiting Restrictions
Launceston Drive	Opposite 90 degree parking bays	11/12	Urban	£5,000	No Waiting at Any Time
Newhall Park Drive	Housing off Prologis Site	14/15	Urban Industri al	£5,000	Permit parking zone or no waiting at any time.
Rook Lane	Compton Street	15/16	Urban/i ndustria I	5,000	No waiting at any time for sight line visibility to right.
Shetcliffe Lane	Approaching Tong Street junction	08/09	Urban	£5,000	Reduce length of No Waiting 8am to 6pm
Tong Street	Prince Street	05/06	Urban	£5,000	Revocation of Banned Turns (include in another TRO). Do with Tong Street improvement for 2020/21.
Wharfedale Road	Euroway Industrial Estate HGVs having difficulty accessing premises	15/16	Urban	£5,000	No waiting at any time restrictions

Wibsey Ward 27

ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN/ RURAL	соѕт	OFFICER RECOMMENDATIONS	
Beacon Road	Kilner Road	00/01	Urban	4,000	Waiting Restrictions	
Brentwood Gardens	Halifax Road	05/06	Urban	4,000	Waiting Restrictions	
Manchester Road Lay-by outbound	Rooley Lane	11/12	Urban	4,000	Limited Waiting for 1 hour/2hours.	
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ROAD NAME	JUNCTION	YEAR RECEIVED	URBAN/ RURAL	соѕт	OFFICER RECOMMENDATIONS
Mount Road	Briggs Avenue	05/06	Urban	4,000	Extend existing Waiting Restrictions
Oakroyd Avenue	Junction with High Street Wardens/residents identify this problem.	15/16	Urban	4,000	No waiting at any time restriction needs to be 1 space on north east only side. Too narrow, restricts access.
St Enoch's Road	Chapel Fold	04/05	Urban	4,000	Waiting Restrictions at junction and one side.
St Paul's Ave (right turn slip)	Halifax Road	12/13	Urban	4,000	Mandatory right Turn, requested by School crossing patrol co-ordinator.
St Paul's Avenue Cul de sac	St Paul's Avenue	05/06	Urban	4,000	Waiting restrictions
Tennyson Road	Junction with Fair Road, garage side	15/16	Urban	4,000	No waiting at any time to protect junction and dropped crossing.8
Trevor Foster Way	Part of Eurocam Technology Park	15/16	Indust	5,000	Waiting restrictions

Wyke Ward 30

ROAD/JUNCTION	Problem	YEAR RECEIVED	URBAN/ RURAL	COST	OFFICER RECOMMENDATIONS
785 Cleckheaton Road	Sight line visibility obstructed	15/16	Urban	5,000	No waiting hours of opening
Clay Hill Drive	Adjacent to No.21 to protect drive way	14/15	Urban	£5,000	No waiting at any time
Carr Lane	Access/egress from industrial premises for Articulated vehicles	15/16	Urban	£7,000	NWAAT
Gannerthorpe Street	One parking space between restrictions causes obstruction	15/16	Urban	£5,000	Same as existing
New Works Road 365-371	Resident Permit Parking	10/11	Urban	5,000	Permit Parking
Spartan Road	Industrial estate road	15/16	Industrial Estate	4,000	No waiting at any time to allow articulated vehicle turning manoeuvres at entrances/exits.
Spartan Road	Additional parking provision	14/15	Industrial	5,000	Revoke NWAAT on industrial Estate request by businesses and wardens

BRADFORD SOUTH - LIST OF REQUESTS RECEIVED FOR TRAFFIC MANAGEMENT MEASURES

Great Horton Ward 11

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Aberdeen Place	Parking Lay-bys	14/15	0	20,000	Removal of GIA junction Features
Ashton Avenue	Traffic Calming	08/09	1	10,000	Mean speeds 19 mph, low volumes.
Beckside Road (between Spencer Road and Shires Ind Unit)	Pedestrian stick down island	2013/14	0	7,000	PV2SQ 0.449x10^8.
Bartle Lane/Hollybank Road	Mini-roundabout	06/07	1	17,000	Gives equal priority to all road users, help to reduce vehicle speeds and an option to Traffic Calming of each street.
Bartle Lane	Traffic Calming remaining length	14/15	1	20,000	Through traffic daily 2,600. Average speeds 28 mph (66% exceeding 30 mph speed limit)
Bartle Lane	20 MPH Speed Limit Zone	12/13	?	£7,000	Through traffic daily 4,498. Average speeds 28 mph (36% exceeding 30 mph speed limit)
Cumberland Road	Parking Lay-by	14/15	1	70,000	Removal of G.I.A Junction Features
Footpath between Exley Mount and Birks Fold	Motor Cycle Barriers	2007/08	N/A	4,000	Concern raised by local residents and Ward councillor.
Great Horton Road	Crossing facility adjacent to 742 Gt Horton Road.	14/15	?	25,000	Justifies zebra crossing with 2 build outs PV2 0.858X10_8. 106 metres to nearest pedestrian island and 120 metres to signals.
Harlow Road	Parking Lay-by	14/15	0	70,000	Removal of G.I.A Junction Features
Hartington Terrace	Parking Lay-bys	14/15	0	70,000	Removal of GIA junction Features
Hollingwood Lane/Chelsea Road	Footway improvement	12/13	0	£5,700	Large vehicles unable to negociate sharp manoeuvre, cut across damaging footway.
Hollingwood Lane/Hollybank Road	Left sight line improvement	12/13	4	СРО	Virtually nil visibility to the left
Hollingwood Lane/Island	Remove island/improvement	11/12		20,000	HGV's mounting footway
Hollingwood Lane	20 mph Variable Speed Limit. Or School Zone	2010/11	2	10,000	Complement existing school traffic calming, 34% exceeding speed limit.
Holly Bank Road	Traffic Calming	06/07 Pag	e 27 ²	25,000	Through traffic daily 7,700, Average speeds 29 mph (78%

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
					exceeding 30 mph speed limit).
Kingswood Street (220m)	Traffic Calming	01/02	0	24,000	Average speeds 22mph low volume 414 vehicles in 12 hours
Legrams Avenue, Scholemoor	Traffic Calming	08/09	0	8,000	Mean Speeds 22 mph
Lidget Terrace and lidget Place	2 short One Way streets	09/10	0	12,000	Difficulty with accessi & egress because of traffic queues on Beckside Road
Neocropolis Road, Scholemoor	Traffic Calming	08/09	0	13,000	Mean Speed 21 mph
Old Road (bus route)	Traffic Calming	2014/15	2	15,000 Upper 15,000 lower May needs strengthening	Upper 2,663 AADT, 24.3mph average speeds. Lower 1,646 AADT, 25.9mph average speeds.
Poplar Grove	Traffic Calming	04/05	1	45,000	80% non residential through traffic, high speeds
Scholemoor	20 mph Zone	10/12		8,000	Raised by councillors
Scholemoor Lane	Traffic Calming	08/09	3	18,000	Mean speeds 17 to 19mph.
Scholemoor Lane/Clayton Road	Bolt down Island	14/15	4	7,000	Junction used for u-turns by left turners out of Hollingwood Lane abusing right turn.
Scholemoor Road (260m)	Traffic Calming	01/02	1	40,000	Mean Speeds 21 mph
Smith Road	Traffic Calming	07/08	0	20,000	Low volumes, average speeds 24.6 to 29.8 mph.
Rear of Southfield Lane (back alley way)	Closure TRO and bollards	07/07 Revisted 15/16	0	6,000	Route signed as no through route and unsuitable for traffic, but abused. Children at risk when playing.
Southmere Terrace/Drive, Cragg St & Pannal St. 20/5/2014	Traffic Calming – Thermoplastic Humps	14/15	0	7,000	Low speeds Low volumes`, no collisions.
Spencer Road/Beckside Road	Permanent roundabout	11/12		15,000	Traffic abusing existing mini- roundabout.
Spencer Road (Beckside Road to Clayton Road	Traffic Calming	08/09	3	26,000	7-7 bi-directional volume 5,858 vehicles, Mean Speeds 32 – 35 mph
Springfield Avenue, Scholemoor	Traffic Calming	08/09	0	12,000	Mean Speeds 21 to 23 mph

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Footpath between St Wilfrid's Crescent and Spencer Road	Motor Cycle Barrier	2008/09	N/A	2,000	Concern raised by Rights of Way, Police and Residents.
Wheater Road	Parking Lay-bys	13/14	0	70,000	Removal of GIA junction Features
Windermere Terrace/Gt Horton Road	Road Closure/Turning Head/Waiting Restrictions	08/09	1	15,000	54 vehicles during 4 hours peak periods non-residential traffic volumes

Queensbury Ward 19

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Albert Road, adjacent to demolished mill.	Extend existing footway 500 metre maintain safe route to Fox Hill Primary School.	14/15	?	£10,000	Footway stops and then restarts further down forcing pedestrians to cross on a bend.
A644 Brighouse Road/Jackson Hill Lane	Toucan Crossing	10/11	0	60,000	No safe road crossing point for horse/riders to local stables and routes. 50 mph speed limit.
A644 Brighouse & Denholme Rd/Green Lane	Re-align junction and widen footway	09/10	0	10,000	High speeds entering Green Lane
A647 Halifax Road/Oxford Road junction	Extend build out/dropped crossings, relocate bus stop.	15/16	0	7,000	Need crossing point to cross to shop
A647 Halifax Road/Windy Bank Lane	Toucan Crossing	10/11	6	60,000	No safe road crossing point for horse/riders to local stables and routes. Speed related collisions.
Back Lane - Option 1	Installation of traffic mirror with commitment to junction improvement at Highgate Road within 2 years	11/12	2	60,000	There is a blind spot where vehicles are not seen when turning into back lane.
Back Lane - Option 2	Introduction of one- way	11/12	2	7,000	There is a blind spot where vehicles are not seen when turning into back lane.
Back Lane – Option 3	Closure of the road at Highgate Road	11/12	2	10,000	There is a blind spot where vehicles are not seen when turning into back lane.
Back Lane – Option 4	Widening the road by reducing footway width and removing priority signing.	11/12	2 age 29	5,000	There is a blind spot where vehicles are not seen when turning into back lane.

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Baldwin Lane	Upgrade warming signing and new VMS Sign	15/16	3	6,000	Cars going through farmers wall continuous damage.
Cooper Lane	20 mph variable speed limit	2008/09	4	10,000	85%ile 22.7 to 31.4 mph
Fleet Lane	Traffic Calming (thermoplastic strips)	14/15 2 requests	0	15,000	AADT 2030 vehicles, 85%ile 29.3mph and 23.7 average speeds. Not a bus route
Green Lane, Corporal Lane, Shaw Lane, Paw Lane, Jackson Hill Lane and Sykes Lane	Reduced speed limits	11/12	0	6,000	Review Speed Limit
Green Lane	Roper Lane	03/04	1	6,000	Review Speed Limit
Hill End Lane	Traffic Calming	14/15	0	35,000	AADT 2162, average speed 28.4 mph, 85%ile 34.4mph
Highgate Road/Cooper Lane junction	Island, pedestrian facilities at signals & re-site bus stop/shelter	03/04	3	20,000	Aid pedestrian movements
Medway (130m)	Road Closure	02/03	0	9,000	Closure to prevent use by through traffic
Mill Lane 40 metres	Extend footway	06/07	0	7,500	Footway has a gap, this will protect most vulnerable road users
Mill Lane (300m)	Traffic Calming	03/04	0	30,000	Low speed/low volumes
Naseby Rise (180m)	Traffic Calming	00/01	0	21,000	Average Speeds / Low Volumes
Oxford Road	Build Out to stop those abusing no entry	14/15	0	4,000	Since introduction of one way, no entry has been regularly abused. Physical measure required.
Old Guy Road (un- adopted track linking Mill Lane to Brighouse & Denholme Road).	Road closure from Police following a number of burglaries.	11/12	0	6,000	Police require measure a road closure with pedestrian & horse friendly gate or anti- ram bollards at junction with Brighouse and Denholme Road.
Priestley Hill, Halifax Road	Verge Grass Crete	14/15	0	£10,000	Conversion of grass verge into grasscrete parking area.
Roper Lane (section 1)	Single sided crash barrier	05/06	0	9,000	Continuous damage to land owners dry stone walls on narrow bend (high number of non-injury collisions).
Roper Lane (section 2)	Single sided crash barrier	05/06	0	6,000	Continuous damage to land owners dry stone walls on a narrow bend (high number of non-injury collisions).

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Rural area between Queensbury, Clayton and Thornton	Warning signs of horses/riders at entry points and where paths/bridleways meet roads.	10/11	0	6,000	The Police Horse Liaison Officer and officer have visited area and believe signing essential to protect vulnerable road users.
Snape Drive	Widen footway and modify turning head	14/15	0	?	Damage cause to private property by turning vehicles. Turning head too tight. Land required.
Sourheads Footpath	Motorcycle barrier	07/08	0	2,000	Replace cycle dismount barriers.
West End/Russell Hall Lane	20/30 mph variable speed limit fronting Russell Hall Primary School	14/15	?	12,000	High speeds in front of primary school
Westbury Road	Traffic Calming	06/07	0	18,000	Average speeds 25 – 29 mph, vehicles 796 7am – 7pm,40% residential traffic.
Windy Bank Lane	Trief Kerbing	06/07	0	6,000	HGV's ignoring 7.5T Ban, physical measure will be self enforcing.

Royds Ward 20

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
# Bilsdale Grange/Reevy Crescent (600m)	Traffic Calming	01/02	1	100,000	Average Speeds/Average volumes
32 Buttershaw Drive	Relocated Traffic Calming.	10/11	0	6,000	Water collects because of feature. Option to construct additional drainage gulley.
Cooper Lane/Stainbeck Gardens	Pedestrian link 20 metres.	1 15/16 1 0		6,000	Lack of pedestrian routes from residential area to main road.
Eaglesfield Drive, Woodside	Extension of School Traffic Calming Zone. Petition	10/11	0	6,000	85 th percentile speed 31mph
Fenwick Drive (1,270m)	Traffic Calming	06/07	2	100,000	Average speeds 28 mph
Farfield Avenue/Church Street	Road Closure	09/10	1	6,000	61% non-residential through traffic on Church Street residential area.
Farfield Grove (320m)	Upgrade Existing Traffic Calming	06/07	0	30,000	Average speeds 19 mph, vehicles 2367 24DT
Harbour Crescent (180m)	Traffic Calming	97/98	0	20,000	Low speeds, low volumes

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Meadway Last complaint 9/12/2014	Traffic Calming 950m and 20 mph speed limit zone	09/10	1	70,000	85%ole 29.6 mph.
Meadway	Closures	14/15	1	15,000	Access only abused
# Moresby Road (380m)	Traffic Calming	01/02	0	38,000	Average Speeds/Volumes.
Old Road (bus route)	Traffic Calming	2014/15	2	15,000 Upper 15,000 lower May needs strengthening	Upper 2,663 AADT, 24.3mph average speeds. Lower 1,646 AADT, 25.9mph average speeds.
Park Road (660m)	Traffic Calming	02/03	1	45,000	Average Speeds Low Volumes.
Royds Hall Lane (300m)	Traffic Calming	03/04	5	45,000	Average speeds 32 mph.
# Reevy Crescent (200m)	Traffic Calming	01/02	2	45,000	Speeds average 25mph / Volume 12 hour 521 vehicles.
Reevy Road/Wibsey Park Avnue	Pedestrian Island/widen junction	15/16	0	25,000	Existing layout too narrow to accommodate a pedestrian island.
Reevy Road junction with Wibsey Park Avenue	Pedestrian Island	09/10 & 2015/16	0	£30,000	Wide junction mouth, poor visibility.
Reevy Road	Traffic Calming	09/10	1	43,000	Average Speeds 31 mph.
Ridings Way	Traffic Calming	06/07	1	25,000	Average speeds 15 mph, 497 vehicles 24T.
Speeton Avenue (335m)	Traffic Calming	06/07	1	40,000	Average speeds 28 mph, vehicles 1070, 7am – 7pm.
Woodside estate investigation	20 mph	15/16	3		Need speed surveys to be carried out

Tong Ward 25

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Burnham Avenue (650m)	Traffic Calming	02/03	3	45,000	Average speeds 39 mph, vehicles 848, 7 – 11am & 3 – 7pm, 955 (37% increase from 2004. Tied in with Industrial/residential Development 278 Agreement
Bierley Lane, near Greenwood Fold	Relocate Priority Build Out	11/12	0	5,000	Drivers turning right into Greenwood Fold have vehicles behind them negotiating priority thinking they are not turning right and minor collisions take place.

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
Currer Avenue/Hambledon Avenue	Mini- roundabout	06/07	0	10,000	Tied in with Residential Development 278 Agreement
Cutler Heights Lane/Holme Wood Road	Signals/junc tion improveme nt	05/06	4	100,000	Poor sight-line visibility from side road for HGV's and large turning manoeuvres restricted. Tied in with Industrial Development 278 Agreement
Dawson Lane (Tong Street to Burnham Road) (320m)	Traffic Calming	01/02	1	40,000	Average speeds 32 mph, vehicles 1431, 7 – 11am and 3 – 7pm, 1350 (51% reduction from 2004. Identified as part of Bradford South Integrated Transport Priorities. No funding available.
Denbrook Avenue	Traffic Calming	06/07	0	10,000	Very low volumes, average speeds 24 to 25 mph.
# Dulverton Grove.(250m)	Traffic Calming	01/02	0	8,000	Average Speeds/Volumes.
Halesworth Crescent/Tenbury Fold	Traffic Calming	09/10	1	23,000	Average speeds 19 to 27mph
Holme Lane (920m)	Traffic Calming	02/03	3	100,000	Average Speeds/ Volumes.
Kersteven Close	Footway Extension to school	15/16	0	4,000	14 metres x 2.5 metres to extend new footway to school. Parents and children stood in road at after school club (in turning head).
Landscove Avenue (820m)	Traffic Calming	02/03	1	65,000	Average Volumes/Speeds
Lymington Drive	Road Closures	09/10	0	10,000	Area used for dumping, raised by Liz Parker NH Warden.
Oddy Street 19/5/15	One way from Tong street to Cordingley Street	15/16	?	£10,000	Peak period rat running left out onto Tong Street 165 vehicles between 5 and 6pm
Ovington Drive & Un- named Road	2 Closures at Madison Ave & Cordingley Street	06/07	0	10,000	Stop traffic avoiding Tong street and using alternative routes through Holmewood. See NDP proposed experimental closures of St Margarets Ave & Broadstone Way.
Shetcliffe Lane (Fenby Ave to Bierley Lane) (450m)	Traffic Calming/20 mph Speed Limit	12/13	0	£25,000	Identified as part of Bradford South Integrated Transport Priorities. No funding available.85%ile speeds 39.7 mph 15-4- 2013.
Toftshaw Lane/New Road (780m)	Traffic Calming	13/14	Page 3	£10,000 plus turning area £10,000 and land take	Over 2671 vehicles during 7.30 – 9.30am and 3 – 7pm non-residential & commercial through traffic very narrow semi rural route 2005/06. 1361 aadt vehicles April 2013 85%

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
					percentile 44.1mph, mean 34.4mph
Toftshaw Lane/New Road (780m)	Road Closure	05/06	0	£10,000	Over 2671 vehicles during 7.30 – 9.30am and 3 – 7pm non-residential & commercial through traffic very narrow semi rural route. Increased 171 vehicles in 2 years.

Wibsey Ward 27

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION	
A6036 Halifax Road/Bowman Road	Pedestrian Island	11/12	0	12,500	Pedestrian count 7am to 7pm, identified 37 pedestrians crossing (28 children). Could be joint funded with Royds.	
Beacon Road/Enfield Drive	Road Closure	03/04	0	6,000	None residential through traffic	
Briarwood Avenue (125m)	Traffic Calming	05/06	0	15,000	Average speeds/volumes	
Brownroyd Hill Road (550m)	Traffic Calming	05/06	2	65,000	High speeds average volumes	
Dawson Avenue (140m)	Closure	01/02	0	6,000	Through traffic between Odsal Road and Halifax Rd	
Enfield Walk/Enfield Parade (380m)	Traffic Calming	01/02	0	12,000	Additional traffic calming following Enfield Drive	
Faxfleet Street Residential Area	Traffic Calming / 20mph Zone	01/02	0	90,000	Reduce speeds in residential area.	
Frimley Drive	Traffic Calming	07/08	1	10,000	Average speeds between 20 and 24 mph. Very low volumes of through traffic.	
High Street (Ashdown close)	Zebra Crossing	05/06	0	15,000	PV2sq 0.7, high pedestrian movements especially children. In between existing zebra crossings and new installation during 2007/08 150 metres apart.	
Kenley Avenue (175m)	Traffic Calming	05/06	0	20,000	Average speeds 21 mph, 566 vehicles 7am – 7pm	
Little Horton Lane/Hawes Road	Buildout	05/06	0	4,000	Ignoring no entry signs, abusing one-way, physical measures required	
Netherlands Avenue	Traffic Calming	10/11	?	50,000	85 percentile 36 mph and mean speeds to be 26 mph.	
Northdale Crescent/ Northdale Mount/Ave	Road Closure or Traffic Calming	01/02	1	6,000	Through traffic problem.	
Northdale Crescent/ Northdale Mount/Ave	Traffic Calming	01/02	Page 3	30,000	Through traffic problem.	

ROAD NAME	REQUEST	YEAR RECEIVED	INJURY COLLISIONS LAST 3 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS AND INVESTIGATION INFORMATION
North Road (Fair Road to Folly Hall Road) (90m)	Road Closure	05/06	0	6,000	600 vehicles 7am to 7pm
Reevy Road	Traffic Calming	09/10	0 8/12/2014	20,000	85 percentile 36 mph and mean speeds to be 26 mph.
Reevy Road junction with Wibsey Park Avenue	Pedestrian Island	15/16	2 (loc & alcohol/drugs)	£30,000 awaiting final estimate	Wide junction mouth, poor visibility.
Smith Avenue (640m)	Traffic Calming	04/05	0	140,000	Average speeds 27 mph
St Pauls Avenue right turn onto Halifax Road	Mandatory right turn, as left turners using to avoid left turners queue.	13/14	?	5,000	Left turners in right turn lane are causing problems for school crossing patrol operating from cheese island across Halifax Road.
# Tennyson Road	Traffic Calming	02/03	0	25,000	Average Speeds and Volumes.

Wyke Ward 30

ROAD NAME	REQUEST/OPTIONS	YEAR RECEIVED	INJURY COLLISIONS LAST 5 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS, INVESTIGATION & INFO & RECOMMENDATIONS MEETING COUNCILLORS
Brighouse Road	Upgrade damaged verges torn up by HGV parking.	10/11	0	20,000	Need defined bays.
Carr Lane/New Works Road	4 Dropped Crossings	2009/10	0	2,400	Maintaining pedestrian links.
Chapel Road	Closure	15/16	0	7,000	In last 10 years existing sign has been damaged many times and cost £ at least £3,000 to maintain
Cleckheaton Road/Glenroyd Ave 5/11/2015	Remove un-necessary dropped crossing	15/16	0	4,000	Loss of control leaving carriageway and hitting bus shelter and private wall.
Common Road	New Footway	12/13	?	£5,000	Maintain pedestrian networks
Griffe Road (365m)	Traffic Calming	01/02	0	25,000	Average Speeds and Volumes. MONITOR
Markfield Avenue/Morley Carr Road/Carr Lane	6 Dropped Crossings	2009/10 Pa	ہ ige 35	3,500	Maintaining pedestrian links.

ROAD NAME	REQUEST/OPTIONS	YEAR RECEIVED	INJURY COLLISIONS LAST 5 YRS	TRAFFIC BUDGET ESTIMATE £	OFFICER COMMENTS, INVESTIGATION & INFO & RECOMMENDATIONS MEETING COUNCILLORS
Markfield Close to Winterton Drive Stepped Snicket.	Handrail to maintain safe use.	2010/11	N/A	750	Steep length no support for users.
Mayfield Rise/Clay Hill Drive	At end of each street, stop motor cycles and bike cutting through	2014/15	?	£4,000	2 x motor cycle barriers and 10 metres of black fencing
Rooley Crescent/Dean Beck Ave	20 mph Zone	11/12	?	5,000	Recommended.
Staithgate Lane	Footway to link up existing footway near Dean Beck Avenue	14/15	0 24/3/2015	25,000	800 metres of new footway
St Mary's Crescent/Mount (600m)	Traffic Calming	06/07	2	50,000	Average Speeds and Volumes MONITOR
St Mary's Drive (240m)	Traffic Calming	06/07	0	22,000	Very low volumes, average speeds 18 mph MONITOR
Wilson Road Updated 30/6/14	Thermoplastic Traffic Calming	12/13	1	10,000	85%ile 31.3 mph off peak. 15 Thumps. 26-6-2012.

* split between more than 1 or 2 wards.



Report of the Strategic Director, Regeneration to the meeting of Bradford South Area Committee to be held on 17th March 2016.

AF

Subject:

HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR BRADFORD SOUTH - 2016/17

Summary statement:

This report provides information on Capital Highway Maintenance funding for 2015/16 – 2016/17 and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites for 2016/17.

Mike Cowlam Strategic Director Regeneration	Portfolio: Housing, Planning & Transport
Report Contact: Andrew Whelan Principal Engineer Highway	Overview & Scrutiny Area:
Maintenance Phone: (01274) 434409 E-mail: <u>andrew.whelan@bradford.gov.uk</u>	Environment and Waste Management

1.0. SUMMARY

1.1. This report details the allocation of the capital highway maintenance budget to the Non-Classified road network and Surface Dressing sites for 2016/17 in Bradford South.

2.0. BACKGROUND

- 2.1. The capital highway maintenance element of the Local Transport Plan for Bradford in 2015/16 was £4,565,000. This covered all classification of road including A, B, C Classified and Non-Classified. For information purposes, Appendix 1 summarises the road resurfacing / micro asphalt schemes completed in Bradford South during the 2015/16 financial year.
- 2.2. The capital highway maintenance element of the Local Transport Plan for all classification of road for Bradford in 2016/17 is £4,438,000.
- 2.3. It is essential that local highway maintenance continues to be prioritised, reflecting the economic and social importance to communities and the need to safeguard the largest single local public asset. As such the allocation is to be prioritised on those roads in most need of maintenance.-
- 2.4. The varying types and classifications of roads are routinely monitored by standardised survey equipment. The sites chosen for inclusion are those that have been shown to be in the most need of repair on the most recent survey. This is supplemented by those roads that are known to have suffered increased deterioration due to the ageing process and recent winter weather.
- 2.5. An initial recommended selection of Non-Classified and Surface Dressing sites is included in Appendices 2 and 3 (respectively) attached.
- 2.6. The list of Non-Classified resurfacing sites (Appendix 2) shows an initially recommended priority programme, based on overall condition to the value of £240,000. This is anticipated to be the budget available for Bradford South. A reserve list is also presented within Appendix 2. Members may seek to substitute schemes from the recommended programme for those on the reserve list as is deemed necessary to meet local highway maintenance concerns. Also, if it transpires that it is not feasible to progress any of the originally selected schemes, these will be substituted with alternatives from the reserve lists.
- 2.7. The suggested programme of Surface Dressing sites, totalling 55,321m2 (approx. £188,000) is attached as Appendix 3.
- 2.8. In order that programme delivery can be achieved within the 2016/17 financial year it is imperative that the committee approves a works programme at this stage.

3.0. OTHER CONSIDERATIONS

3.1. None.

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total value of schemes on the Appendix 2 list exceeds the likely allocated spend on Non-Classified roads for 2015/16. This is in the region of £1.2 million for the whole of the Bradford Metropolitan District, which would equate to around £240,000 for Bradford South.
- 4.2. Indicative funding has been identified for each scheme but the actual cost will be determined through the scheme development process. The identification of a reserve list of works is necessary in order to offset schemes that inevitably will be delayed as a consequence of unforeseen circumstances such as work by statutory bodies and conflicts with other major schemes etc. There may also need to be further adjustment to the programme following the more detailed costing process. Any sites that are deferred for whatever reason will roll over to the following years list.
- 4.3. The total value of the schemes identified in Appendix 3 does not exceed the capital allocation for 2016/17 for Surface Dressing, consequently it is the intention that work will be completed on all of those sites listed, however it is possible that some of the schemes may need to be deferred, again likely due to conflicts with works by other bodies, statutory undertakers etc. Any schemes that are deferred for whatever reason will roll over to the following years programme.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1. A failure to prioritise highway maintenance schemes based upon condition and safety survey data will result in an increased requirement for reactive maintenance and lead to a reduction in road safety conditions and an associated increase in successful insurance claims against the Council.

6.0. LEGAL APPRAISAL

6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and recommended schemes programmes determined, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS None.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenh

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective maintenance of the highway network is essential to ensure the safe passage of pedestrians and road users alike.

- 7.5. HUMAN RIGHTS ACT None.
- 7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

The suggested programmes have been determined on the basis of condition surveys, hence the proposed level of funding may differ from ward to ward for the programme year. However it is considered that, over a number of years, monies expended on maintenance works within each Area Committee will even out (proportionate to the length, nature and condition of highways).

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

The development and implementation of schemes included in this report support priorities within the Bradford South Area Committee Ward Plans.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

- 9.1. That the Bradford South Area Committee adopts the recommended schemes detailed in Appendix 2 and 3.
- 9.2. That the Bradford South Area Committee adopts the recommended schemes detailed in Appendix 2 and 3, with any substitutions (to a similar value) from the reserve list in Appendix 2.

10.0. RECOMMENDATIONS

10.1. That the Bradford South Area Committee approves the proposed programme of works for 2016/17 as shown in Appendix 2 and 3.

11.0. APPENDICES

- 11.1 Appendix 1 Highway Maintenance Capital Programme 2015/16 A, B, C Classified and Unclassified Roads Completed Bradford South.
- 11.2 Appendix 2 Highway Maintenance Proposed Capital Programme for Non–PRN (Non-classified roads) 2016/17 Bradford South.
- 11.3 Appendix 3 Proposed Programme for Surface Dressing 2016/17– Bradford South.

12.0. BACKGROUND DOCUMENTS

12.1. None.

Appendix 1 - Highway Maintenance Capital Programme 2015/16 A, B, C Classified and Unclassified Roads Completed Bradford South

Highway Maintena		ne 2015/16 - A, B, C Class eted Bradford South	ified and Unclassifie
Site	Extents	То	Ward
Edrich Close	Full Length		Wyke
Carden Road	Full Length		Tong
Sutton Road	Full Length		Tong
Woodside Road	Huddersfield Road	High Fernley Road	Wyke
Beckside Road	Spencer Rd	Legrams Lane	Great Horton
Moore Avenue	Great Horton Road	Auckland Road (Sections)	Great Horton / Wibsey
Sandale Walk	Full Length		Royds
Waverton Green	Full Length		Royds
Mayo Avenue	Manchester Road	Morrisons Outbound	Wibsey
Northside Road	Ingleby Road	Ambulance Station	Great Horton
Northside Terrace	Full Length		Great Horton
New Works Road	Cleckheaton Road	Brighouse Road (Sections)	Wyke
<u>Micro</u>			
Miles Hill Drive	Full Length		Tong
Stainton Close	Full Length		Royds

Appendix 2 - Highway Maintenance Proposed Capital Programme for Non-PRN (Non-classified roads) 2016/17 Bradford South

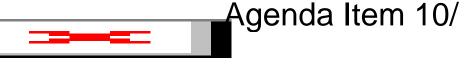
Road Name	Ward	From	То	Length	Budget
Priority Sites	TT al u			Length	Duuget
Abelia Mount, Lidget Green	Great Horton	Full Length		70	£4,000
Broadstone Way, Holmewood	Tong	Stirling Crescent	Kesteven Road	320	£4,000 £54,000
Camellia Mount, Lidget Green	Great Horton	Full Length	Resteven Road	70	£34,000 £4,000
Glenrose Drive, Lidget Green	Great Horton	Full Length		340	£20,000
Haycliffe Lane, Wibsey	Wibsey / Great Horton	Watty Hall Road	No 186	320	£23,000
Northside Terrace, Lidget Green	Great Horton	Lydgate Drive	End	230	£22,000
Rhylstone Mount, Lidget Green	Great Horton	Full Length		100	£6,000
Russell Avenue, Queensbury	Queensbury	Full Length		120	£7,000
Russell Hall Lane, Queensbury	Queensbury	Full Length		120	£7,000
Russell Road, Queensbury	Queensbury	Full Length		120	£7,000
Wharfedale Road, Low Moor	Tong	Below Rdbt	Merrydale Road	380	£86,000
D			Priority Total		£240,000
Reserve Sites					
Beacon Street, Horton Bank Top	Royds	Full Length		40	£7,000
Brownroyd Walk, Wibsey	Wibsey	Full Length		90	£8,000
Common Road, Low Moor	Wyke	Huddersfield Rd	Past Hanson Entrance	240	£30,000
Copgrove Road, Holmewood	Tong	Full Length		430	£37,000
Craiglea Drive, Wyke	Wyke	Full Length		80	£8,000
Dunsford Avenue, Bierley	Tong	Full Length		270	£20,000
Factory Lane, Dudley Hill	Tong	Full Length		260	£30,000
Felcourt Drive, Holmewood	Tong	Full Length		400	£23,000
Frensham Drive/Way	Great Horton	Full Length		680	£40,000
Great Horton Road Service					
Road	Queensbury	Hindley Walk	Bray Close	190	£18,000
Hardknot Close, Great Horton	Great Horton	Full Length		80	£8,000
Hartington Terrace, Lidget Green	Great Horton	Full Length		310	£27,000
Hollingwood Lane, Lidget green	Great Horton	Clayton Road	Hollingwood Drive	440	£55,000

4			Reserve Total		£754,000
Yorkshire Drive, East Bowling	Little Horton	Full Length		130	£20,000
Tyersal Lane, Holmewood	Tong	Ned Lane	Tyersal Works	50	£25,000
Spartan Road, Low Moor	Wyke	Full Length		270	£50,000
St Wilfreds Crescent, Lidget	Great Horton	Full Length		300	£28,000
Somerville Avenue, Buttershaw	Wibsey	Full Length		70	£7,000
Shirley Road, Tong	Tong	Full Length		130	£12,000
Rockhill Lane, Bierley	Tong	Wharfedale Road	End (Cul-de-sac section)	250	£22,000
Parkway, Queensbury	Queensbury	Full Length		210	£12,000
Old Guy Road, Queensbury	Queensbury	Full Length		980	£70,000
Northside Road, Lidget Green	Great Horton	Northside Terrace	New Bed	440	£20,000
Norland Street, Great Horton	Great Horton	Full Length		110	£11,000
New Works Road, Low Moor	Wyke	Cleckheaton Road	Below Brighouse Rd (Sections)	720	£70,000
Ned Lane, Holmewood	Tong	Tyersal Lane	Eversley Drive	150	£15,000
Moore Avenue, Wibsey	Great Horton / Wibsey	Haycliffe Drive	Enfield Parade	370	£55,000
Melford Street, Dudley Hill	Tong	Full Length		120	£12,000
Marston Close, Queensbury	Queensbury	Full Length		90	£8,000
Howgill Green, Woodside	Royds	Full Length		60	£6,000

Appendix 3 – Proposed Programme for Surface Dressing 2016/17 Bradford South

Site	Ward	Actual Area	From	То	Post Code
Carr Bottom Road	Wibsey	7237	Full Length	10	BD5 9AQ
North Road	Wibsey	995	Fair Road	Folly Hall Road	BD6 1TR
Pot House Road	Wibsey	1793	Full Length		BD6 1UD
Croft House Road	Wibsey	1134	Full Length	micro	BD6 1UJ
Folly Hall Road	Wibsey	1260	Reevy Road	Pot House Rd	BD6 1UL
Ormondroyd Avenue	Wibsey	576	St Pauls Ave	Bed end	BD6 1HR
Carisbrooke Crescent	Wibsey	570	St Pauls Avenue	Ormondroyd Ave	BD16 1SP
Melford Street	Tong	1257	Full Length	micro	BD4 9NB
Compton Street	Tong	1617	Full Length		BD4 9NE
Bierley Hall Grove	Tong	917	Full Length	micro	BD4 6DH
Park House Road	Wyke	2419	Full length		BD12 0NN
Silver Birch Avenue	Wyke	1129	Full length		BD12 9EP
Beverley Avenue	Wyke	971	Full length	micro	BD12 9AX
Paddock Close	Wyke	291	Full length		BD12 9LB
Shirley Crescent	Wyke	160	Full length	micro	BD12 8RF
Cameron Avenue	Wyke	310	Full length	micro	BD12 8RJ
Whitehall Avenue	Wyke	106	No12	No 22 micro	BD12 8RL
Tor Avenue	Wyke	869	Full length	micro	BD12 8SB
Methuan Oval	Wyke	886	Full length	micro	BD12 881
Angus Avenue	Wyke	431	Full length	micro	BD12 8SD
Crest Avenue	Wyke	209	Full length	micro	BD12 8SF
Elizabeth Street		1385	•		BD12 831
	Wyke		Full length		BD12 8PP
Elizabeth Drive	Wyke	234	Full length		BD12 8PF
Elizabeth Close	Wyke		Full length	-	BD12 OF N
Collinfield Rise	Royds	829 728	Full length	miana	
Gatefield Mount	Royds		Full length	micro	BD6 2NQ
Carter Lane	Queensbury	2310	Full length	F 4	BD13 1NJ
Cockin Lane	Queensbury	1150	Carter Lane	Lamp column 51	BD13 1NJ
Hillcrest Drive	Queensbury	2200	Full length	micro	BD13 2QT
Thornton Road	Queensbury	2222	Full length		BD13 1PF
Mandale Road	Queensbury / Royds	6522	Full length		BD6 3JS
Ewart Street	Great Horton	1570	Beldon Road	Southmere Road	BD0 333 BD7 3PA
Low Green Terrace	Great Horton	788	Full length		BD7 3FA BD7 3NA
Stephenson Street	Great Horton	697	Full length		BD15 9AG

Wheater Road	Great Horton	1593	Full length	BD7 2HS
Winscar Ave/Keilder Cres	Queensbury	2740	Full length	BD6 3WX
YateholmeDrive/Quail Ave	Queensbury	2541	Full length	BD6 3WH
Bellerby Brow	Royds	3008	Full Length	BD6 3LA
		55321		



Report of the Strategic Director Environment and Sport to the meeting of Bradford South Area Committee to be held on 17 March 2016

AG

Subject:

Bradford South Area Community Development and Community Centre Core Cost Grants 2015-17 Progress Update

Summary statement:

This report outlines the work of Community Development Workers on behalf of the three grant funded organisations during the period April 2015 to December 2016 to support Ward priorities set out within the Bradford South Area Committee Ward Plans 2015-16.

Steve Hartley Strategic Director	Portfolio:
Environment and Sport	Neighbourhoods and Community Safety
Report Contact: Mick Charlton,	Overview & Scrutiny Area:
Bradford South Area Co-ordinator	
Bradford South Area Co-ordinator Phone: (01274) 431155 E-mail: <u>mick.charlton@bradford.gov.uk</u>	Corporate





1. SUMMARY

1.1 This report outlines the work of Community Development Workers on behalf of the three grant funded organisations during the period April 2015 to December 2016 to support Ward priorities set out within the Bradford South Area Committee Ward Plans 2015-16.

2. BACKGROUND

- 2.1 A report setting out the basis on which the Executive devolved commissioning of Community Development and Community Centre Core Cost grants to Area Committees to increase local democratic accountability and transparency was presented to Bradford South Area Committee on11 September 2014.
- At its meeting held on 27 November 2014 Bradford South Area Committee resolved that:
 "Bradford South Area Committee approves the recommendations on Community Development grants made by the Grants Advisory Group as detailed in Table 2 of this report."
- 2.3 Table 2 of the report allocated Community Development grants of £25,000 per year for the two years 2015-16 and 2016-17 to the following organisations: Home Wood Community Centre, Queensbury Community Programme and Sandale Community Association.
- 2.4 The report also outlined the purpose of these grants by describing the community development approach to community support as contributing to building stronger sustainable communities in the following ways:
 - Develop active communities
 - Increase the active participation of residents in their neighbourhoods and communities
 - Reduce the negative impact of budget reductions within neighbourhoods and with communities of interest and people on low incomes.
 - Challenge disadvantage and inequalities
 - Stimulate innovative and sustainable local solutions to issues.
 - Build relations within and between communities
- 2.5 Bradford South Area Committee further requested that it receives annual update reports on the progress of work undertaken by the three organisations in receipt of the Community Development grants.
- 2.6 Appendix A-C of this report highlight selected pieces of work which reflect the types of activities and actions that have been undertaken by the CD workers between April and December 2015 that have contributed to addressing the priorities within the Bradford South Area Ward Plans 2015-16. They are by no means an exhaustive list of actions but are intended to give a flavour of the nature of activities that have been undertaken.





3. OTHER CONSIDERATIONS

3.1 The case studies in this report were originally completed for the January 26 Area Committee and were deferred from that meeting

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The Community Development grants are contained within the Council's budget as approved by the Council on 26 February 2015.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks and governance issues arising from the proposed recommendations in this report.

6. LEGAL APPRAISAL

6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Wellbeing placed upon the Council to promote and improve the well-being of the District.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Community development work seeks to promote fairness and inclusion while supporting Bradford South Area Committee's commitment to equal opportunities for all.

7.2 SUSTAINABILITY IMPLICATIONS

Resources available to Bradford South Area Committee, described in this report, and used to support Bradford South Area Ward Plans 2015-16 will directly support the delivery of the District's Sustainable Community Strategy.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Community development work may improve the greenhouse gas impacts of potential projects in local communities.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Community Safety issues are acknowledged as a key contributor to the quality of life in neighbourhoods. A number of priorities supported in the period covered by this report demonstrate a positive impact on community safety issues across Bradford South Area.





7.4.2 A key aspect of this work relates to supporting the Community Safety Plan, the Council's obligations under Section 17 of the Crime and Disorder Reduction Act 1998 and the work of the Community Safety Partnership.

7.5 HUMAN RIGHTS ACT

No direct implications arising from the Human Rights Act.

7.6 TRADE UNION

No direct Trade Union implications arise from this report.

7.7 WARD IMPLICATIONS

The activity outlined in this report addresses priorities in all Wards in Bradford South.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 9.1 That Bradford South Area Committee adopts the recommendations outlined in this report.
- 9.2 That Bradford South Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That Bradford South Area Committee decides not to accept the recommendations outlined in this report.

10. **RECOMMENDATIONS**

10.1 That the work of the Community Development (CD) Workers on behalf of the three commissioned organisations during the period April 2015 to December 2015 to support Ward priorities within the Bradford South Ward Plans 2015-16 be noted.





11. APPENDICES

Appendix A – CD Commission – Home Christian Care, Progress update summary April – December 2015

Appendix B - CD Commission – Sandale Community Development Trust, Progress update summary April – December 2015

Appendix C – CD Commission – Queensbury Community Programme, Progress update summary April – December 2015

Appendix D – Core Cost allocations

12. BACKGROUND DOCUMENTS

Report of the Strategic Director of Environment and Sport to the meeting of Bradford South Area Committee to be held on 27th November 2014.(Document AH)





Appendix A

CD Grant – Home Christian Care Progress update summary April – December 2015 TONG Case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward: Tong

Voluntary organisation:

Name of Community Development Worker: Tracey Rothery

Project name: Chit Chat

Date of project start: 06/2015

If completed date of completion:

1. Summary of project (Maximum 100 words):

Chit Chat is a project for women that offers a safe, friendly environment where they can seek support and advice on a range of issues that they may be experiencing. Chit Chat ladies meet weekly on a Wednesday morning 9.15am-12.15pm. We currently have between 7-15 ladies attending each week from the local community of Holme Wood. Most of the ladies who attend access the Nursery with their children and use Holme Christian Community for advice and support.

This project offers a supportive and safe environment for women to talk about their experiences, providing opportunities for women to gain strength and understanding through shared experiences. Providing opportunities to meet other women and help break down social isolation associated with living with issues such as domestic violence, isolation and poverty.

Support provided through education and information about benefits, domestic violence and family issues.

2. Who was involved in the project (Maximum 100 words?

The People involved in this project;

Community Development worker; the Management of HCC; the Play centre Manager; women from the local community of Holmewood; parents/carers who attend the Nursery and the staff in the Nursery.



3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

Leaflets (600) were delivered to houses in Holme Wood.

A group of Volunteers from (DCF) Disabled Christian Fellowship supported the project by delivering 600 leaflets around Holme Wood.

Posters advertising the project were displayed in local shops/Churches/community centres. A Facebook page and Bradford South Facebook page advertised the project.

The Community development worker attended various groups, including parent and toddler groups, to inform people about the Chit Chat project.

Leaflets went out to children who attend the Nursery.

BD4 Network meeting.

A request was put out to ask for Volunteers to help with the project.

Donations were asked for regarding furniture and lamps etc. to prepare the room.

A request was put out for donations from the various groups I visited like; St Christopher's furniture shop in Holme Wood, and the new charity shop in Holme Christian Community. Some of the things donated were; Flowers, lamps, cups, toasters, table, sofas, hair and beauty products.

Chit Chat has 2 women from within the group volunteering each week supporting other women who attend the group. Holme Christian Community and myself are looking at ways to accommodate the women as the group is growing in numbers,

4. How has the project benefited people in the Ward? (Maximum 100 words):

Women in need have accessed food, baby equipment and clothes.

They have been signposted within Holme Christian Care and other organisations in regards to;

- Debt advise
- Domestic violence
- Winter warm
- Education and training
- Unemployment
- Child care
- Knowing your neighbour

Groups of women within chat chat have been supporting each other through going to the shop for each other and taking the kids to school if they are unable to get there. This is through realising that they live on the same street together and are neighbours. Some of the women who attend have started networking together where they visit each other offering support and friendship. These women have lived on the same street for over 12months and never realised.

• Health and wellbeing



5. What has the project achieved? (Maximum 100 words):

People who attend the group were asked for their contributions, for example, doing each other's hair, nails and even cooking buns for the session.

- Broke down barriers and tackled loneliness and isolation through knowing your neighbour by sharing experiences with others within the group.
- Improved health and wellbeing through meeting and sharing sensitive issues together, and signposting to the relevant agencies.
- Trust, confidence and empowering women by providing a safe environment free from oppression where they are able to be themselves.
- Building up friendships within the group, extending to outside the group, including social media friendships.

6. Summary of other work you have undertaken in TONG since April 2015 (Maximum 100 words)

Community Development Worker started her post in June 2015.

The summary of work undertaken since June 2015 are as follows;

- Group of 10 National citizen service (NCS) young people took part in a Social action project in the community where they cleaned the nursery grounds and prepared classrooms.
- Networked with other professionals and people in Tong Ward.
- Developed contacts with the Police, Councillors, and Ward Officer
- Worked in partnership to recruit volunteers to work in two churches in Holmewood for their over 55 elderly groups.
- Face to face work within the Community to bring an awareness of all the activities and resources that are available to them in their Community.
- To recruit the elderly to the local groups, therefore promoting the health and wellbeing to the over 55's.
- Involvement with the friends of Blackcarr Woods walking group to promote health and exercise.
- Development of a Facebook page for Tong and Wyke. <u>100009873044163@facebook.com</u>
- Worked in the Tong Summer Fayre and completed questionnaires regarding recycling.



WYKE Case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward: Wyke

Voluntary organisation:

Name of Community Development Worker: Tracey Rothery

Project name: Friends of Wesleyan Graveyard

Date of project start: 23/11/15

If completed date of completion:

1. Summary of project (Maximum 100 words):

'Friends of Wesleyan Graveyard' developed after numerous complaints were made from local residents complaining about the state of the graveyard. This project is in early stages and awaiting more meetings to progress to the next level within the community and its community members.

The next steps would include Gardening, cleaning and maintaining the graveyard with a team of volunteers from the local community and council.

2. Who was involved in the project (Maximum 100 words?

The people involved with this project are as follows;

Community Development Worker Minister of Holy Trinity Church Representatives from the Wyke Historian Group Bradford South Ward Officer Local Councillors for the Wyke Ward Residents of the local community People whose family members are buried in the Wesleyan Graveyard. Team of 22 volunteers from Halifax Intermediaries, part of Lloyds Banking Group.

3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

Leaflets (500) were delivered to houses in Wyke. Posters advertising the project were displayed in local shops/Churches/community centres. A Facebook page and Bradford South Facebook page advertised the project. The Community development worker attended various groups, including parent and toddler groups, to inform people about the Wesleyan Graveyard Project It was announced in the Wyke Network meeting. Face to face requests were given to ask for Volunteers to help with the project. Holy Trinity Church was approached to host the meeting.

4. How has the project benefited people in the Ward? (Maximum 100 words):



The Project has benefited the people in the Wyke Ward

People have been able to express their views regarding the issues and concerns surrounding the Graveyard.

Residents who have family buried in the Graveyard have been involved through the meeting and have had the opportunity to address their issues regarding their families' graves.

5. What has the project achieved? (Maximum 100 words):

The project has achieved a 'Friends of Wesleyan Graveyard' group.

As a result of leafleting the area of Wyke, a team of 22 staff members from the Halifax Intermediaries, which is part of Lloyds Banking Group, will be volunteering to do a future clean up. This will enable them to support local action.

6. Summary of other work you have undertaken in WYKE since April 2015 (Maximum 100 words)

Community Development Worker started her post in June 2015.

The summary of work undertaken since June 2015 are as follows;

- Networked with other professionals and people in Wyke Ward.
- Developed contacts with the Police, Councillors, and Ward Officer
- Worked in partnership to recruit volunteers to work in Wyke their over 55 elderly groups.
- Face to face work within the Community to bring an awareness of all the activities and resources that are available to them in their Community.
- To recruit the elderly to the local groups, therefore promoting the health and wellbeing to the over 55's.
- Development of a Facebook page for Tong and Wyke.
- Working on a new ladies group for the Wyke area, due to launch in March 2016.
- Recruiting volunteers for the Dementia 'memory box' project.
- Working alongside local businesses to promote awareness of being Dementia friendly.
- Working in partnership with the local school and youth centre to undertake social action projects within the community.



Appendix B

CD Grant – Sandale Community Development Trust, Progress update summary April – March 2016

WIBSEY and ROYDS case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward:	Wibsey and Royds
Voluntary organisation:	Sandale Trust
Name of Community Development Worker:	Andy Walsh/ Tom Hughes

Project name:	Befriending
Date of project start:	Monday 4 th April 2015
If completed date of completion:	

1. Summary of project (Maximum 100 words):

A befriending scheme working in Wibsey and Royds working with older people in the area, providing a wide range of low level, social and emotional support to help reduce social isolation, promote independence and improve participation in social and community life. In the project, the CD workers and volunteers visit isolated people in the community to listen to concerns, tell them about what's going on in the community and even just have a friendly chat. Social events are held where residents can meet up and participate in activities together.

2. Who was involved in the project (Maximum 100 words?

The project involves residents from Wibsey, Buttershaw and Woodside particularly older residents who live alone - on street such as Brentwood Gardens, Follyhall Gardens, The Meadows, Donald Avenue (Wibsey), Waverton Green, Bretton Court, Bedale (Royds). Befriending has been led by the CD workers and supported by volunteers from the community, as well as by young people who wish to volunteer their time as part of their life skills development.

3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

The project was well advertised through flyers, social media, word of mouth and through other CVS organisations working in the area. Word-of-mouth and door-knocking were also effective methods of making first contact and building that initial relationship with residents. We also offer to shuttle in less-abled residents via minibus to ensure the widest range of people who were interested can attend the social befriending events.



4. How has the project benefited people in the Ward? (Maximum 100 words):

Older and more isolated people in the Ward have been able to take part in more frequent and more meaningful social interaction and those regularly visited say they look forward to them. Residents have been able to meet other similar people and make new friends – often people who are just a short distance away in the neighbourhood but had never spoken to one another.

People also have more things to do and places to go; the befriending project has encouraged people to come together as a group decide to take part in social activities in the area including weekly coffee mornings, local bingo groups, and community lunches. Residents have even taken part in several day trips to venues such as Scarborough, Bridlington and Bury market.

5. What has the project achieved? (Maximum 100 words):

The project visits 40-50 people in the community each week.

A group of a dozen or so of these residents have also decided to regularly meet each other once per week for afternoon tea and say befriending has helped them get out more, meet new people and make new friends – in one example, two old friends who had not seen each other in a number of years re-met as part of the project.

The group decide their own activities to do each week – e.g. Arts and Crafts, puzzles.

Residents have taken part in various day trips to places they would otherwise be unable to enjoy.

6. Summary of other work you have undertaken in WIBSEY and ROYDS since April 2015 (Maximum 100 words)

Other work has included supporting the start-up of a new work club at Wibsey Library which now successfully runs weekly each Wednesday morning, with a mean footfall of 5-7 clients, and has already seen positive work outcomes.



ROYDS case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward:	Royds
Voluntary organisation:	Sandale Trust
Name of Community Development Worker:	Andy Walsh/ Tom Hughes

Project name:	St Aidan's
Date of project start:	October 2015
If completed date of completion:	-

1. Summary of project (Maximum 100 words):

Work with St Aidan's church raise awareness of the group in the area and support them in making use of their underused space at St Aidan's church, Ridings Way, Buttershaw for community activities. Events have included an Autumn Harvest Festival lunch and Christmas carol singing.

Following these successful events, we are now working with St Aidan's to help them set up more regular events allowing the venue to see more frequent use which will include: soup mornings in cold weather, Easter Lunch, Teddy Bear's picnic and a summer fun day

2. Who was involved in the project (Maximum 100 words)?

The project involved residents from Buttershaw as well as community members who were volunteering with both St Aidan's and Sandale Trust, who were responsible for setting up, preparing food and cleaning. Events have been attended by local organisations including the head of the local community pharmacy, representatives from Royds and local councillors. The group are planning to invite the areas Warden and PCSO to future events

3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

Residents and people who work locally were invited to participate in the events which we promoted by word-of-mouth, flyer hand-outs, newsletter and the social media of various organisations working in Buttershaw, as well as Bradford South's popular Good News Stories page. We offered to shuttle in less-abled residents via minibus to ensure the widest range of people who were interested could attend.



4. How has the project benefited people in the Ward? (Maximum 100 words):

People in the ward now have more events taking place in a community space and the nearby green space (Millenium Green) which has not been actively used in some three years. Residents have a greater opportunity to get involved with community groups that are working in their area and, by participating, put forward their own ideas for activities. Residents have also been able to speak directly to people representing local organisations, such as the local pharmacy and ward councillors which has helped build a positive relationship between them.

5. What has the project achieved? (Maximum 100 words):

The project has seen a disused indoor area and outdoor green space see new use for community activities in the run up to Christmas: Harvest Lunch and Carol Singing, with numerous one-off and regular activities planned throughout 2016, including Easter lunch, Teddy Bear's Picnic, and a summer fun day. It has brought new volunteers with an interest in promoting and participating in the events and has brought several community organisation to work together in partnership.

6. Summary of other work you have undertaken in ROYDS since April 2015 (Maximum 100 words)

Other work has included working with Friends of groups, such as Brafferton Arbor, to help them formalise as a group with a constitution and committee, and run events and activities, promote awareness of food poverty, befriending schemes, setting up a local uniform bank and helping local residents set up their own 'no cold-calling zones'.



<u>Appendix C</u> CD Commission – Queensbury Community Programme, Progress update summary April – December 2016

GREAT HORTON Case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward: Great Horton

Voluntary organisation: Queensbury Community Programme

Name of Community Development Worker: Kathryn Halford

Project name: Scholemoor Well-Being Café

Date of project start: 14 May 2015

If completed date of completion: 7 October + ongoing support

1. Summary of project (Maximum 100 words):

Scholemoor Community Centre's Manager identified a need for older persons' provision in Scholemoor and had already received some funding to set up a Well-Being Café from Big Local funding.

The CD Worker provided a template of set up and ongoing costs to enable the Manager to submit a bid for match funding to Gregg's Foundation. This was secured.

We agreed a launch date of Wednesday 7 October and I shared my Well-Being Café materials and layout, to act as a template. Prior to launch, shopping was carried out for essential start-up and grocery items.

A recruitment drive was carried out and we liaised with adult services for volunteers to undertake dementia awareness training.

The café, which includes afternoon tea, entertainment and speakers, has been running for 3 months the manager is now in a position to run them independently.

2. Who was involved in the project (Maximum 100 words?)

The Centre Manager at Scholemoor Community Centre and the CD Worker for Great Horton. As the project neared launch, volunteers were recruited to assist with marketing, delivering flyers and to help man the café.

The volunteers are members of the local community. One lady is studying Health and Social at college and uses the volunteering opportunity as a placement for her course. There are three other ladies who volunteer on a regular basis; they are locals who live close to the venue. One lady has a disability but this does not stop her from helping out at the cafe.



3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

Flyers and posters requesting volunteers were designed and distributed across key locations in Scholemoor. Literature was also left at Scholemoor Community Centre to encourage uptake from the immediate community and those with a vested interest in the centre.

Leaflets and posters were also adapted to advertise the café to potential attendees. Again these were left at the Centre and distributed throughout Scholemoor, including sheltered housing.

A press release was adapted by the CD Worker and sent out to the local media to encourage coverage and participation at the café. The launch was attended by the Telegraph and Argus and a photo story was featured.

4. How has the project benefited people in the Ward? (Maximum 100 words):

The café:

- Reduces isolation, providing an opportunity to socialise and a reason to leave the house, especially in the winter months.
- Encourages mobility offering the opportunity for attendees to dance
- Provides warm drinks and treats offering some nutrition and a sense of occasion
- Reduces the onset of forgetfulness via opportunities for conversation. A regular monthly slot also helps to recall the event more readily.
- Alerts attendees to pertinent issues via a speaker programme.
- Volunteer opportunities for the community offer a sense of ownership, skills development, and work experience.
- Supporting local colleges one volunteer is a health and social care student.

5. What has the project achieved? (Maximum 100 words):

- Match funding was secured, enabling the project to come to fruition.
- Five local volunteers have been recruited.
- Three monthly Well-Being Cafes have now taken place. The Café fills a previously unmet need for older people within Scholemoor to meet, socialise, enjoy refreshments and to share their experiences and concerns.
- Attendance numbers have trebled since the first month. Initially the uptake was slow, the target audience are somewhat hard to reach, people living with dementia, and those who are isolated and lonely, tend not to acknowledge their need. The positive side is that carers or family members can accompany service users thus enabling them to attend. There are currently 12 people attending.



6. Summary of other work you have undertaken in GREAT HORTON since April 2015 (Maximum 100 words)

- Visited all local groups in the ward to get to know their aims and outcomes.
- Assisted with application and consultation process for WREN bid for Lidget Green Walking Club.
- Gt Horton Village Hall Open Day was held on 21 November this was to raise awareness of the provision to local residents of the Hall, the Children's Place and the Library. This event was very well attended by residents, local councillors and the Lord Mayor.
- Assisting with meetings of Friends of Brackenhill Park. Opening new bank account and planning for a consultation survey for the playing area of the park and work with Brackenhill Primary school planning a litter pick.
- Met with Greenmoor Big Local.



QUEENSBURY Case Study of work undertaken using a Bradford South Area Committee Community Development Grant.

Ward: Queensbury

Voluntary organisation: Queensbury Community Programme

Name of Community Development Worker: Kathryn Halford

Project name: Youth Consultation and Information Event

Date of project start: 15 August 2015

If completed date of completion: 13 November 2015

1. Summary of project (Maximum 100 words):

The event was devised in response to Cllr Carmody's desire to inform and raise the profile of local groups and businesses offering activities for youngsters age 7+; As there is a substantial amount of '106' money to be spent in Queensbury, and which the youths needed to be consulted about it was decided to hold the event to combine to two outcomes.

We established a planning team and agreed to host a Youth Consultation and Information Event to share local information and gather opinion about recreational needs and suitable locations. It was held at Victoria Hall on Saturday 14th November, 12-4.

The Consultation part of the event was to ask Youths their preference of Designs for the skate park and proposed locations and designs for the refurbishment of the Foxhill changing rooms project.

The event included 13+ stalls and performances (6 committed) hosted by organisations offering services for over 7s. Refreshments were available courtesy of TESCO. Visitors could browse, ask questions and take information away.

35 people took park in the Foxhill changing rooms consultation. 30 preferred the Foxhill location to 18 who preferred Russell Hall Park and 3 suggested Littlemoor and 3 the Youth Club.

2. Who was involved in the project (Maximum 100 words?

The planning team consisted of the Ward Officer; CD worker; Cllr Carmody, Cllr Cromie; Tesco Community Champion; Michelle Catlow and George Corbett, from Parks and Greenspaces Technical Team, local volunteers and the Youth Service. In addition to the planning team, the Rugby Club, Queensbury Celtic FC, Qby Cricket Club, the Revolution Show Band, AKA Dance Studios, Queensbury Performing Arts, Q-CHAP, Cycle Queensbury and the Duke of Edinburgh Awards, hosted stalls with dancers performing on the day.



3. How did you ensure a wide range of people had the opportunity to get involved? (Maximum 100 words):

The nature of the event required numerous organisations to be involved from the outset. We felt it was important for local organisations to represent themselves at the event in order to build relations with visitors, and to encourage dialogue and links between organisations. Multiple stalls also created a buzz, encouraging visitors to explore further.

Victoria Hall was secured to use for the event as it is central, holds a large capacity, and offers disabled access.

Posters designed by a volunteer

All organisations providing a facility for youth's over 7 within Queensbury were invited to host a stall and perform. Invites were via phone, email and Facebook with reminders posted. Those attending represented an array of activities including sports, dance and survival skills, as well as statutory services.

To encourage attendance, flyers and posters were designed and dropped at venues across the area - ranging from schools to supermarkets and the GP's. Facebook was also used to advertise.

Volunteers assisted at the event with decorations and the banner being erected outside the venue and with serving drinks and refreshments. We were grateful to have help from one of the Youth Club members, who welcomed the Lord Mayor at the event.

4. How has the project benefited people in the Ward? (Maximum 100 words):

Those attending the event are now better informed of the variety of activities that are on offer for youths over the age of 7 in Queensbury. They also have a better understanding for the processes involved and what these groups offer should they or their child wish to attend.

The groups in attendance benefited from the event as they encouraged new member participation. Also it was evident that networking between the groups was taking place which was really encouraging to see. In particular, the Cricket club enjoyed the event as they welcomed potential members to turn their hand to cricket and try on cricket pads, gloves and helmets.

30 youths took part in the consultation. The consultation gives a sense of ownership to those partaking and the knowledge that their view is being accounted for and will be a factor in the decision made about how the '106' money will be spent in the ward.

The consultation information was collated by Emma Jones the Ward Youth Leader who will include this in the consultation report for the Elected members' Further consultations on these proposals will take place in January and February 2016 with all local schools.



5. What has the project achieved? (Maximum 100 words):

- Youths and parents of over 7s are fully informed of the range of activities and services on offer in the ward
- The responses to the consultation will play a key role in deciding how the '106' funding will be spent, further consultations to be carried out at local schools. Spend will be community led.
- organisations developing links with each other or being put in touch with other organisations.

6. Summary of other work you have undertaken in QUEENSBURY since April 2015 (Maximum 100 words)

- Friends of Queensbury Cemetery- Meetings, clean ups, funding bids, website and Facebook.
- Coffee and Crumpets Volunteer participation, lead on provision, client enablement, future singing group.
- Information Day Partnership work with all groups for over 60's; Networking signposting and advice.
- Drop in at Police Point
- QCP Job Club Negotiations with Bfd College, Job Centre plus, Vols opportunities.
- Creative Support- Partnership work with GP surgeries, signposting, networking and support advice
- Older peoples Activities Calendar of events on offer for residents over 60.



Appendix D: Community Centre Core Cost allocations

Organisations awarded Community Centre Core Cost Grant	Cost Year 1 (15-16)	Cost Year 2 (16-17)
Bierley Community Association	£5,900	£5,310
Buttershaw Christian Family Centre	£8,640	£7,776
Queensbury Community Programme Ltd	£4,800	£4,320
The Salvation Army	£1,000	£900
Bankfoot Partnership	£4,000	£3,600
Wyke Community & Children's Centre Ltd	£3,250	£2,925
Great Horton Village Hall (Through CBMDC Dept of Regeneration)	£2,400	£0
Contingency	£10	£5,169
Total	£30,000	£30,000



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Report of the Assistant Director, Policy, Programmes and Change to the meeting of Bradford South Area Committee to be held on Thursday 17th March 2016.

AH

Subject:

New Deal programme: engagement update

Summary statement:

This report provides:

- An update on actions that build on the findings from the first engagement in New Deal
- A summary of initial findings from the second phase of engagement
- An indication of developing plans for further approaches to engagement

Sam Plum Assistant Director of Policy Programmes and Change	Portfolio: Corporate
Report Contact: Kate McNicholas Phone: (01274) 431761	Overview & Scrutiny Area:
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1. SUMMARY

- 1.1 This report provides:
 - An update on actions that build on the findings from the first engagement in New Deal
 - A summary of initial findings from the second phase of engagement
 - An indication of developing plans for further approaches to engagement

2. BACKGROUND

- 2.1 New Deal is about changing the way the Council and other public services work with people, communities, business and the voluntary sector to improve and protect our quality of life, in the context of reducing financial resources and increasing demand.
- 2.2 The District and Council Plans currently being developed will promote greater accountability and buy in to the New Deal outcomes:
 - 1. Better Skills More Jobs and a Growing Economy
 - 2. Good Schools and a Great Start for All Our Children
 - 3. Better Health, Better Lives
 - 4. Safe, Clean and Active Communities
 - 5. Decent homes that people can afford to live in
- 2.3 This report summarises the feedback received from the New Deal public engagement activity to date and describes how this is directing further developments.
- 2.4 Public engagement has included district-wide discussions in variety of places such as bus stations, children's centres and advice offices to capture the issues that matter to residents and their families. This captured the views of people from all over the district and ensures that communities and citizens are able to play their part in the delivery of outcomes. The specific detail of public engagement activity is highlighted in this report.

3. OTHER CONSIDERATIONS

First phase public engagement

- 3.1 To help shape expectations and identify where people may be keen to take more responsibility, a range of participation activities took place between October 2014 and March 2015, including twelve events across the district, and workshops focused on young people and particular communities of interest.
- 3.2 These events and other mechanisms for engaging people were recognised as a first step, with the messages heard providing useful material to support the development of further New Deal activity.





3.3 The messages from these events were shared with Executive, Corporate Overview and Scrutiny Committee, Area Committees and Bradford District Partnership Board over Spring and Summer 2015.

Appendix 1 outlines the key messages conveyed during this first phase of engagement and the activities that have been undertaken to address some of the issues identified – by the Council and others.

Second phase public engagement

3.4 A second phase of engagement started in late Summer 2015.

This work was informed by a desire to follow the following principles:

- Ensure that everyone who wants to has the opportunity to contribute by providing a wide variety of communication and engagement methods and activity.
- Use existing mechanisms to their full potential and try new ways of engaging and accept that they might not work as expected.
- Ensure it generates solutions and buy-in to delivery and generates more activity by our people, partners and colleagues.

A variety of approaches have been used to engage, which included:

3.5 VCS Working Together Workshop

Over 40 organisations from the voluntary and community sector came together to look at local solutions to local problems. The aim of the workshop was to develop shared action on how we can support the people of the district do more for themselves. Individual actions points were sent to participants for their organisation to act on.

The Assembly Steering Group (ASG) made a commitment to drive forward the following key actions from the day's event:

- Community asset transfer This is an area where work is being undertaken with the sector and CBMDC via COMA (Community Operational Management of Assets) programme.
- Self-sustaining community centres A steering group to develop a master plan of what a sustainable community centre would look like has been established.
- Co-design and delivery of services This is an area which is high on the ASG agenda. It has become a focus of the work of the Commissioners Forum. At a consultation event in December in relation to the District Plan, co-design and co-creation have been identified as key issues for the VCS.
- Support to volunteering Recently volunteering has been identified as an issue at the ASG in relation to the Volunteering Kite Mark. This was shared at the Commissioners Forum and there was a feeling that this could be a 'light touch' quality standard which is used with groups. The ASG are also committed to the People Can campaign (see below).





3.6 Outcome themed communication weeks

A large range of content was created for social media based on themed weeks for each of the New Deal outcomes. Some of it performed extremely well, reaching and engaging large numbers of people. The highest amount of feedback received using this approach was during the communication around alternate week bin collections which received 40 positive comments, 205 negative comments and 24 mixed opinions.

3.7 Better Health, Better Lives – Self Care Event

Approximately 140 people/frontline staff attended an afternoon on 'how we can work together to make self care more effective', as well as identifying wider health and social care integration challenges. Members of the Self Care Programme Board, partners from Health, Adults services and Public Health were involved in the planning and delivery of the event.

Key themes that were identified include:

- Reduce duplication
- Better use of technology
- Improve communication
- Increase Peer Support
- Increase education/knowledge of self care

The key themes have been fed back to the Self Care programme board for action. Continued engagement with the attendees of the event and the wider public is being made through a Twitter conversation taking place on 8 March using the hashtag #SelfcareBD.

3.8 Have a Natter

Members of staff across a range of departments took part to have semi-structured conversations with over 300 members of the public in various locations such as bus stations, contact centres and children's centres.

Key cross cutting ideas that the public identified included:

- Focus attention in areas that need support run down inner city ones no support for environmental services needed in suburbs.
- Community provision where people understand what is going on in their community.
- Less barriers to do something too many protocols and procedures.
- Help raise money for people who need additional help.
- More front line staff and less managers.

As part of this engagement we asked the public what was great about where they lived. The following word cloud shows some of the common themes that people said. It is important to note that the larger the text indicates the more people gave this response.







Solutions generated from this consultation have been fed the development of the District Plan and into the new Innovation Hub which has been developed by Workforce Development to support the Council's priorities including New Deal. The hub is an arena to create and encourage idea design and for innovative solutions.

3.9 Neighbourhood Forums and local public meetings

A number of meetings have been held by ward officer that aimed to look at local issues and find solutions. The meetings were asked to consider priorities, who should take action and whether residents and groups can do some things better than services, with the overall theme of preparing for the future in the context of constant change, and doing more with less. Themes that were discussed were:

- Rubbish and recycling
- Pride in the neighbourhood
- Community spirit, looking after each other
- Feeling safe

3.10 Interfaith event

A workshop was held for key stakeholders across different faith groups to look at areas of existing commitment and activity and consider how people can do more.

The workshop was attended by representatives from the Christian, Sikh, Hindu, Methodist, Jewish and Muslim community and focused on discussing the opportunities the new deal presents, what are the biggest challenges and what your faith group is most passionate about. The Bishop of Bradford attended as he is extremely keen to work in partnership with different faiths across the District to get them on board with New Deal.

A follow up meeting was held which shared a number of case studies giving people ideas on initiatives that can be replicated across different faiths. Bishop Toby led a discussion on what we can offer; currently a lot of churches are supporting the elderly many of whom have dementia. Next steps are to look at how this can be





scaled up and how we can share good practice.

3.11 Housing Symposium

7 major house builders were represented and asked about their ideas and thoughts on delivering more homes in Bradford. This included discussions on viability and risk in the market, site assembly and joint ventures as well as the linked issue of good education facilities stimulating the housing market. Follow up steps from the event include:

- Potential of bringing sites in the Strategic Housing Land Availability Assessment forward early.
- Developing strategy and planning policy for packaging sites for development.
- Aligning locations for housing growth and sites for new schools.
- Further discussions taking place with the major house builders to develop emerging ideas.

3.12 People Can

The campaign activity themed on a month by month basis in which active communities will be celebrated through role models, good news stories and promoting volunteering opportunities. Additionally, each month will have an element that focuses on developing the agenda with both communities and services. The following months have been dedicated to each of the areas of the district:

March	Bradford South Area Committee	Area: Bradford South
July	Keighley Area Committee	Area: Keighley
August	Bradford East Area Committee	Area: Bradford East
Sept	Shipley Area Committee	Area: Shipley
Nov	Bradford West Area Committee	Bradford West

3.13 Young people's engagement

Common Purpose Challenge Session (Adult Social Care Theme). The session took place on 9 February 2016. The students that took part were asked to undertake a two part challenge which was focused on a new online social care tool Rally Round. This has been commissioned by Adult & Community Services as an 'invest to save initiative'.

The group came up with some good ideas about how we can promote Rally Round and methods of promotion. Suggestions included how the council should make better use of the college and university which both offer high level computer science courses and which, if asked, would be happy to work with the council to develop customised local IT solutions for the district.





3.14 Youth voice event

There were up to 100 young people, aged 13-19, from across the district who took part in a variety of activities based around the New Deal outcomes. The event was organised by Bradford Council's Youth Service, Prospects, Barnardo's, Young Lives Bradford, Bradford College and Bradford Youth Development Partnership and was also attended by a representative from the Office of the Children's Commissioner.

The young people were encouraged to have their say through a number of activities, including a Twitter feed, making dream catchers, graffiti wall and video capture. The event provided young people with an opportunity to discuss the issues which matter to them – they were able to explain what's important to them in their communities, what support young people feel that they need, and what young people feel that they can do more of for themselves and for others. We're awaiting the formal write-up from the event, but we are hopeful that the feedback received will provide useful content in the context of developing New Deal themes and the District Plan.

3.15 Town / parish council Discussions

Discussions have been taking place since New Deal was launched with the district's Parish and Town Councils about opportunities for them to run services which the Council is withdrawing from, or to augment services which Bradford Council is reducing its support for.

In the last 12 months, conversations have continued at the quarterly Bradford Council and Local Councils liaison meetings to share ideas and good practice across the Parishes. Neighbourhoods and Customer Service staff have also had one to one meetings with each Local Council to discuss individual circumstances in more detail. Local Councils have also been part of broader conversations exploring possible options for devolution to present back to Elected Members.

Activity to date has led to some Local Councils undertaking direct negotiations with Council services with most interest being around the management of green spaces (parks, flower beds, playgrounds, verges), public conveniences, and the possibilities for the transfer of community buildings into Parish ownership or management. It is worth noting that any negotiations are still at discussion stage with no formal agreements yet made.

3.16 Next Steps

The next steps will involve follow up work from the activities above. Further activities are currently being planned and any input would be welcomed. Current ideas being progressed include:

3.17 Vox Pop: The opinions of people recorded talking informally in public places. Questions to ask about what is great about the district as well a specific outcome focussed questions.





- **3.18 Open for ideas:** Development of an open and accessible online platform for staff to put forward ideas, respond to questions, and develop new ideas. The intent is that once learning from this first internal phase has been made, a citizen facing platform will be produced.
- 3.19 Children's commissioner visit Growing up in Bradford: 4 March
- 3.20 Community of interest engagement: via existing networks
- **3.21** Young people: Engagement with National Citizenship Service to include a New Deal activity within the student programme.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 Activities developed via New Deal help identify potential savings for future budgets. These are then consulted upon as part of the budget setting process.
- 4.3 The cost of running the public participation activities was primarily from officer time and some venue costs venues were all community based or Council owned.

A Council Question was tabled on 8 December 2015, requesting confirmation of the number of residents engaged by the New Deal and its cost.

The total number of people engaged through various engagement activities up to early December 2015 was 3,093, however, this number did not include the number of people engaged in New Deal via social media. It is very difficult to quantify the exact number of people through this medium. The total costs of the various workshops and forums was £13,493.16.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

There are no significant risk management or governance issues arising out of the recommendations of this report.

6. LEGAL APPRAISAL

There are no significant legal issues arising out of the New Deal process and the public participation activities.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Events have taken place in different parts of the district at different times of day, to ensure that no group of people have been disproportionally disadvantaged from taking part. This has been further augmented through the opportunity for written comments and the completion of the web based consultation.





Over the next 2-3 years, as options, ideas and projects are identified, implemented and tested, each proposal will be equality assessed at each stage of its development with documentation produced and made available publicly for transparency purposes.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications from the New Deal public engagement activities. Engagement has helped identify a need to put a greater focus across all five outcomes on sustainability and work is underway to develop further activity via the environment forum.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There are no significant gas emission impacts from the New Deal public engagement activities.

7.4 COMMUNITY SAFETY IMPLICATIONS

There are no significant community safety implications from the New Deal public engagement activities. Safer and Stronger Community partnerships have recently come together.

7.5 HUMAN RIGHTS ACT

There are no significant human rights implications from the New Deal public engagement activities.

7.6 TRADE UNION

There are no significant trade union implications from the New Deal public engagement activities. However the New Deal programme is designed to help the public sector manage its reducing budget. There is the possibility of impacts on staffing as budgets are addressed and reduced each financial year.

7.7 WARD IMPLICATIONS

We have aimed for broad coverage across all areas. In particular the Have a natter discussions covered discussion from people across a wide range of wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

Information produced through the ward planning process will contribute to the ongoing New Deal development work. The feedback received from the public events will also be fed back to area based teams in the Council to support any future action planning.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

9.1 Input into the design of future engagement activity would help inform the development of the next steps in this programme.





10. RECOMMENDATIONS

- 10.1 That members of the Area Committee note the report.
- 10.2 That the feedback from residents be welcomed and acknowledged.
- 10.3 That the Area Committee continue to engage with residents, businesses and stakeholders about ways of working differently, and feed any relevant findings into the New Deal programme.

11. APPENDICES

Appendix 1: Phase 1 update

12. BACKGROUND DOCUMENTS

None





First phase of engagement

The tables below summarise the key messages heard from this first phase by outcome, and outline some of the steps being taken to address the issues raised.

Good schools and a great start for all our children

You said	We're doing
Joint approach between children and the state to help children to be ready to learn.	Following a consultation in Autumn 2015 the Education Covenant was agreed by Full Council in December 2015. It sets out how the whole community needs to come together and play its part to improve education standards and create the best possible life chances for young people. It lists a series of pledges from the local authority on the actions it will take with partners to drive up educational standards. Alongside the set of pledges, the Covenant also asks for significant support from parents, young people, schools, businesses and employers, communities and government. Development of further integration across early years, building on
	the Better Start Bradford programme to learn lessons abut what works to improve outcomes across the district.
Better focus on getting people ready for the world of work, and improved collaboration with businesses	Development of Bradford Pathways, offering a whole system approach to provision for the district, with learning pathways into employment for all ages, building on Get Bradford Working and Industrial Centres of Excellence and establishing a joined up approach to education, employment and skills. Consultation was held with head teachers in Autumn 2015. Pilots of the model will be operational early 2016. Phase one implementation starts September 2016.

Some of the messages heard are addressed by activity and direction already established including:

Ongoing emphasis on safeguarding	Bradford Safeguarding Children Board work towards keeping children in Bradford, under the age of 18 years, safe from harm, striving to make sure that every child in Bradford feels secure, well cared for, and able to reach their full potential and supporting all staff to help families and carers achieve this.
	Safeguarding week held October 2015.
	Currently adopting Signs of Safety as a methodology that will provide a consistent way of working that all practitioners can use in their work with children and families, from Early Help through to how





	we manage child protection plans
Listening to pupils' concerns	Supported via Investor in Pupils standard
Children's choice of schools	Admissions code of practice

Better health, better lives

You said	We're doing
Co-ordinated support for families and early intervention before problems escalate	Families First provides a model of integrated support, and building a broader approached based on learning, with four gateways to be established across the district, based on bringing together support agencies and supporting people before they need formal social care. Pilotting in Bowling and Barkerend, Bradford Moor and Little Horton, and Keighley in April with a planned district wide roll out in October 2016.
Improved co-ordination across the different components of the health and social care system	During 2015-16 the Bradford and Airedale Health and Wellbeing (H&WB) Board has commissioned work to put the district on track to accelerate improvements in health and wellbeing outcomes, and to create a sustainable health and wellbeing economy. Specifically the Board has agreed to work towards the establishment of a total pooled joint commissioning budget and a single prioritisation process for health and social care that reflects the ambitions outlined in the New Deal Outcome. The Board acknowledges that this is a long term objective and aims for this to be the position within five years.

Some of the messages heard are addressed by activity and direction already established including:

Encouraging people to be more independent and self supporting	Development and implementation of self care programme, including engagement event to help identify local issues in November 2015.
Young people's sexual and mental health support	The sexual health team works with all agencies across Bradford – in particular those which work with young people to support sex and relationship education and advice.
	A system wide approach to assess the needs of young people's mental health will inform and shape services to maximise value and





	use of resource.
	The Council will continue to work with colleagues across the health partners to promote awareness of mental health issues of younger people. Promotion of support and access to help initiatives are integral to delivery.
Sports as preventative health measure	The Council are investing in four new swimming pools to increase physical activity and provide modern facilities fit for the 21 st century. The Council currently operates sports facilities as an 'in house' service.
Support for people with dementia and their carers	Well established dementia friendly communities initiative that aims to build communities
	Where people living with dementia are supported to live as independently as they can
	• Where the community understand about dementia and are willing to lend a hand
	• Where businesses, community and statutory organisations have thought about how they make themselves accessible to people with dementia

Better skills, more good jobs and a growing economy

You said	We're doing
Scope for reduced business rates to support small businesses?	The city centre growth zone provided an effective model in encouraging businesses to create more jobs and locate in the city centre. A new business rate discretionary relief programme was approved by Council Executive in December 2015.
Generation of green energy	Currently scoping the feasibility of a district heat network, generating energy on a marketable scale. Five workstreams:
	1. Civic Qtr District Heat Network
	2. Corporate Entergy Programme
	3. Bradford Public Estate Energy Collaboration (NHS & University)
	4. Bradford District Community Energy Project
	5. Bradford Fair Tariff project joint with Incommunities & OVO energy





	Looking to establish a potential energy company by the end of 2016
Use of council buildings and improved	Builds on existing experiences – e.g. co-location of Police in Jacobs Well.
collaboration across organisations	Bradford Council is looking at creating a public sector and community hub in the heart of Keighley. The proposal to build a new 'one stop shop' in the town centre is already attracting interest from various public sector partners. The location is the site of the North Street building - formerly Keighley College - which is in a conservation area.
Potential for collaboration across West Yorkshire	Work between Bradford and other districts is progressing on Building Control: Kirklees is signed up and Wakefield is expressing interest. Work continues at WYCA on effective coordination and sharing of resources for the West Yorkshire Plus Transport Fund.

Safe, clean and active communities

You said	We're doing
Improvements to waste and recycling including support for alternate week bin collections	A major strand of the Waste Minimisation and Management Strategy is to promote the reduction, re-use and recycling of waste.
	Proposals to move to alternate week bin collection are being consulted on as part of the budget proposals.
	The Council is currently also consulting on garden waste collection.
Encourage volunteering and socially responsible behaviour	The 'People Can' campaign aims to highlight the contributions of communities and build on these strengths, as part of the New Deal. The success of 'People Can' will be determined by the energy and commitment that we can all contribute.
Changing the model for how libraries are delivered	Building on existing community run libraries, increasing co-location and the number of community run libraries with different and smaller model for provision.
Putting museums and galleries into a trust	Resources approved to investigate the potential for forming a culture company with no pre-emptive model, but based on safeguarding





assets and releasing profit making potential – included in propositions. Report due March 2016	
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Some of the messages heard are addressed by activity and direction already established including:

Reduced street lighting	New street lights are dimmed between 10.30 and 5am
More collaborative working with parish and town councils	Established relationship and looking to develop further via New Deal – had 121 discussions and following up with joint event to develop further what delivery parish and town councils may wish to take on.
Flexible funding of community projects	Looking at different models and have voluntary organisation support officers to help with funding bids

Decent homes and other cross cutting issues

You said	We're doing
Enabling more affordable homes to be built	Investigation of barriers to development now complete. In Bradford return over investment is the primary problem, more than the planning system. Discussions held with national house builders to identify options to progress.
Supporting people to live independently in their own homes	Maximising opportunities to use assistive technology in people's home to help people stay independent by rolling out learning around telehealth and telecare.
Bringing derelict buildings into use	The first Local Listed Building Consent Order (LLBCO) in England, together with a complementary Local Development Order, was adopted by the Council on 21 July 2015 for the Little Germany Area. The first LLBCO notice has since been approved for 46 Peckover Street in Little Germany for residential conversion.
	A Heritage Lottery Fund (HLF) Townscape Heritage first round bid was submitted in August 2015. This includes an outline scheme plan setting out potential 3rd party granted property improvements to approximately 60 buildings within the top of town area, including bringing vacant space in approximately 20 buildings back into use. The HLF will make a decision upon whether or not the bid is





successful in January 2016.

Some of the messages heard are addressed by activity and direction already established including:

Involve people in the design of services	Bradford Council has a clear commitment to co design and intends to build further on that work. A recent example of this work is the travel review, where the Council worked with parents to design the new travel assistance application and assessment process.
	When the new Travel Assistance Policy was approved by Exec in July, there was a commitment to consult with parents/carer on any changes to the way travel assistance is provided. Workshops and drop in sessions for one to one discussions were organised in Sept 15 and from these a commitment was given to allow parents / carers to contribute to the design of the new travel assistance application and assessment process. A further workshop in November looked at a draft application form and parents were given an opportunity to comment/suggest on what the form should look like. Subsequently the parents who attended this workshop were given the opportunity to complete a dummy application to inform the pilot of the new process. A monthly update has been issued to all parents and stakeholders in receipt of travel assistance and this is to continue until the programme is complete
Consideration of how to best achieve democratic representation	Consultation underway on how many councillors we need and the jobs that they do.







Report of the Interim Assistant Director of Children's Services to the meeting of Bradford South Area Committee to be held on 17th March 2016.

AI

Subject:

An update on arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

This Report provides an update regarding arrangements by the Council and its partners to tackle child sexual exploitation (CSE). The report particularly focuses on the work to deal with historic cases of CSE; to address CSE in black and minority ethnic communities, and the provision of services for children and young people who are at risk of, or who are victims of CSE. There is a particular emphasis on preventative services.

Gani Martins	
Interim Assistant Director of	
Children's Services	

Portfolio:

Health & Social Care

Overview & Scrutiny Area:

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Children's Services





1. SUMMARY

1.1 This Report provides an update regarding arrangements by the Council and its partners to tackle child sexual exploitation (CSE). The report particularly focuses on the work to deal with historic cases of CSE; to address CSE in black and minority ethnic communities, and the provision of services for children and young people who are at risk of, or who are victims of CSE. There is a particular emphasis on preventative services.

2. BACKGROUND

2.1 .Context:

The national and local context for the development of CSE services in Bradford is set out in detail in the CSE report presented to the Council Executive in September 2015. Since that report was presented the issue continues to be prominent in news reporting and there have been further national and local events and initiatives that impact on service developments in the Bradford District.

- 2.2 Since the beginning of 2016 there have been high profile convictions and sentences for perpetrators of CSE in Rochdale, Rotherham and Bradford. Other criminal cases are in train in West Yorkshire. Each of these court cases has resulted from recent investigations into patterns of abuse and offending that go back four or more years, and in some cases more than a decade. In addition to bringing horrendous details of abuse and trauma to the attention of the public, each case demonstrates the historical inadequacies of the responses of agencies charged with protecting young people and bringing perpetrators of abuse to justice.
- 2.3 The recent case concluded in Bradford Crown Court resulted in the sentencing of 12 men to a total of 143 years in prison. Bradford Safeguarding Children Board is conducting a Serious Case Review (SCR) into this case in order to understand the experience of the young person who was targeted and abused, to consider the quality of the services offered to the young person by all agencies and to identify lessons from the case. This review will help all agencies in the District to recognise areas where further improvement is required to ensure that the children and young people of Bradford District are afforded the best possible protection from CSE.
- 2.4 National government departments continue to emphasise that tackling CSE, alongside other forms of child sexual abuse remains a national policy priority. The Department for Education has launched a national consultation on the definition of CSE. There are currently a number of definitions of child sexual exploitation in use by voluntary organisations and statutory agencies. This has led to some confusion and additional challenges for practitioners working with children and families, creating inconsistencies in risk assessment and data collection.





2.5 The proposed definition is:

'Child sexual exploitation is a form of child abuse. It occurs where anyone under the age of 18 is persuaded, coerced or forced into sexual activity in exchange for, amongst other things, money, drugs/alcohol, gifts, affection or status. Consent is irrelevant, even where a child may believe they are voluntarily engaging in sexual activity with the person who is exploiting them. Child sexual exploitation does not always involve physical contact and may occur online.'

- 2.6 In addition to launching this revised definition, the Department for Education has announced that there will shortly be further detailed guidance, based on "what works" setting out revised expectations on Local Authorities, Police and other partners on how to deal more effectively with CSE.
- 2.7 In the light of these two national developments and accumulated local experience, Bradford Safeguarding Children Board will review its 9 point strategy for tackling CSE.
- 2.8 A new and additional form of inspection of partnership working was launched in February 2016. The Joint Targeted Area Inspection brings together inspectors from Ofsted, the Care Quality Commission, Her Majesty's Inspectorate of Constabularies and Her Majesty's Inspectorate of Probation, under the leadership of a Social Case HMI. These inspections will look at all partnership work to respond to concerns about a child's welfare. Additionally, each program of inspections will have a "deep dive" theme. The theme for the first program of inspections is: CSE and children missing from home, care and education. A local partnership board has been established with the intention of using multi-agency preparations for inspection as a driver for sustainable improvements in all agencies.

2.9 Reviewing the CSE Multi-Agency Hub:

A multi-agency review of the CSE Hub is under way and is being led by the Interim Assistant Director for Specialist Children's Services. This review is focussing on five areas:

- Models of Intervention: to develop and implement more effective models of therapeutic intervention for work with children at risk of/or are victim of CSE.
- Structures: to review current arrangements in the Hub, in particular staffing and resources.
- Information Governance: to complete and agree a revised Information Sharing Agreement.
- Policy, process and procedures: to ensure that the Hub has up to date, clear and detailed multi-agency policy & procedures and multi agency practice guidance.
- Work with communities: to ensure and develop effective work and engagement with community groups, including prevention and awareness raising.





2.10 A review report will be completed by the end of March 2016 and will be submitted to the Bradford Safeguarding Children Board (BSCB) CSE sub group.

2.11 CSE Cases Open to the Multi Agency Hub:

On February 25th 2016 there were 291 children known to the CSE Hub. Of these, 32 were rated as high risk of CSE, 117 medium risk and 141 low risk. 262 of the children were female and 29 male. 187 of these children were identified as being of White British heritage and 104 of Black and minority ethnic heritage (BME). The largest group of BME children were of Asian British or Asian British/dual heritage.

2.12 A data analyst has been recruited to work in the CSE Hub. This colleague will commence work on March 1st 2016. This post will increase capacity for gathering data from statutory and voluntary partners and producing analytical reports to inform strategic decision making and challenge of partners. In addition the post holder will ensure that information is shared efficiently across local authority boundaries regarding CSE and missing children issues. This post has been funded by the West Yorkshire Police and Crime Commissioner.

2.13 Addressing Historic Cases of CSE:

In October 2014, Bradford Council and West Yorkshire Police set up a joint historic CSE investigative team. This initiative is partly supported with resources from the West Yorkshire Police and Crime Commissioner. The number of staff working in the team has gradually increased and now comprises 9 detectives, 15 investigative officers and 3 social care staff.

- 2.14 There are currently 12 investigations underway into alleged cases of historic CSE, linked to 55 complainants, all of whom are female. Of these 55 complainants, 16 have made formal evidential disclosures and the remainder are being supported and their concerns are being investigated with the intention of securing a formal evidential disclosure in the future.
- 2.15 Of the 55 complainants, 9 self referred to the police or Local Authority, while the remainder were indentified through related investigations or were traced through pro-active efforts to identify victims of historic CSE.
- 2.16 To date, 17 suspects have been arrested and remain on police bail. Whilst a number of evidential files are being considered by the Crown Prosecution Service, none have been charged or convicted as yet.
- 2.17 The social care staff embedded in the team provide access to support and therapeutic support services which are offered to all complainants who have come forward.





2.18 Addressing CSE in Black and Minority Ethnic Communities:

A number of reports published nationally (Inquiry into Child Sexual Exploitation by Gangs and Groups [3 reports and 3 additional documents], Office of the Children's Commissioner for England, 2012 – 2013 and "Unheard Voices": Sexual Exploitation of Asian Girls and Young Women: published by the Muslim Women's Network, 2013) have identified obstacles to children from BME communities being recognised by professionals as being at risk of CSE. These reports argue that professionals, particularly those working in large statutory organisations, do not always appreciate and address the barriers in recognising and disclosing a concern that may exist for some children and families in BME communities.

- 2.19 The number of children known to the CSE Hub from BME communities across the District has varied between 36% 47% between July 2015 and February 2016. Whilst there is a gradual increase in the proportion of children who are identified as at risk coming from CSE backgrounds, it is important to recognise that the numbers of children from all ethnicities recognised as at risk of CSE are likely to be an under representation of those who are actually at risk.
- 2.20 It is important that individual agencies ensure that front line staff are equipped to recognise that children are at risk of CSE or other child welfare concerns, regardless of their gender or ethnicity. This is achieved through training, supervision audit and challenge. The current Journey to Excellence programme which includes the roll out of Signs of Safety and a new Early Help model across partner services in Bradford includes a focus on ensuring that gender, ethnicity, and disability are considered from first contact with every child and that professionals are provided with assessment and intervention tools that have been developed to support professionals in recognising and responding appropriately to unmet needs and risks for children from all communities.
- 2.21 There has been significant work, some initiated by statutory organisations and some by faith and other groups to raise awareness of CSE in BME communities. This has included the provision of speakers and materials for events organised by Sikh, Muslim and Christian faith groups and events targeted at BME women.
- 2.22 BSCB is aware of initiatives from community based organisations that support the 9 Point CSE Strategy for the District and actively seeks opportunities to encourage and support these. The Muslim Women's Council (MWC) has established a project: "Fragile" and secured independent funding to appoint two female workers to work with BME women and girls to raise awareness of safeguarding issues, particularly CSE. These workers will work with individuals and groups to raise awareness of the signs of CSE, to provide a confidential opportunity for women and girls to raise concerns and to support the appropriate reporting of these concerns. BSCB is working with MWC to seek funding for a similar post to work with BME young men and boys to raise awareness, support reporting of concerns and to address attitudes and behaviours that can put young men at risk of either victimisation or of becoming involved in perpetrating CSE.





2.23 During the week commencing 14th March there will be a series of events in Keighley addressing CSE and related concerns. This is an initiative of a range of community', faith and BME groups which the Council, BSCB and other partners are supporting.

2.24 Preventative Work

There are a range of school-based preventative resources that are being used across all phases of education and in Pupil Referral Units in Bradford. A report has been prepared regarding the Council Funded, BSCB commissioned tour of "Somebody's Sister, Somebody's Daughter". This has toured Bradford Secondary Schools and some community settings and has been seen by more that 6,200 people. All students who saw the play received pre and post performance lessons using materials specially prepared for the tour. Bradford Youth Service worked with young people and the theatre company to produce attractive information materials and resources for young teachers and young people to use in other settings. Surveys of the students both pre and post performance showed significantly raised awareness of the risks of grooming both on line and in daily life.

- 2.25 Students demonstrated a significantly increased awareness in how to access help if they have a concern for themselves or a friend. Each performance of the play was attended by colleagues from a range of voluntary sector organisations, Youth Service staff and Safer Schools Officers as well as school based staff. This ensured that if young people wished to talk to someone, there was an appropriately trained and qualified professional available. Partners are aware of 12 young people who, on the day of a performance sought and received specific services in relation to CSE.
- 2.26 In addition to the tour of the secondary school play, a play for primary school children in transition to secondary schools has recently been written and is being trialled in several Bradford Primary Schools. The outcomes of this pilot will be evaluated with the intention of supporting a wider tour of schools.
- 2.27 The Children's Society is delivering a programme of school based work with both staff and students in schools that are identified through professional and community information as likely to benefit from a further targeted CSE intervention. This is currently taking place in five Bradford secondary schools. Following evaluation, consideration will be given to funding further such interventions in other Bradford schools.
- 2.28 Over the past twelve months the programme of awareness raising, regulatory and enforcement action on risk issues linked to CSE delivered by the Council Licensing Team and West Yorkshire Police has been stepped up and supported by a nationally funded "Night Time Economy Worker". National funding for this worker will expire in March 2016 and efforts are being made to find local funding to make it possible to retain this post.





- 2.29 Between January 2015 and March 2016, 5408 private hire operators and drivers will have received training regarding CSE and other child safeguarding issues. During this period a number of individuals working in the private trade have been suspended due to safeguarding concerns.
- 2.30 West Yorkshire Police, the Council Licensing Team and the Night Time Economy worker work together to deliver a pro-active operation to disrupt CSE perpetrators and locations across the Bradford District. Approximately 20 businesses and locations are receiving additional visits to provide support, raise awareness and gather information for enforcement action. Of these, 7 are in the Bradford South and City Police Watch Areas.

3. OTHER CONSIDERATIONS

3.1 There are no other considerations.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Council allocated £250,000 of one off resources. This funding, and additional funding secured from the Police and Crime Commissioner has been used to commission the services described in paragraphs 2.23 2.28 above. Where appropriate these services are continuing, sustained by alternative resources accessed by the voluntary sector.
- 4.2 The CSE cases requiring social work allocation are included in the normal case loads for social workers working in the Children Specialist Services. The Council spends £19m on children's social workers per annum. In addition to spend on social work teams, Children Services currently spends approximately £2.9m on children prevention and support services. Children Services has made resources available from within existing budgets by allocating a team manager, social workers, community resource worker and an analyst to work within the CSE multi agency Hub.
- 4.3 The Council and Bradford Safeguarding Children Board have been successful in securing some additional funding from the West Yorkshire Police and Crime Commissioner to strengthen the District's response to CSE:
 - The PCC has provided funding for the additional analyst to focus on CSE and missing children data. This post will be filled on March 1st 2016.
 - The PCC has provided funding for further preventative work in schools which in Bradford is being used to develop and tour a primary school play regarding CSE and related issues of child safety.





5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 The protection of children and vulnerable adults is the highest priority for the Council and its partners when considering the implications of CSE, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to children in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.
- 5.2 Failure to implement the proposed recommendations may increase these risks

6. LEGAL APPRAISAL

6.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.1.1 Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 None.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

➤ 7.3.1 None.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Child Sexual Exploitation (CSE) is violent criminal activity. The consequences of CSE can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, CSE has lasting consequences for families of victims and perpetrators and has potential implications for community relations.





7.4.2 The Community Safety Partnership (CSP) has received a presentation about CSE delivered by the BSCB CSE Champion and the Assistant Director for Specialist Children's Services. The CSP is currently considering options of pass porting Police and Crime Commissioner funding to 6 key priorities, including CSE. BSCB is the lead organisation for developing these options in conjunction with the CSP.

7.5 HUMAN RIGHTS ACT

7.5.1 Child sexual exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.

7.6 TRADE UNION

7.6.1 There are no implications for Trades Unions.

7.7 WARD IMPLICATIONS

- 7.7.1 Secondary schools in Bradford South have accessed the drama "Somebody's Sister, Somebody's Daughter" and associated resources. Targeted work with staff and students has also been provided to some secondary schools. A play and supporting materials for Primary Schools is currently being piloted and will be made available to schools in Bradford South.
- 7.7.3 West Yorkshire Police and Bradford Council are intervening with a number of businesses and in a number of locations in Bradford Southt as a result of concerns, some reported by members of the public, about the risk of CSE.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

Include details of contribution to priorities within the Area Committee's Action Plan. For further guidance contact the relevant Area Co-ordinator.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTIONS

9.1 To encourage all Elected Members to complete the CSE on line training and other appropriate safeguarding training and awareness raising opportunities.





9.2 Elected Members are invited to consider if there are community organisations in their wards who wish to access information and materials regarding CSE in order to contribute to awareness raising.

10. **RECOMMENDATIONS**

- 10.1 Members of the Committee are requested to consider the report.
- 10.2 Members are requested to consider what further enquiries may assist future corporate scrutiny in this area.

11. APPENDICES

11.1 Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 15th September 2015: "Arrangements by the Council and its partners to tackle child sexual exploitation".

12. BACKGROUND DOCUMENTS

- 1. Inquiry into Child Sexual Exploitation by Gangs and Groups" (3 reports and 3 additional documents, Office of the Children's commissioner for England, 2012 2013) <u>http://www.childrenscommissioner.gov.uk/info/csegg1</u>
- 2. "Unheard Voices Sexual Exploitation of Asian Girls and Young Women" (Muslim Women's Network UK, September 2013). http://www.mwnuk.co.uk//go_files/resources/UnheardVoices.pdf
- 3.







Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 15th September 2015.

Subject:

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Arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the Districts Area Committees regarding the issue of child sexual exploitation (CSE). It sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.

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SUMMARY

- 1.1 This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the District's Area Committees regarding the issue of child sexual exploitation (CSE). The January 2015 Council Executive Report is appended to this report as appendix 1. This second report to executive sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.
- 1.2 Arrangements to address allegations of historic CSE are described as are preventative initiatives and work to support families and communities affected by CSE. Work undertaken utilising the Council's regulatory powers is also described.
- 1.3 All of this is placed in a national and local context, with particular attention being given to the Jay and Casey reports and their implications for the work being undertaken in Bradford.

2. BACKGROUND

2.1 National Context:

Professional and public awareness of child sexual exploitation (CSE) has grown significantly in the 14 years since the publication of the first dedicated national guidance for dealing with this form of child sexual abuse, which was entitled: "Safeguarding children involved in prostitution". Changes in legislation and guidance culminated in the publication of the national "Tackling Child Sexual Exploitation Action Plan" which was published in 2011, and this plan has itself been significantly strengthened by the government response to CSE published in March 2015. This response consisted of three key documents setting out expectations regarding information sharing arrangements, assessments, accountability and leadership.

- 2.2 In drawing up this response to CSE, the government particularly considered the findings of three key reports regarding CSE that were published in the course of 2014 15:
 - The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 2013 (The Jay Report);
 - "Real Voices: Child sexual exploitation in Greater Manchester" (An independent report by Ann Coffey, MP); and
 - The Report of Inspection of Rotherham Metropolitan Borough Council, February 2015 (The Casey Report).
- 2.3 Together, these reports raised concerns about the effectiveness of statutory organisations to address CSE in terms of strategic and political leadership, recognition of the issue, willingness to focus on children's needs and wishes, and capacity to develop a sophisticated response to this complex issue. Briefings regarding each of these reports and the government response can be found at: <u>http://www.bradford-scb.org.uk/cse_reports.htm</u>





- 2.4 In autumn 2014 Ofsted undertook inspections of local responses to CSE in eight local authority areas. The final thematic report: "The sexual exploitation of children: it couldn't happen here, could it?" was published in November 2014. The report considered evidence from 36 inspections of children's services that had already been published and inspections of 38 children's homes, in addition to the eight specific CSE inspections.
- 2.5 This detailed report has produced 25 recommendations for local authorities (LA), partner organisations, Local Safeguarding Children Boards (LSCB), national government and Ofsted itself. Overarching themes in the findings and recommendations are: the need for strong strategic leadership; the need to develop effective local performance arrangements (informed by consistent crime recording); the need to prioritise awareness raising; the importance of police and LA using all powers to disrupt and prosecute offenders; and the need to ensure that all missing children have an independent return interview and that intelligence about missing episodes is collated to identify patterns and risks.
- 2.6 The Ofsted report, together with other recent publications, is of assistance in developing understanding of the complexity of CSE and of the necessity to develop a sophisticated "whole system" response to this form of abuse. It is possible to bench mark planning and activity in Bradford against some good practice identified in the report. The key findings and recommendations of this and other reports are being considered by the CSE sub group of Bradford Safeguarding Children Board (BSCB) and where appropriate are incorporated into the plan under-pinning the 9 Point Strategic Response to CSE.

2.7 Local Context:

Partnership working to address CSE in the Bradford District dates from 1995. In October 2011 the independent chair of Bradford Safeguarding Children Board (BSCB) sought assurance as to the effectiveness of the multi-agency response to CSE. In common with other organisations nationally, it is now recognised that West Yorkshire Police and Bradford Council did not have the same rigorous and coordinated approach to dealing with allegations of child sexual exploitation that have subsequently been developed.

- 2.8 The key outcomes of a "structured challenge" to partners were:
 - > BSCB "Champion for CSE" identified a Police Superintendent;
 - A multi-agency co-located service, known as "The CSE Hub" was established in January 2012;
 - > BSCB to be responsible for the District's strategic response to CSE.
- 2.9 These three outcomes remain central to the approach taken in the Bradford District to address CSE. They provide the basis on which strategies for awareness raising, training and preventative work, the operational response, governance and accountability are based.





- 2.10 Since 2011, the Local Authority has taken steps to develop further its leadership role in responding to CSE in the District and to scrutinise the arrangements within the District. Regular reports drafted by BSCB staff have been considered by the Council's Senior Leadership Team, the Council Executive, Children's Overview & Scrutiny Committee and each of the District's Area Committees. BSCB offers Elected Members awareness raising and training opportunities regarding CSE, which many Members have taken up.
- 2.11 Beginning in March 2014 and concluding in July 2014, BSCB conducted a review of the effectiveness of the multi-agency, co-located CSE Hub. This review was chaired by the BSCB Independent Chair, Nick Frost. It was supported by the BSCB manager. The process was steered by representatives of the following key partner agencies:
 - Bradford Children's Services
 - > NSPCC
 - > NHS Clinical Commissioning Groups
 - West Yorkshire Police
 - > Hand in Hand Project (Children's Society).
- 2.12 Key members of BSCB and the Independent Chair presented the findings of this review to the Council Chief Executive and the Director of Children's Services (DCS) in July 2014. Key issues identified by the Review were:
 - Since the Hub was established in January 2012 operational pressures had resulted in the allocation of increased dedicated staffing resources from both LA Specialist Children's Services and West Yorkshire Police. Increases had been primarily in management and administrative capacity.
 - Audit of practice showed that cases were generally well managed within the Hub. The presence of a social work team manager in the Hub strengthened joint working between the police and social workers. Revised referral pathways for CSE cases were implemented as a result of learning from audit.
 - > The Hub had been externally scrutinised both Ofsted bv http://reports.ofsted.gov.uk/sites/default/files/documents/local authority reports/ bradford/051 Single%20inspection%20of%20LA%20children%27s%20services %20and%20review%20of%20the%20LSCB%20as%20pdf.pdf (as part of the 2014 inspection of Local Authority Children's Services) and the National College of Policing. Ofsted found that: "The co-location of police, social care and Barnardo's within the CSE Hub is a particular strength. It promotes effective and early information sharing across agencies where children and young people are at risk of or are suffering sexual exploitation. Timely and robust multi-agency involvement ensures that risks of CSE are identified and plans put in place to reduce these risks". The National College of Policing awarded the Hub "Gold Standard" and has encouraged other police forces to adopt this operational approach as best practice.
 - The review concluded that, working with the "Hub" model, partners had shown themselves responsive to increasing demand and complexity of cases and working arrangements. The review noted that it is likely that demand will continue to increase, at least in the medium term.





2.13 **The Jay and Casey Reports and the Government's Response:**

- The Jay report ("The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013") was published in August 2014. In September 2014 the Secretary of State for Local Government and the Regions appointed Louise Casey to lead an inspection of Rotherham Council. This followed the publication of the critical "Jay" report into CSE in the Borough. The Casey inspection focused on Rotherham's compliance in relation to its duties of governance, taxi and private hire licensing and to children and young people. The report ("The Report of the Inspection of Rotherham Metropolitan Borough") was published in February 2015.
- 2.14 Taken together these two reports represent the most thorough consideration of the incidence of CSE, the impact of CSE on children, families and communities, the quality of single and multi agency responses and the quality of leadership and governance in any Metropolitan Borough. The Jay report found that approximately 1400 children had been the victims of CSE during the period under consideration. Despite some examples of isolated good practice the report was strongly critical of the services provided by Rotherham Borough Council and South Yorkshire Police. Both reports have had a significant impact locally and nationally on expectations of governance, leadership and service delivery across the public sector when seeking to address the risks of and damage caused by CSE.
- 2.15 A particular strength of the reports is that they strongly articulate the direct experiences of young people and their families which further assists understanding of the signs and methods of perpetration of CSE. They also locate CSE within the wider context of child abuse and highlight some of the challenges for statutory services of applying a child protection system that has been developed based on an understanding of intra-familial abuse when trying to protect children from extra-familial abuse in the form of CSE.
- 2.16 From our experience in Bradford, we know that a complex multi-system response is required to prevent CSE and support those affected by it. The reports make this point powerfully and emphasise that this extends to services outside the Council and Police services. Whilst the reports focus on Council services they do make comments in relation to the effectiveness of South Yorkshire Police. It is also possible for other public services to infer from the reports the specific expectations of partnership working and public accountability that they are expected to meet.
- 2.17 The Casey report in particular identifies a culture among some politicians and senior officers at Rotherham Council of bullying, misplaced political correctness and denial. All of these inhibited the public authorities' ability to fully recognise the scale of CSE and to develop a consistently effective response. There are some areas of good practice identified, particularly by "Risky Business" which delivered a CSE preventative and support service using a youth service support model. However, it is argued that this service was at times marginalised, viewed as "bringing bad news" and its particular success in engaging with young people harmed through CSE and providing positive support was not fully appreciated by partners, particularly those in the Council's Children's Social Care Services.





- 2.18 The reports set out with great clarity that in some instances CSE is perpetrated by highly organised criminal gangs who are involved in other forms of criminality and violence. Protecting children and young people in this context requires professionals to work beyond traditional child protection networks.
- 2.19 A challenge highlighted by the report is how politicians and senior officers make sure that they really know what is happening. Again, it should be emphasised that by implication the same question needs to be considered by those in governance in other public sector bodies.
- 2.20 A number of the issues identified in the Casey report are already areas of development identified in Bradford, e.g. strengthening work with colleagues in licensing, raising awareness among the wider workforce and community and developing effective engagement with Black and Minority Ethnic (BME) communities to address the issue of CSE.
- 2.21 As stated in paragraph 2.8, there have been enhanced levels of political and senior officer scrutiny of CSE arrangements in Bradford. However, the Casey report emphasises the importance of ensuring that the actions under the strategic response are completed and that there is a clear performance framework in place to ensure effectiveness and confidence under scrutiny. These areas are the responsibility of the BSCB CSE sub group.
- 2.22 In March 2015 the Government produced three key documents in response to the Jay and Casey reports. These are:
 - Tackling child sexual exploitation review of assessment and decision making tools (3.3.15 letter): Isabelle Trowler, Chief Social Worker for Children and Families
 - Our joint commitment to share information effectively for the protection of children (3.3.15 letter): Dept of Health, Home Office, Dept for Communities and Local Government, Ministry of Justice
 - > Tackling Child Sexual Exploitation (March 2015): HM Government
- 2.23 As part of the Government's response, the Secretary of State for Education asked Isabelle Trowler to write to Directors of Children's Services, Chief Executives and Lead Members, to request that they immediately review any assessment and decision making tools in use to see if they are fit for purpose and being properly implemented. The tool in Rotherham and South Yorkshire was based on a numeric scoring system that resulted in risks being underestimated. Isabelle Trowler makes clear that decision making tools can be helpful but they cannot replace sound professional judgement from suitably trained and experienced practitioners and should only ever be used to assist in decision-making.
- 2.24 The CSE risk assessment tool in use in West Yorkshire is drawn from the Consortium Safeguarding procedures, based on the version developed in Bradford at the time of establishing the CSE Hub. It is not a numeric scoring system. At the Board's 'Challenge Panel' in December 2014, a number of CSE cases were reviewed, with a focus on the CSE risk assessments. Areas for improvement were



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identified in both the design and use of the CSE risk assessment tool. Following a review of learning from practice experience and regulatory inspection across the West Yorkshire authorities, the WY CSE risk assessment tool is undergoing further revision to ensure that it reflects the very best multi-agency safeguarding practice.

- 2.25 In the letter setting out the Government commitment to share information for the protection of children, Local Safeguarding Children Boards (LSCB) and Councils were asked to consider some key principles for multi-agency working to safeguard children:
 - Integrated working (e.g. co-location)
 - Joint risk assessments
 - A victim focused approach
 - Good leadership and clear governance
 - Frequent review of operations
- 2.26 The Bradford CSE multi-agency Hub is a well established co-located service that has recently moved to Sir Henry Mitchell House. This has the advantage of strengthening links between staff from the Hub and key Council Children's Social Care services. The current risk assessment is a multi-agency form which is completed by each professional involved with a young person and the findings are considered at a multi-agency meeting. The nine point strategic response adopted by BSCB and endorsed by all partners is underpinned by the principle that it is child-centred. This executive report highlights how the developing response to CSE in Bradford has been characterised by the engagement of political and strategic leaders and is subject to regular critical review.

2.27 **Preventative Work:**

In the course of 2013 – 15 an ambitious programme of preventative work was commissioned and delivered using additional one-off funding provided by Bradford Council. The specific initiatives funded were:

- Every year 10 student in Bradford have the opportunity attend a CSE drama entitled "Somebody's Sister, Somebody's Daughter" performed by GW Theatre which is reinforced by pre and post performance lesson plans for schools to deliver.
- Work in Keighley by the Hand in Hand project was boosted to provide more skilled volunteers to deliver preventative work for young people and to train young people as peer mentors.
- Barnardo's was commissioned to expand its work to support more boys and young men to supplement the important work of BLAST (Bradford and Leeds against the Sex Trade) in the District.
- PACE (Parents against Child Exploitation) was commissioned to provide intensive support to the parents of children who are known to be experiencing CSE and from January 2015 to train local practitioners to deliver specific support materials developed by PACE to parents and carers whose children may be at risk from CSE.
- Barnardo's was commissioned to deliver preventative group work sessions to parents and carers and to use the lessons from these sessions to develop a





practitioner tool kit to provide a more consistent and evidence based approach to supporting whole families when children are at risk of CSE. The sessions have been evaluated by the University of Bradford, as will the tool kit.

- 2.28 It was a condition of the commissioning of Hand in Hand, Barnardo's and PACE that they should seek ways to sustain these service developments at the conclusion of the commissions and current indications are that this is the case. It is also noteworthy that a number of schools have commissioned additional performances by GW Theatre which they have themselves funded. By March 2015, more than 3500 students had seen the performance and completed the associated programme of work. It is expected that over 4500 will have seen the play by the end of the tour in December 2015. There have been additional performances of the play to some community groups and to Elected Members of Council.
- 2.29 At the conclusion of the tour of "Somebody's Sister, Somebody's Daughter" a full analysis of the impact of the play on students will be provided as part of the commissioned service. In the course of the tour, BSCB has asked schools for feedback regarding the performances, the lesson plans and the impact on students. The responses received have been over-whelmingly positive. A year tutor at one of the District's secondary academies provided the following comment:

"Definitely positive impact. I am sending some "post its" a class did as a response to the session. Very powerful, but humorous impact. Delivered so the students got the message but weren't scared either. Excellent – was pitched correctly for them. They enjoyed it. I thought it was very clever how people played different roles within the play. Carefully presented to show how it happens without any offence. Students were enthralled and buzzing afterwards. Promoted lots of discussion in our follow up lesson."

- 2.30 Using funding made available by the Police and Crime Commissioner (PCC), GW Theatre is being commissioned to tour "Somebody's Sister, Somebody's Daughter" in other parts of West Yorkshire. Bradford has joined with Calderdale and some North-West Authorities to commission GW Theatre to deliver a primary school play to address broader issues of self-esteem, positive relationships and on-line and social media safety with children in transition to secondary school.
- 2.31 Primary and secondary schools have a duty to make sure that pupils and students understand how to keep themselves safe from relevant risks such as abuse, including CSE and extremism. In developing this understanding schools should address risks in daily life including those arising from the use of the internet and social media. Teaching and lessons that address these issues are often referred to as "Personal, Social Health and Economic Education" (PSHE).
- 2.32 The National Curriculum by subject area does not have a PSHE component. However, locally there is an agreed shared curriculum for the teaching of PSHE at Primary and Secondary level drawn from the full range of curriculum subjects, for example science and religious education. Schools can access support from a network of PSHE coordinators across the phases of primary and secondary





education. The delivery of the secondary school play regarding CSE and the development of the primary play are both intended to provide learning opportunities that enhance the delivery of PSHE key components in relation to staying safe.

- 2.33 The government has approved a new common inspection framework for schools which includes new criteria by which schools will be judged. Safeguarding children is a "golden thread" which is assessed throughout all inspection judgements. The culture of the school and leadership are assessed, as well as the quality of teaching. Each school is expected to deliver a broad and balanced curriculum and within that curriculum demonstrate performance against a brand new judgement: personal development, behaviour and welfare. It is in this area that schools should demonstrate that pupils have an understanding of how to keep themselves safe from abuse (including CSE) and extremism.
- An evaluation of the preventative group work sessions developed and delivered by 2.34 Barnardo's has been completed by Dr Philip Gilligan of the University of Bradford. Key conclusions of this evaluation are that this was an "extremely successful project which delivered a necessary, appropriate and in some cases, transformative service to the parents / carers who participated". The parenting programme was evaluated as necessary and relevant and the larger seminars delivered as part of the project were well attended and demonstrated a desire by parents and carers to receive basic information regarding CSE. The evaluation endorses the plan to transform the material used in the programme into a manual which will provide a template for the consistent delivery of CSE preventative work with parents and carers in the Bradford District. The importance of colleagues from all agencies working to tackle CSE engaging with this parenting work is emphasised. At a time when partners are facing increasing workload pressures a priority needs to be given to identifying parents and carers to refer to the programme, to encouraging parental attendance and to attending those sessions opened up to staff already working with the children and families in order to reinforce the impact of the preventative group work.

2.35 **Community engagement and responsibility:**

An important strand of preventative work is engaging with communities and leaders to raise awareness of CSE. Local Safeguarding Children Boards (LSCB) and West Yorkshire Police have developed the "Know the Signs" campaign which provides clear messages about CSE in the form of posters for public spaces, schools and other settings, small information cards for children, parents, professionals and a range of internet-based awareness raising tools. Variations of this campaign have been developed for specific themes and aimed at specific audiences. In May 2015 specific information and posters were sent to every school in the District following media reporting of a number of men from the District being charged in connection with CSE. A further media campaign aimed at school and college students will be launched in September 2015 regarding risks associated with social media and "sexting".

2.36 Bradford Safeguarding Children Board (BSCB) and the Council's Children's Services has a partnership with the Bradford Council for Mosques and Keighley Muslim Association to support Mosques and Maddrassahs throughout the District to deliver good safeguarding children arrangements. This has provided opportunities





to deliver key messages about a range of safeguarding issues, including CSE, in training events for staff and volunteers and in meetings with parents. In addition, BSCB is supporting some groups who have expressed an interest in developing community – based CSE campaigns and services.

- 2.37 With West Yorkshire Police, BSCB is engaging with representatives of the District's Sikh Gurdwara and a Sikh community group to share information about CSE, attend meetings of congregations and to support an event aimed at Sikh and Hindu groups regarding CSE in September 2015.
- 2.38 Each of the District's Area Committees has received a report on CSE and these opportunities for dialogue have been particularly constructive. As a result of this, information has been provided that has supported targeted preventative initiatives in parts of the District.
- 2.39 In any communication with the public regarding CSE it is important to ensure the issue is understood in the wider context of child abuse and neglect, in particular child sexual abuse. If parents, carers and wider communities are to effectively protect children from CSE it is also important that the Council and its partners make clear that there are a number of models of CSE and grooming, the most prominent of which are:
 - Peer on peer exploitation: children are sexually exploited by peers who are known to them at school, in the neighbourhood or through mutual friends.
 - Exploitation through befriending and grooming: children are befriended directly by the perpetrator or through other children and young people. This process may begin with a girl or boy being targeted and befriended by a young boy or girl usually known to her as an equal, i.e. a classmate, a friend of a sibling, or a neighbour.
 - The 'boyfriend'/pimp model of exploitation: perpetrators target children posing as 'boyfriends', showering the child with attention and gifts to cause infatuation. They initiate a sexual relationship with the child, which the child is expected to return as 'proof' of her/his love or as a way of returning the initial attention and gifts. The child is effectively told that they owe the perpetrators money for cigarettes, alcohol, drugs, car rides etc and that sexual activities are one way of paying it back.
 - The 'party' model: parties are organised by groups of men to lure young people. Young people are offered drinks, drugs and car rides often for free. They are introduced to an exciting environment and a culture where sexual promiscuity and violence is normalised. Parties are held at various locations and children are persuaded (sometimes financially) to bring their peers along.
- 2.40 It is recognised that in some instances CSE is an activity deliberately embarked upon by a pre-existing gang, in part for the purpose of extending the control and influence of the gang among young people in the community. This model of abuse was the subject of extensive research by the Office of the Children's Commissioner. In other instances groups of adults, who are otherwise unconnected, network and





operate together solely for the purpose of targeting, grooming and abusing children through CSE.

- 2.41 Each of the models described above can be implemented either face to face, through so-called "street grooming", or the perpetrators can make use of the internet and social media to target and groom the victim. A risk of focusing on one particular model of CSE, or on "street grooming" rather than on-line grooming is that parents or carers may fail to recognise the signs that a child is at risk. In addition, a focus on one model can lead to assumptions about the characteristics of perpetrators, for example in terms of ethnicity or age which may make it easier for abusers not conforming to a particular stereotype to harm children.
- 2.42 BSCB is working with partners to develop a significant programme of preventative work entitled "Families and communities against Child Sexual Exploitation" ("FCASE"). This model has previously been delivered in three pilot areas in England, funded by the Department for Education. It has been evaluated positively by the University of Bedfordshire and resource is being sought using Police and Crime Commissioner funds which are administered by the Bradford Community Safety Partnership.
- 2.43 On October 20th 2015 BSCB will be holding a conference regarding CSE as part of the annual; Safeguarding Week. The conference is entitled: "Child Sexual Exploitation: impact and building resilience" and will feature a number of local and national speakers.
- 2.44 In the course of 2015 the Council and its partners have significantly developed the use of licensing and regulatory powers to support commercial partners in reducing the potential for children to be groomed and abused in the hospitality sector and in the night-time economy. A programme of training staff who work in the Council's licensing, regulatory and legal sections about CSE began in 2014 and all staff in those services having dealings with relevant trades or who give advice on matters of regulations are expected to have completed on line training or to have attended a relevant awareness raising session.
- 2.45 Private Hire and Hackney Carriage operators in the Bradford District have been expected to undertake safeguarding training for several years. Since January 2015 a specific module on CSE must also be completed. In June 2015 all operators were written to regarding CSE and were provided with copies of poster and leaflets about the issue. The operators are requested to:
 - > Display the CSE poster in their base for both the public and your staff to see.
 - Issue the CSE Do's & Don'ts leaflet to each of their licensed drivers for retention in their vehicle.
 - Check that drivers understand the content of the leaflet, are aware it must be retained in their vehicle and know what to do if they suspect a CSE issue.
 - Keep a record of the drivers that are issued with the CSE Do's and Don'ts leaflet. This must include their badge number, date of birth, name and signature of receipt.





Each of these requirements are now routinely checked by Council licensing officers and partners.

- 2.46 This initiative is being followed up with a series of training and compliance events for private hire operators which will commence in late October 2015. These events will be delivered by licensing and BSCB staff and the purpose will be to ensure that private hire operators understand how to comply with the requirements set out in the correspondence that they have received.
- 2.47 The Council is working with other Local Authorities in the Leeds City Region to ensure that there is a better coordinated and more consistent approach to private hire licensing. This includes taking steps to ensure consistent decision making and implementation of decisions regarding the issuing and withdrawal of private hire licenses.
- 2.48 Bradford has been selected as one of the areas to work with Barnardo's to deliver "Plain Sight" which is a Department for Education funded pilot project to teach nighttime workers how to protect children from sexual exploitation after dark. The project will reach out to hospitality staff, security guards and others who work at night. As a result of this a Night Time Economy worker has been appointed who will be based in the CSE Hub. This will increase capacity and strengthen coordination of work already being undertaken by the Council, Police and other partners.

2.49 **Staff training and Opportunities for Elected Members:**

In the course of 2014/15, BSCB undertook a full review of its CSE training programme. This review was informed by government guidance, national reports and the learning from a BSCB learning lessons review and a BSCB challenge panel regarding CSE assessment arrangements.

2.50 As a result of this review BSCB launched a new online training course: "Safeguarding Children from Sexual Exploitation. This course is aimed at all staff and volunteers who work with young people who may be at risk of being abused through sexual exploitation or who work with adults/families where this issue is of relevance, including local authority elected members. This course has now been successfully completed by more than 2000 professional learners in the Bradford District. This same training opportunity is available for elected members of council and BSCB is working with the Member's Development Officer to encourage take up. A considerable number of elected members have attended specific training and awareness raising events regarding CSE.

2.51 The course covers:

- What is sexual exploitation?
- > Legislation, guidance and interagency procedures.
- Indicator behaviours and vulnerability factors.
- > Assessing risk.
- > Understanding roles and responsibilities.





2.52 In partnership with Barnardo's, BSCB has also developed a new face to face training course which was launched in May 2015, replacing the previous face to face CSE course. This course is aimed at staff who work directly with children and young people at risk of CSE, or those who have specific safeguarding responsibilities, e.g. named persons in schools. Further information about this and other BSCB training course can be accessed here: <u>http://www.bradford-scb.org.uk/training/training.htm</u>

2.53 Strategic Response

Developments are guided by the BSCB 9 Point Strategic Response to CSE (Dec 2014), which is an update of an earlier strategic plan. This document contains the following key points:

- > Our partnership response to CSE is child, young person and victim focused;
- A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice;
- A training plan will be developed for all professionals and leaders regarding CSE, in particular a bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE
- A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE;
- > A support network will be developed focusing on women and mothers;
- A specific direct work plan will be developed aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person;
- A specific product will be developed for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities;
- A partnership response will be developed to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners;
- Our partnership response includes undertaking multi-agency historic investigations into CSE.
- 2.54 This BSCB 9 Point Strategic Response is set out in full in appendix 2. The CSE sub group of BSCB is responsible for monitoring the delivery of the plan and is developing specific, measurable actions under each of the points and reports on progress to BSCB and its independent chair.
- 2.55 During the Bradford Safeguarding Weeks of 2013 and 2014, many of the Council's Elected Members took advantage of targeted training events utilising drama and printed materials. A further event for Elected Members will be taking place during Safeguarding Week 2015. These events are in addition to specific performances aimed at Elected Members of the play "Somebody's Sister, Somebody's Daughter" which were followed with panel discussions and access to the on-line CSE training.
- 2.56 Elected Members have been appropriately engaged at policy and scrutiny level regarding CSE and continue to work with officers to seek assurance regarding the District's arrangements for dealing with CSE. Some key examples of Elected





Member Engagement are:

- Prior to the Hub being established, the Council Chief Executive convened a meeting of senior council officers, key elected members and senior police officers in December 2011. The purpose of this meeting was to ensure that there was a full, shared understanding of the incidence, impact and broader implications of CSE activity in the Bradford District. A key outcome of this meeting was the endorsement of the concept of the Hub.
- A further meeting of key officers, politicians and police officers took place on the 20 June 2012 to receive an update about the implementation of the Hub. Key outcomes of this second meeting were that the Council committed a full time specialist children's services team manager to further support the work of the Hub and identified £250,000 to invest in CSE services during the period 2013 2015.
- In February 2014 the Council's Strategic Leadership Team devoted an extended meeting to the topic of CSE, receiving a detailed presentation from BSCB setting out the current incidence, disposition of services, challenges and new developments in partnership working.
- Following the publication of the Jay Report in August 2014, the Council's Strategic Leadership Team devoted most of the September meeting to considering the lessons of the report and considering the implications for Bradford. A briefing for all Elected Members was prepared and circulated on behalf of the DCS during the same month. The Strategic Leadership Team's considerations resulted in the drafting of the motion regarding CSE which was unanimously passed by the Council on 21st October 2014.
- In addition, reports on CSE have been taken to the Children's Overview & Scrutiny Committee and each Area committee with further reports scheduled for these committees in autumn 2015.
- 2.57 West Yorkshire Police, the five West Yorkshire Directors of Children's Services and the five West Yorkshire LSCB Chairs have a programme of regular meetings to consider opportunities to cooperate across local authority borders to tackle CSE in the sub region. The West Yorkshire Police and Crime Commissioner (PCC) is also represented at these meetings and is exploring ways to increase joint capacity to safeguard children from CSE and to prosecute perpetrators. As a result of this a number of initiatives, funded by the PCC, have been developed. These include the appointment of a West Yorkshire CSE Safeguarding Advisor and the recruitment for each Local Authority area of an officer to act as a Single Point of Contact to ensure the effective sharing of information about CSE, missing children, persons of concern and trafficking intelligence across West Yorkshire and to neighbouring sub regions.
- 2.58 The partnership work to address CSE in the Bradford District represents a substantial commitment of finances and resources by partners at a time when the public sector as a whole is seeking significant financial savings in line with national public sector spending targets.
- 2.59 The financial and resource appraisal of the Council's commitment is set out in section 4 of this report. At this point it is relevant to note that, in addition to a current





annual spend of £19 million on social workers, many of whom deal with CSE cases an additional spend of £2.9 million is committed to child prevention and support services. It is from within this budget that children's specialist services staff in the Hub are funded. In addition, the cost of a specialist purchased placement for a child at risk of CSE can be from £104,000 to £250,000 per year. At any one time there are between 10 – 15 children and young people who require such a specialist placement.

- 2.60 When the CSE Hub was established in 2012, the West Yorkshire Police staffing commitment to the service was 8 Police Officers led by a Sergeant at an annual cost of approximately £505,000. Since that time there have been a number of changes to policing structure in order to more effectively focus resources on CSE and related risks, and to establish a dedicated response to historic CSE concerns. This has resulted in a total deployment of 3 Detective Inspectors, 2 Detective Sergeants, 20 Detective Constables, 5.5 Police Staff, 9.5 Investigation Officers (the latter being funded by resources provided by the Police and Crime Commissioner). This further staffing commitment represents an additional annual staffing cost for police officers and staff focussed on CSE of £1,788,000 in the Bradford District.
- 2.61 Some particularly complex and resource intensive CSE investigations are managed by the Protective Services Division. In recent years a number of investigations into CSE concerns have been managed by this service. The most resource intensive of these investigations has cost almost £4 million to date, whilst the least costly has been approximately £350,000.

2.62 When there are concerns about a child

When there is a concern that a child or young person is at risk of CSE a professional is required to complete a multi-agency CSE referral and risk assessment form and forward this to the multi-agency CSE Hub. Each morning, representatives of all of the services co-located in or working closely with the Hub meet to discuss all new referrals and to share information and update risk assessments of cases already known to the Hub. A shared assessment of risk is made on each case, which can be rated as low (preventative services to be provided by a single agency), medium (individual and family work to be offered which is likely to involve more than one agency) or high (a child has been abused or is at significant risk of being abused through CSE and requires a multi-agency plan and an active criminal investigation is required). As cases are reviewed the assessment of risk may go up or down.

2.63 At present, the Council has a team manager and a social worker located in the Hub. The role of these staff is to ensure that appropriate risk assessments are completed and multi-agency child protection procedures are carried out on children that are referred to the Hub. These staff also ensure appropriate information sharing and joint planning takes place between the Hub and the LA social workers that are allocated to children at risk of CSE. This often involves supporting joint work with children and undertaking, with police colleagues, evidential interviews of child witnesses.





- 2.64 This group of police officers are supported by a police researcher and clerk. Within the District's crime team and specialist teams such as the Homicide and Major Enquiries Team there are considerable numbers of officers focussing specifically on CSE investigations. The police officers within the CSE Hub are also responsible for making enquiries about children who go missing from home or care and for gathering and monitoring information about missing episodes. A detailed report regarding arrangements for children who go missing can be found in section 4.1 of this annual report.
- 2.65 A specialist police officer in the Hub focuses on supporting joint initiatives to disrupt CSE and to develop targeted action to ensure that operators of licensed services and key operators in the night time economy are aware of CSE and taking steps to minimise the risk of their businesses being used by perpetrators to facilitate CSE.
- 2.66 In addition to undertaking regular visits to businesses with relevant colleagues from the Council's Licensing and Environmental Health Services, this officer, with support from other police colleagues, has also worked with 2 businesses to amend practices that caused concern and has developed an arrangement for daily police attendance at locations identified as being potentially associated with CSE, with 25 such locations initially identified.
- 2.67 The Barnardo's Turnaround Service is located at the Hub which works with girls and boys to provide preventative inputs and to work directly with children, alongside partner services. A protocol with the Bradford District Care Trust ensures that an identified, consistent sexual health nurse works with the Hub to support children, either at the Hub, in NHS premises or in the community. BSCB is supporting the development of a business case for the commissioning of a health practitioner to be based as a permanent part of the Hub team, ensuring holistic health assessment, signposting to appropriate services and more effective information sharing across all health trusts. The activity of the Hub is supported by a police analyst and an admin support worker.
- 2.68 Other key partner agencies have a daily or regular presence at the Hub. These include: the Hand in Hand Project (Children's Society), Parents Against Child Exploitation (PACE), BLAST (Bradford & Leeds Against the Sex Trade) and Bradford District Care Trust. Partners from other NHS Trusts, Education Support Services and the Youth Offending Team attend weekly meetings at the Hub.
- 2.69 In common with other children and adults who have been abused or are victims of violent crime, those who have experienced CSE are likely to require on-going therapeutic support to assist them in recovery. BSCB is working with partners in health trusts and the clinical commissioning groups to map current provision against a likely increase in demand. The outcome of this process may be that it is necessary to adjust current commissioning arrangements to ensure that CSE survivors have sufficient priority access to relevant services.
- 2.70 Whilst the focus of this report is on arrangements to safeguard children from sexual exploitation there is significant evidence of some vulnerable adults also being targeted for sexual exploitation. The Adult Safeguarding Board has received reports





about the arrangements for addressing CSE within the District and protocols have been agreed for information sharing between the CSE Hub and the Adult Protection Unit. The Adult Protection Coordinator sits on the BSCB CSE sub group. In addition, an Adult Protection Senior Practitioner attends weekly meetings at the CSE Hub to enhance operational coordination between safeguarding children and adult protection services.

2.71 What is the extent and profile of CSE in our District?

In order to more clearly identify and understand incidence of CSE in the District, the Council has made a significant investment in developing the functionality of the Integrated Children's System to allow children's services staff to "flag" cases of children at risk of CSE, to record information about individuals and premises that may present a risk of CSE in a way that complies with Data Protection requirements and facilitates the production of regular detailed reports about this activity. Prior to April 2014 it was not possible to produce detailed data reports other than by time-consuming manual processes.

- 2.72 West Yorkshire Police has developed a similar "flagging" system which identifies for all officers and relevant police staff cases where there is a risk of CSE. The NHS "System One" on-line records system is being gradually rolled out nationally. This already provides for enhanced information sharing about child safeguarding matters within and between NHS Trusts. At present this system does not have the facility to "flag" CSE concerns as distinct from other safeguarding concerns. Discussions are currently underway with local Trust officers to establish whether it is possible to put such an arrangement in place.
- 2.73 Appendix 3 of this report contains a number of tables providing general information about the numbers, ages, gender and ethnic backgrounds of children who have been referred to the CSE Hub since April 2014. This information is broken down into two time periods, April 2014 March 2015 and from April 2015 until the end of July 2015.
- 2.74 During the period April1st 2015 March 31st 2015, 431 children were referred to the CSE Hub, whilst from April 1st 2015 July 31st 2015 that number was 185. If the referral trend of the first 4 months of the current reporting year where to be maintained, it can be expected that there will be in excess of 550 referrals to the CSE Hub during 2015 16. That would represent an increase in referrals of 29% over the year. Details of the numbers and ages of children referred are contained in table 1 of appendix 3.
- 2.75 The peak ages for referral to the CSE Hub remain children aged 14 15 and children aged 16 18. If the trend identified in the first 3 months of this reporting year were to be maintained for 12 months, the largest increase (approximately 50.8%) will be in the 14 15 age group.
- 2.76 Table 2 sets out information regarding the ethnicity of children referred to the CSE Hub during the two time periods being considered. Children of White British ethnicity are the largest group, with children of Asian British (Pakistani) heritage being the second largest group. If the trends noted in the first quarter of the current





reporting year are maintained for 12 months there would be an increase of approximately 16.5% in the numbers of White British heritage children referred to the Hub and of approximately 53.5% in the numbers of Asian British (Pakistani) heritage children referred.

2.77 Table 3 contains information regarding the risk categorisation and ages and gender of children. To maintain confidentiality, some of the lowest value groups have been rounded up to 5. This table demonstrates the continued low representation of males, particularly in the medium and high risk groups. This emphasises the importance of continuing awareness raising and training with colleagues from BLAST regarding the risks, incidence and impact of CSE on boys and young men.

2.78 **Prosecution and Disruption**

The majority of CSE criminal investigations for the Bradford District are managed within the co-located Hub at Sir Henry Mitchell House. However, particularly complex and resource intensive investigations have been managed within the Homicide and Major Enquiries Team (HMET) of West Yorkshire Police and Protective Services Crime Division.

- 2.79 Operation Kellerabbey is currently HMET managed and currently has 14 men and a 16 year old male charged with numerous offences of rape and unlawful sexual activity against primarily one female child who was aged under 16 at the time. One of the allegations relates to a second victim who was also under 16 at the time of the offence in 2009. These charges have resulted in Court appearances and trials are set for the forthcoming months at Bradford Crown Court.
- 2.80 Operation Gardia was a Protective Services investigation conducted during 2011/12 against two males in their early 20's who were grooming and committing rape and sexual activity with two female children in their teenage years. As a result of this investigation, the two males were found guilty at trial and sentenced to a combined total of 35 years imprisonment.
- 2.81 Operation Oakberry was a Protective Services lead investigation in relation to sexual grooming and unlawful sexual activity against a male child in his early teens. Adult males have been charged with a range sexual offences and a number have pleaded guilty and been sentenced at Court. The use of the internet and social networking sites is a particular characteristic of this case. Those convicted of the lesser offences have been sentenced to community based orders. There are a number of trials scheduled for future hearings for other serious offences.
- 2.82 Operation Dalesway relates to a series of historic CSE investigations within the Bradford District and is resourced by a dedicated team of Detectives and Police Staff investigators working alongside dedicated Social Care staff. These enquires are complex, historic in nature and resource intensive, the likelihood of charges and prosecutions unlikely to be realised until 2017.
- 2.83 The CSE team based at the Hub is currently undertaking 129 separate investigations. These investigations include situations where there is evidence of CSE and grooming taking place using the internet and social media, as well as





"street grooming". The markings for CSE related cases have been placed on offences up to April 2014 so accurate recording of these offences can take place. There are currently 183 individuals linked to these offences as a subject of interest or suspect (a suspect could be linked to more than one offence and some offences have more than one suspect shown attached to the crime). Of these 66 are showing as having been arrested. As of the 31st July 2015 17 are showing as charged. Of these 7 have been convicted, 5 were found not guilty and there are 5 on police bail.

- 2.84 As CSE crimes have only been linked from the 1st April 2014 there may have been various trials and convictions since that date which would have been from previous years (as charging a person and finally getting a conviction in court may take 18 months to 2 years). Considering sexual offences over the last 5 years against a victim who was under 18, there are 178 suspects which have been charged for these offences.
- 2.85 A review of these charges has been undertaken and there are 56 of these offences which are considered to be of a CSE type. Of the 56 suspects charged for the offences 45 have resulted in convictions. 6 were found not guilty, 2 are on file, 1 was no further action and 2 are still pending trial. The range of sentences are appropriate to the seriousness of the offences and range from Community based sentences to significant terms of imprisonment.
- 2.86 Examples of recently reported sentencing outcomes are provided below:
 - Bradford Crown Court R vs Miskeen 4/3/2015
 Sexual Activity with under 16 female 7 years imprisonment
 - Bradford Crown Court R vs Khan 2/3/2015
 Sexual Activity with under 16 female x 3 4.5 years imprisonment
 - Bradford Crown Court R vs Hussain 11/5/2015 Sexual Activity with under 16 female x 3 3.5 years imprisonment
 - Bradford Crown Court
 R vs Ashton
 Attempt to meet following Grooming
 12 months Suspended Sentence
 24 Supervision Order, MH Requirement, SOPO
 - Bradford Crown Court
 R vs Hurst
 Incitement to Sexual Activity with under 16 female (via Snapchat)
 12 months Community Order





12 months Supervision, SOPO imposed

2.87 As described above, a specialist police officer is located in the CSE Hub who is responsible for coordinating and supporting disruptive activity by the Police, Council and other partners.

2.88 Historic Concerns

In this report the terms "historic abuse" and "historic CSE concerns" are used to describe current or recent investigations underway into alleged specific offences relating to CSE that may have occurred more than one year and one day prior to the investigation commencing. The use of this term is not intended to minimise the likely current and continuing impact of abuse on the victim and the victim's family.

- 2.89 As a result of increasing public awareness of CSE, particularly following the publication of the Jay report there has been a national increase in members of the public contacting local authorities and the police raising concerns about their own previous experiences of CSE, or about possible incidents of CSE that they may have witnessed in the past. Some members of the public have made contact with Bradford Council or West Yorkshire Police regarding potential historic CSE incidents in the Bradford area.
- 2.90 West Yorkshire police and Bradford Council have developed a partnership response to the issue of historic CSE concerns. A specialist team has been established. Currently this consists of a police inspector, two Detective Sergeants, nine Detective Constables, eight civilian investigators, a police analyst, a police researcher, 2 social workers and a council researcher. Staffing levels for this service are being kept under review. The service has clear terms of reference which have been agreed by partner organisations.
- 2.91 During the period 1/4/2014 31/3/2015, 6 investigations into historic concerns of CSE were initiated by this specialist team. Between 1/4/2014 to 31/7/2015 a further 3 investigations commenced. All 9 investigations are still on-going.

3. OTHER CONSIDERATIONS

3.1 There are no other considerations.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Council allocated £250,000 of one off resources. This funding has been used to commission the services described in paragraph 2.27 above. Where appropriate these services are continuing, sustained by alternative resources accessed by the voluntary sector.
- 4.2 The CSE cases requiring social work allocation are included in the normal case loads for social workers working in the Children Specialist Services. The Council spends £19m on children's social workers per annum. In addition to spend on social work teams, Children Services currently spends approximately £2.9m on children





prevention and support services. Children Services has made resources available from within existing budgets by allocating a team manager, social workers, community resource worker and an analyst to work within the CSE multi agency Hub.

- 4.3 When looked after children at risk of CSE require specialist provision this is purchased at a weekly cost of £2000 per week for a residential bed (£104,000 a year), rising to £5000 per week (£260,000 per annum) for a secure placement. There are approximately 10-15 young people who require this specialist resource at any given time.
- 4.4 The Council and Bradford Safeguarding Children Board have been successful in securing some additional funding from the West Yorkshire Police and Crime Commissioner to strengthen the District's response to CSE:
 - The PCC has provided funding for an additional analyst to focus on CSE and missing children data;
 - The PCC has provided funding for further preventative work in schools which in Bradford will be used to develop and tour a primary school play regarding CSE and related issues of child safety.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 The protection of children and vulnerable adults is the highest priority for the Council and its partners when considering the implications of CSE, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to children in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.
- 5.2 Failure to implement the proposed recommendations may increase these risks

6. LEGAL APPRAISAL

6.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.2 Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

7.2 SUSTAINABILITY IMPLICATIONS





None.

7.3 **GREENHOUSE GAS EMISSIONS IMPACTS**

None.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Child Sexual Exploitation (CSE) is violent criminal activity. The consequences of CSE can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, CSE has lasting consequences for families of victims and perpetrators and has potential implications for community relations.
- 7.4.2 The Community Safety Partnership (CSP) has received a presentation about CSE delivered by the BSCB CSE Champion and the Assistant Director for Specialist Children's Services. The CSP is currently considering options pass porting Police and Crime Commissioner funding to 6 key priorities, including CSE. BSCB is the lead organisation for developing these options in conjunction with the CSP.

7.5 HUMAN RIGHTS ACT

7.5.1 Child Sexual Exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.

7.6 **TRADE UNION**

There are no implications for Trade Unions.

7.7 WARD IMPLICATIONS

7.7.1 It is recommended that each Area Committee receives an update report regarding CSE in the next 6 months.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

None.

8. NOT FOR PUBLICATION DOCUMENTS

None.





9. OPTIONS

- 9.1 To encourage all Elected Members to complete the CSE training which is available and also to encourage Elected Members to attend events to raise awareness of CSE and related safeguarding issues.
- 9.2 To consider if this report should be disseminated to Area Committees to raise awareness and focus Community Leadership to tackle this issue across the district

10. **RECOMMENDATIONS**

- 10.1 It is recommended that the following actions be taken to support the partnership work to address CSE within the District:
 - Request that each Bradford District Area Committee receives a report regarding Child Sexual Exploitation in the course of the next 6 months.
 - Work through the Leeds City Region to ensure a consistent approach to decision-making and implementation regarding private hire licences.
 - Approve the programme of awareness raising, training regarding CSE and monitoring of private hire operators implementation of the standards set out in the letter to operators of 16th June 2015.
 - Encourage Elected Members to complete the CSE on-line training course and to take up opportunities to attend other training and awareness raising events.
 - Request that during the current civic year the Health and Well Being Board receive a report regarding arrangements for therapeutic support for survivors of CSE.
 - In 2016 the Council Executive should receive a further update on the progress of arrangements in the District to safeguard children from Child Sexual Exploitation.

11. APPENDICES

- 11.1 Appendix 1: Report of the Strategic Director of Children's Services to the meeting of the Council Executive held on 13th of January 2015: "Arrangements by the Council and its partners to tackle child sexual exploitation".
- 11.2 Appendix 2: "9 Point Strategic response to CSE".
- 11.3 Appendix 3: Three tables containing data regarding referrals to the CSE Hub.

12. BACKGROUND DOCUMENTS

12.1 The following documents have been referenced in this report; all of these are public documents and can be accessed by internet:





- Safeguarding children involved in prostitution: supplementary guidance to Working Together to Safeguard Children" (Dept of Health, National Assembly of Wales, Home Office, Department for Education and Employment, 2000) <u>http://webarchive.nationalarchives.gov.uk/+/dh.gov.uk/en/publicationsandstatisti</u> <u>cs/p ublications/publicationspolicyandguidance/dh 4006037</u>
- "Tackling child sexual exploitation: action plan" (Dept for Education, 2011) <u>http://media.education.gov.uk/assets/files/pdf/c/tackling%20child%20sexual%20</u> <u>exploitation%20action%20plan.pdf</u>
- "The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 2013" ("The Jay Report", August 2014): <u>http://www.rotherham.gov.uk/downloads/file/1407/independent inquiry cse in rotherham</u>
- "Real Voices Child sexual exploitation in Greater Manchester" An independent report by Ann Coffey, MP. October 2014 <u>http://anncoffeymp.com/wpcontent/uploads/2014/10/Real-Voices-Final.pdf</u>
- Report of Inspection of Rotherham Metropolitan Borough Council, February 2015. Author: Louise Casey CB. <u>https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/4</u> 01119/46966 Rotherham Report PRINT.pdf
- Ofsted Thematic Inspection: "The sexual exploitation of children: it couldn't happen here, could it?": (November 2014) <u>http://www.ofsted.gov.uk/resources/sexualexploitation-of-children-it-couldnt-happen-here-could-it</u>
- Tackling Child Sexual Exploitation: The Cabinet Office, March 2015 <u>http://www.bradford-</u> <u>scb.org.uk/cse/documents/Tackling%20CSE.Rotherham%20Response.Feb%20</u> <u>2015.pdf</u>
- Letter from the Chief Social Worker: Tackling Child Sexual Exploitation:- review of assessment and decision making tools. <u>http://www.bradfordscb.org.uk/cse/documents/CSW%20re%20CSE%20assessment%20and%20de</u> <u>cision%20making%20tools.pdf</u>
- Letter to the Chief Executives of local authorities, Directors of Children's Services, Police and Crime Commissioners, Local Safeguarding Children's Boards, Health and Wellbeing Boards and GPs., Home Office, Department of Health, Ministry of Justice and the Department for Communities and Local Government. "Our joint commitment to share information effectively for the protection of children". <u>http://www.bradford-scb.org.uk/cse/documents/info sharing letterv5.pdf</u>







Appendix 1

Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 13th January 2015.

AM

Subject:

Arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

This report summarises the current arrangements in the District for safeguarding children from child sexual exploitation and also describes the arrangements that have been put in place to enquire into allegations of historic child sexual exploitation (CSE). Preventative initiatives and work to support families and communities affected by CSE are also described.

Further actions will be proposed to enable the Council to implement in full the resolution passed unanimously on 21st October 2014.

Michael Jameson Strategic Director of Children's Services

Report Contact: Paul Hill

Portfolio:

Children's Services

Overview & Scrutiny Area:

Manager of Bradford Safeguarding Children Board **C** Phone: (01274) 434361 E-mail: paul.hill@bradford.gov.uk

Children's Services





1. SUMMARY

1.1 This report summarises the current arrangements in the District for safeguarding children from child sexual exploitation (CSE) and also describes the arrangements that have been put in place to enquire into allegations of historic child sexual exploitation. Preventative initiatives and work to support families and communities affected by CSE are also described.

Further actions are proposed to enable the Council to implement in full the resolution passed unanimously on 21st October 2014.

2. BACKGROUND

2.1 NATIONAL CONTEXT

Professional and public awareness of child sexual exploitation (CSE) has grown significantly in the 14 years since the publication of the first dedicated national guidance for dealing with this form of child sexual abuse, which was entitled: "Safeguarding children involved in prostitution". Changes in legislation and guidance culminated in the publication of the national "Tackling Child Sexual Exploitation Action Plan" which was published in 2011.

- 2.2 In addition to national guidance and new legislation, the growing appreciation of the need to develop a more sophisticated multi-agency response to CSE was aided by research and enquiries such as the two year national enquiry into CSE by gangs and groups led by Sue Berelowitz, the Deputy Children's Commissioner for England. More recently, the publication of the Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 2013 ("The Jay Report") has emphasised the importance of strong strategic and political leadership across the public sector and in communities in responding to CSE at a local level.
- 2.3 As a result of the publication of the Jay Report in August 2014 Ofsted announced that it would be undertaking inspections of local responses to CSE in eight local authority areas. The final thematic report: "The sexual exploitation of children: it couldn't happen here, could it?" was published in November 2014. The report considered evidence from 36 inspections of children's services that had already been published and inspections of 38 children's homes, in addition to the eight specific CSE inspections.
- 2.4 This detailed report has produced 25 recommendations for local authorities (LA), partner organisations, LSCBs, national government and Ofsted itself. Overarching themes in the findings and recommendations are: the need for strong strategic leadership; the need to develop effective local performance arrangements (informed by consistent crime recording); the need to prioritise awareness raising; the importance of police and LA using all powers to disrupt and prosecute offenders; and the need to ensure that all missing children have an independent return interview and that intelligence about missing episodes is collated to identify patterns and risks.





- 2.5 Whist the report does emphasise the importance of effective multi-agency working, particularly when presenting findings about professional practice, the focus of comments about strategic leadership is entirely on the LA and the LSCB. Therefore the distinctive strategic leadership that can be offered by the police service or by health trusts and commissioners in developing therapeutic services is not explored.
- 2.6 Some commentators have expressed the view that the report does not provide sufficient analysis of the examples of good practice identified in some areas. As a consequence, it has been argued, an opportunity to promote good practice has been squandered.
- 2.7 The Ofsted report, together with other recent publications, is of assistance in developing understanding of the complexity of CSE and of the necessity to develop a sophisticated "whole system" response to this form of abuse. It is possible to bench mark planning and activity in Bradford against some good practice identified in the report. The key findings and recommendations of this report are being considered by the CSE sub group of Bradford Safeguarding Children Board (BSCB) and where appropriate are incorporated into the further development of the plan under-pinning the Strategic Response to CSE.
- 2.8 LOCAL CONTEXT:

Partnership working to address CSE in the Bradford District dates from 1995. In October 2011 the independent chair of Bradford Safeguarding Children Board (BSCB) sought assurance as to the effectiveness of the multi-agency response to CSE. In common with other organisations nationally, it is now recognised that West Yorkshire Police and Bradford Council did not have the same rigorous and co-ordinated approach to dealing with allegations of child sexual exploitation that have subsequently been developed.

- 2.9 The key outcomes of a "structured challenge" to partners were:
 - BSCB "Champion for CSE" identified: Police Superintendent;
 - A multi-agency co-located service, known as "The Hub" was established in January 2012, based at Javelin House.
 - BSCB to be responsible for the District's strategic response to CSE.
- 2.10 Prior to the Hub being established, the Council Chief Executive convened a meeting of senior council officers, key elected members and senior police officers in December 2011. The purpose of this meeting was to ensure that there was a full, shared understanding of the incidence, impact and broader implications of CSE activity in the Bradford District. A key outcome of this meeting was the endorsement of the concept of the Hub. A further meeting of key officers, politicians and police officers took place on the 20 June 2012 to receive an update about the implementation of the Hub. Key outcomes of this second meeting were that the Council committed a full time specialist children's services team manager to further support the work of the Hub and identified £250,000 to invest in CSE services during the period 2013 2015.





- 2.11 The Director of Children's Services convened a meeting for all Secondary Head Teachers in June 2013. This was addressed by the DCS, BSCB Manager and Senior Officers from West Yorkshire Police. Head Teachers were notified of the West Yorkshire wide "Know the Signs" public awareness campaign and other initiatives relating to CSE.
- 2.12 In February 2014 the Council's Strategic Leadership Team devoted an extended meeting to the topic of CSE, receiving a detailed presentation from BSCB setting out the current incidence, disposition of services, challenges and new developments in partnership working.
- 2.13 During Spring 2014 BSCB conducted a review of the effectiveness of the multiagency, co-located CSE Hub. This review was chaired by the BSCB Independent Chair, Nick Frost; it was supported by the BSCB manager. The process was steered by representatives of the following key partner agencies:
 - Bradford Children's Services
 - NSPCC
 - NHS Clinical Commissioning Groups
 - West Yorkshire Police
 - Hand in Hand Project (Children's Society).
- 2.14 The review considered a number of sources of information including:
 - Operational data provided by the Hub;
 - CSE case file audits undertaken by managers from West Yorkshire Police and Specialist Children's Services;
 - A Bradford University research project into the experiences of young people affected by CSE, facilitated by Barnardo's Turnaround and Hand in Hand and supported by the British Association for the Study and Prevention of Child Abuse and Neglect (BASPCAN);
 - A self assessment of CSE partnership working against standards developed by the University of Bedford;
 - Home Office Innovation Fund evaluation of parental support work undertaken in the Bradford District by Parents Against Child Exploitation (PACE);
 - Information from external scrutiny of the Hub by Ofsted and the National college of Policing.
- 2.15 Key members of BSCB and the Independent Chair presented the findings of this review to the Council Chief Executive and the Director of Children's Services (DCS) during July 2014. Key issues identified by the Review were:
 - Since the Hub was established in January 2012 operational pressures had resulted in increased dedicated staffing resources from both LA Specialist Children's Services and West Yorkshire Police. Increases had been primarily in management and administrative capacity.
 - Audit of practice showed that cases were generally well managed within the Hub. The presence of a social work team manager in the Hub strengthened joint working between the police and social workers. Revised referral pathways for CSE cases were implemented as a result of learning from audit.
 - The Hub had now been externally scrutinised by both Ofsted (as part of the





2014 inspection of Local Authority Children's Services) and the National College of Policing. Ofsted found that: "The co-location of police, social care and Barnardo's within the CSE Hub is a particular strength. It promotes effective and early information sharing across agencies where children and young people are at risk of or are suffering sexual exploitation. Timely and robust multi-agency involvement ensures that risks of CSE are identified and plans put in place to reduce these risks". The National College of Policing awarded the Hub "Gold Standard" and has encouraged other police forces to adopt this operational approach as best practice.

- The review concluded that, working with the "Hub" model. partners had shown themselves responsive to increasing demand and complexity of cases and working arrangements. The review noted that it is likely that demand will continue to increase, at least in the medium term.
- 2.16 Following the publication of the Jay Report in August 2014, the Council's Strategic Leadership Team devoted most of the September meeting to considering the lessons of the report and considering the implications for Bradford. A briefing for all Elected Members was prepared and circulated on behalf of the DCS during the same month. The Strategic Leadership Team's considerations resulted in the drafting of the motion regarding CSE which was unanimously passed by the Council on 21st October 2014.

PREVENTATIVE WORK:

- 2.17 Bradford Council identified additional one off funding of £250,000 which is being invested in CSE preventative work. Services have been commissioned from VCS partners which mean that in September 2014 a programme commenced which includes:
 - Every year 10 student in Bradford attending a CSE drama performed by GW Theatre which is reinforced by pre and post performance lesson plans for schools to deliver;
 - Work in Keighley by the Hand in Hand project being boosted to provide more preventative group work for young people and to train peer mentors.
 - Barnardo's has been commissioned to expand its work to support more boys and young men, and to develop a new resource pack for work with families to raise awareness of CSE.
 - PACE (Parents against Child Exploitation) has been commissioned to provide intensive support to the parents of children who are known to be experiencing CSE and from January 2015 to train local practitioners to deliver specific support materials developed by PACE to parents and carers whose children may be at risk from CSE.
 - Barnardo's has been commissioned to develop a practitioner tool kit to support a more consistent and evidence based approach to supporting whole families when children are at risk of CSE. This tool kit will be evaluated by the University of Bradford.





- 2.18 Additional preventative work under development includes:
 - Exploring options for developing more accessible sources of advice and assistance for BME women
 - Working with the Youth Service to develop art work, consequences cards and accessible on-line and social media based advice for young people
 - Working with Faith and Community Groups to raise awareness of CSE, to have honest conversations about the incidence, patterns and impact of CSE across the Bradford District and ensuring that local people understand how they can identify and report CSE.
 - Working with the City Solicitor, Licensing, and Environmental Health colleagues to ensure that the full range of regulatory powers are utilised by the Council to ensure that CBMDC is a "hostile environment" for those considering abusing our children in this way. CSE training is being provided for staff in these services; to date 80 have been trained and a further 35 will be trained in January 2015.
- 2.19 Practice experience and research demonstrate that children are sometimes transported, or "trafficked" for the purposes of CSE. West Yorkshire Police and other forces have had some successes in preventing children being trafficked in private cars and there is evidence that some perpetrators are making use of public transport as a potentially less risky means of trafficking children. It is recognised that public transport providers and British Transport Police are increasingly vigilant regarding this issue.
- 2.20 An important strand of preventative work is engaging with communities and leaders to raise awareness of CSE. Local Safeguarding Children Boards (LSCB) and West Yorkshire Police have developed the "Know the Signs" campaign which provides clear messages about CSE in the form of posters for public spaces, schools and other settings, small information cards for children, parents, professionals and a range of internet-based awareness raising tools.
- 2.21 Bradford Safeguarding Children Board and the Council's Children's Services has a partnership with the Bradford council for Mosques and Keighley Muslim Association to support Mosques and Maddrassahs throughout the District to deliver good safeguarding children arrangements. This has provided opportunities to deliver key messages about a range of safeguarding issues, including CSE, in training events for staff and volunteers and in meetings with parents. In addition, BSCB is supporting some groups who have expressed an interest in developing community based CSE campaigns and services.
- 2.22 Heightened interest in this issue, following the publication of the Jay report, has resulted in invitations to BSCB, the Council and West Yorkshire Police to speak at public meetings about the issue of CSE. In October West Yorkshire Police and BSCB each provided a speaker for a public meeting and discussion about CSE organised by the Professional Muslim Institute. In November, Michael Jameson, (DCS), Superintendent Vince Firth (West Yorkshire Police) and Paul Hill (BSCB Manager) spoke at a public meeting organised as part of Inter-Faith Week at the Markazi Jamia Mosque Community Centre in Keighley.





- 2.23 In addition to responding to requests to speak at community-organised events it is important that the Council and its partners continue to create opportunities to broadcast key messages about CSE and safeguarding children to all communities in the Bradford District. An option available to the Council is to ensure that all Area Committees receive a report about CSE to provide an opportunity for discussion about the issue in a specific local context.
- 2.24 It is important that the Council makes use of its structures and community fora to ensure that there is a positive dialogue about CSE across the whole District. It is for this reason that this report recommends that each Area Committee be requested to receive a report about CSE. It is expected that this will provide opportunities to disseminate key messages about the issue to local communities and to receive local information about concerns, challenges and opportunities.
- 2.25 In any communication with the public regarding CSE it is important to ensure the issue is understood in the wider context of child abuse and neglect, in particular child sexual abuse. If parents, carers and wider communities are to effectively protect children from CSE it is also important that the Council and its partners make clear that there are a number of models of CSE and grooming, the most prominent of which are:
 - Peer on peer exploitation: children are sexually exploited by peers who are known to them at school, in the neighbourhood or through mutual friends.
 - Exploitation through befriending and grooming: children are befriended directly by the perpetrator or through other children and young people. This process may begin with a girl or boy being targeted and befriended by a young boy or girl usually known to her as an equal, i.e. a classmate, a friend of a sibling, or a neighbour.
 - The 'boyfriend'/pimp model of exploitation: perpetrators target children posing as 'boyfriends', showering the child with attention and gifts to cause infatuation. They initiate a sexual relationship with the child, which the child is expected to return as 'proof' of her/his love or as a way of returning the initial attention and gifts. The child is effectively told that they owe the perpetrators money for cigarettes, alcohol, drugs, car rides etc and that sexual activities are one way of paying it back.
 - The 'party' model: parties are organised by groups of men to lure young people. Young people are offered drinks, drugs and car rides often for free. They are introduced to an exciting environment and a culture where sexual promiscuity and violence is normalised. Parties are held at various locations and children are persuaded (sometimes financially) to bring their peers along.
- 2.26 It is recognised that in some instances CSE is an activity deliberately embarked upon by a pre-existing gang, in part for the purpose of extending the control and influence of the gang among young people in the community. This model of abuse was the subject of extensive research by the Office of the Children's Commissioner. In other instances groups of adults, who are otherwise unconnected, network and operate together solely for the purpose of targeting, grooming and abusing children through CSE.





2.27 Each of the models described above can be implemented either face to face, through so-called "street grooming", or the perpetrators can make use of the internet and social media to target and groom the victim. A risk of focusing on one particular model of CSE, or on "street grooming" rather than on-line grooming is that parents or carers may fail to recognise the signs that a child is at risk. In addition, a focus on one model can lead to assumptions about the characteristics of perpetrators, for example in terms of ethnicity or age which may make it easier for abusers not conforming to a particular stereotype to harm children.

STRATEGIC RESPONSE:

- 2.28 Developments to date have been guided by the BSCB 7 Point Strategic Response to CSE (July 2013). This document has recently been revised to take account of lessons emerging from national reports and local experience. The new response, currently in draft form, contains the following key points:
 - Our partnership response to CSE is child, young person and victim focused;
 - A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice;
 - A bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE;
 - A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE;
 - A support network will be developed focusing on women and mothers;
 - A specific direct work plan will be developed aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person;
 - A specific product will be developed for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities;
 - A partnership response will be developed to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners;
 - Our partnership response includes undertaking multi-agency historic investigations into CSE.
- 2.29 This BSCB 9 Point Strategic Response is set out in full in appendix 1. The CSE group of BSCB is responsible for the delivery of the plan and is developing specific, measurable actions under each of the points and will report on progress to BSCB and its independent chair.
- 2.30 West Yorkshire Police, the five West Yorkshire Directors of Children's Services and the five West Yorkshire LSCB Chairs have a programme of regular meetings to consider opportunities to cooperate across local authority borders to tackle CSE in the sub region. The West Yorkshire Police and Crime Commissioner (PCC) is also represented at these meetings and is exploring ways to increase joint capacity to safeguard children from CSE and to prosecute perpetrators. As a result of this a number of initiatives, funded by the PCC, are being developed. These include the recruitment of a West Yorkshire CSE Safeguarding Advisor and the recruitment for





each Local Authority area of an officer to act as a Single Point of Contact to ensure the effective sharing of information about CSE, missing children, persons of concern and trafficking intelligence across West Yorkshire and to neighbouring sub regions.

- 2.31 A National Working Group on CSE (NWG) has been established, to which BSCB is affiliated. This provides a network for LSCB and partner organisations to share learning and experiences. Specific strands of work are lead by the NWG to improve national arrangements for sharing information about emerging risks, missing children and trafficking issues. Through the Yorkshire and Humber LSCB network there is a regional forum for sharing information about CSE.
- 2.32 It is important that all organisations working to keep children safe from CSE are self-critical and seek opportunities to learn and improve services. BSCB has a system of case audit and "challenge panels" which allow for detailed analysis of the work done on cases and directly engages staff working on cases to learn from their experiences. These processes are in addition to quality assurance work undertaken by individual agencies. BSCB has also been assisted by partners in getting the views of young people who have been identified as being at risk or abused through CSE. Some developments completed or underway as a result of this activity are:
 - The development of flow charts for professionals setting out CSE referral routes.
 - A review, together with West Yorkshire Police and other West Yorkshire authorities, the current CSE referral and risk assessment tool, which was developed in Bradford. This review commenced in December 2014.
 - The revision of the BSCB strategic response to CSE (completed December 2014, see appendix 1) to take account of feedback from professionals and young people, in particular young men and boys.
- 2.33 When appropriate, BSCB and its partners undertake detailed learning reviews of cases for the purposes of improving services. One such review completed during 2014 concerned a case of a young person who was a victim of CSE and a prosecution witness in the trial of the perpetrator. As a result of the evidence given by this young woman the perpetrator was convicted. However, lessons were identified for West Yorkshire Police, Children's Services Departments and the Courts Service. The young woman was a vulnerable witness facing significant obstacles in giving evidence. Due to her reluctance to give evidence she absconded from the Court, a witness summons and a warrant for her arrest were issued, and she was held in police custody overnight before returning to Court and giving evidence.
- 2.34 Whilst there was much good practice identified in the review of the case, it was clear that single and joint agency working needs to be improved. Actions are underway to ensure that West Yorkshire Police provides a specific officer, separate from the investigating officer, to give support to a vulnerable CSE witness in court proceedings. The joint planning arrangements for supporting young vulnerable witnesses have been strengthened to ensure that these are addressed explicitly and are not subsumed within other child in need, child protection or looked after child planning processes. Bradford Children's Services is working with other West Yorkshire Authorities to identify potential arrangements for enhanced supervised





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accommodation for young people who are vulnerable witnesses if there is a risk that they may abscond or fail to attend at court.

2.34 Discussions are taking place with the West Yorkshire Police and Crime Commissioner regarding the wider availability of video links to courts to enable vulnerable witnesses to give evidence without the need to attend the court building. The Independent Chair of BSCB and a senior officer from West Yorkshire Police have met the local judiciary to discuss learning from this case and an immediate action has been to change arrangements for the listing of such cases to minimise the risk of anxiety - provoking delays in witnesses being called to give evidence.

WHEN THERE ARE CSE CONCERNS ABOUT A CHILD:

- 2.36 When there is a concern that a child or young person is at risk of CSE a professional is required to complete a multi-agency CSE referral and risk assessment form and forward this to the multi-agency CSE Hub. Each morning, representatives of all of the services co-located in or working closely with the Hub meet to discuss all new referrals and to share information and update risk assessments of cases already known to the Hub. A shared assessment of risk is made on each case, which can be rated as low (preventative services to be provided by a single agency), medium (individual and family work to be offered which is likely to involve more than one agency) or high (a child has been abused or is at significant risk of being abused through CSE and requires a multi-agency plan and an active criminal investigation is required). As cases are reviewed the assessment of risk may go up or down.
- 2.37 At present, the Council has a team manager and a social worker located in the Hub. The role of these staff is to ensure that appropriate risk assessments are completed and multi-agency child protection procedures are carried out on children that are referred to the Hub. These staff also ensure appropriate information sharing and joint planning takes place between the Hub and the LA social workers that are allocated to children at risk of CSE. This often involves supporting joint work with children and undertaking, with police colleagues, evidential interviews of child witnesses.
- 2.38 A police detective inspector, six detectives and two police constables are located in the Hub. These colleagues are responsible for criminal investigations of alleged CSE and working to build cases for prosecution. The police constables are also responsible for making enquiries about children who go missing from home or care and for gathering and monitoring information about missing episodes.
- 2.39 The Barnardo's Turnaround Service is located at the Hub which works with girls and boys to provide preventative inputs and to work directly with children, alongside partner services. A protocol with the Bradford District Care Trust ensures that an identified, consistent sexual health nurse works with the Hub to support children, either at the Hub, in NHS premises or in the community. The activity of the Hub is supported by a police analyst and an admin support worker.





- 2.40 Other key partner agencies have a daily or regular presence at the Hub. These include: the Hand in Hand Project (Children's Society), Parents Against Child Exploitation (PACE), BLAST (Bradford Lads Against the Sex Trade). and Bradford District Care Trust. Partners from other NHS Trusts, Education Support Services and the Youth Offending Team attend weekly meetings at the Hub.
- 2.41 In common with other children and adults who have been abused or are victims of violent crime, those who have experienced CSE are likely to require on-going therapeutic support to assist them in recovery. BSCB is working with partners in health trusts and the clinical commissioning groups to map current provision against a likely increase in demand. The outcome of this process may be that it is necessary to adjust current commissioning arrangements to ensure that CSE survivors have sufficient priority access to relevant services. This report recommends that, in the course of 2015, the Health and Well Being Board seek assurance regarding arrangements for therapeutic support for CSE survivors.

MANAGEMENT INFORMATION:

- 2.42 In recent months the Council has made a significant investment in developing the functionality of the Integrated Children's System to allow children's services staff to "flag" cases of children at risk of CSE, to record information about individuals and premises that may present a risk of CSE in a way that complies with Data Protection requirements and facilitates the production of regular detailed reports about this activity. Prior to April 2014 it is not possible to produce detailed data reports other than by time-consuming manual processes.
- 2.43 West Yorkshire Police has developed a similar "flagging" system which identifies for all officers and relevant police staff cases where there is a risk of CSE. The NHS "System One" on-line records system is being gradually rolled out nationally. This already provides for enhanced information sharing about child safeguarding matters within and between NHS Trusts. At present this system does not have the facility to "flag" CSE concerns as distinct from other safeguarding concerns. Discussions are currently underway with local Trust officers to establish whether it is possible to put such an arrangement in place.
- 2.44 Between April 1st September 30th 2014, 158 children were referred to the Hub as being at risk of CSE. Of these children, 17 were under the age of 12, 30 were aged 12 13, 65 were14 15 and 46 were over 16. 128 of the children were female and 30 were male. The ethnic breakdown of the group is: 99 white British, 19 other white backgrounds and 23 Asian, 14 mixed heritage. In 3 instances the ethnicity of the child was not recorded.
- 2.45 In the proceeding 6 months (October 2013 April 2014) there were 170 children referred to the Hub as at risk of CSE. Of these children, 7 were under the age of 12, 30 were aged 12 13, 88 were 14 15 and 45 were over 16. 143 of the children were female and 27 were male. The ethnic breakdown of the group is: 103 white





British, 21 other white backgrounds, 30 Asian 3 black and 13 mixed heritage.

2.46 On December 2nd 2014, 55 children were assessed by the Hub as being at high risk of CSE. 49 of these children are female. 3 children in this group are under 12, 27 are 13 – 15 years of age and 25 are over 16. 30 of these children are of white British ethnicity, 7 of other white ethnicity, 8 identified as of Gypsy or Roma ethnicity, 5 of Asian ethnicity and 5 of mixed heritage.

2.47 PROSECUTION AND DISRUPTION:

The majority of CSE criminal investigations for the Bradford District are managed within the Hub. However, particularly complex and resource intensive investigations may be managed within the Homicide and Major Enquiries Team (HMET) of West Yorkshire Police. Currently one investigation from the Bradford District is being managed in this way.

- 2.48 The CSE team based at the Hub is currently undertaking 48 separate investigations. These investigations include situations where there is evidence of CSE and grooming taking place using the internet and social media, as well as "street grooming". There are currently 31 suspects, some of whom are currently on police bail, linked to these investigations. The ethnic origin for these suspects is: Asian 18, white British 11, central of eastern European 2.
- 2.49 In the course of the last 6 months 13 individuals have been charged with offences related to CSE as a result of work undertaken by staff at the Hub. Of this group, 7 are awaiting trial, 4 have been convicted, 1 has been found not guilty and 1 has received a caution.
- 2.50 An important tool to disrupt the activity of suspected perpetrators of CSE is the Child Abduction Warning Notice. This was formerly known as a Harbourers' Warning. It can be issued against individuals who are suspected of grooming children by stating that they have no permission to associate with the named child and that if they do so they can be arrested under the Child Abduction Act 1984 and Children Act 1989. Such warnings can be issued as a result of reasonable grounds for concern regarding a child looked after up to age of 18 and up to the age of 16 for other children. In the Bradford District 24 of these notices were issued during 2013 2014. So far during 2014 2015 16 of these notices have been issued.

2.51 HISTORIC CONCERNS:

As a result of increasing public awareness of CSE, particularly following the publication of the Jay report there has been a national increase in members of the public contacting local authorities and the police raising concerns about their own previous experiences of CSE, or about possible incidents of CSE that they may have witnessed in the past. Some members of the public have made contact with Bradford Council or West Yorkshire Police regarding potential historic CSE incidents in the Bradford area.





- 2.52 West Yorkshire police and Bradford Council have developed a partnership response to the issue of historic CSE concerns. A specialist team has been established. Currently this consists of a Detective Sergeant, 6 Constables, a police analyst, a police researcher, 2 social workers and a council researcher. Staffing levels for this service are being kept under review. The service has clear terms of reference which have been agreed by partner organisations. The background, strategic intentions and terms of reference for this team are contained in appendix 2 of this report.
- 2.53 COUNCIL CSE MOTION:

The Council resolution unanimously agreed on 21/10/2014 made clear the priorities and ambitions of the Council in this area and provides leadership to partners in the District. This report is brought to the executive as a direct consequence of the resolution.

- 2.54 This report has already set out the current arrangements and new arrangements under development for investigating and responding to concerns that children are being harmed by CSE and ensuring that prompt multi-agency enquiries and assessments result in children being kept safe and, whenever possible, offenders being prosecuted. Strong and effective partnership working between both the statutory sector and voluntary sector organisations is central to achieving this.
- 2.55 In order to encourage the recognition of victims of abuse through CSE and to education children, parents and carers of the early indications of risk of CSE, there have been a number of awareness raising initiatives. One example is that West Yorkshire Police and the West Yorkshire LSCB have developed an awareness campaign regarding CSE called "Know the Signs". Printed and electronic materials for this campaign have been distributed and used in many settings, including schools, youth work settings, health centres, and children's homes. Art work has also been displayed using Council street furniture. Young people are themselves building on this campaign by developing consequences cards, posters, an information DVD and web based materials
- 2.56 The Corporate Parenting Panel has received a reassurance report regarding arrangements for protecting children looked after, including those in purchased care placements, are protected from CSE.
- 2.57 The work currently being undertaken in the District's Secondary Schools to raise awareness of CSE is based on the drama production "Somebody's Sister, Somebody's Daughter". Students received lessons about CSE both before and after viewing the performance. Trained staff attend each school to offer support and take appropriate action should this work prompt any child to disclose a concern about CSE. This project will be formally evaluated. It is already apparent from feedback by students and school based staff that the work has a powerful impact on audiences and feedback from teaching staff is that the supporting lesson plans are effective in enabling students to learn about, understand and speak about the issue of CSE.





- 2.58 Information presented above (paragraphs 2.23 2.25) shows that there are cases of CSE being dealt with in Bradford where the child at risk is 12 years or under. In addition there is targeted and general preventative work being undertaken with children of primary school age. At present BSCB is exploring options to develop a consistent and sustainable model for delivering key messages about safe relationships and self esteem to primary school pupils as they are preparing for transition to secondary school. The ambition is to make this available to each primary school.
- 2.59 Bradford Safeguarding Children Board has delivered specific training sessions for Elected Members regarding CSE and related issues during Safeguarding Week in both 2013 and 2014. New materials are being developed which will enable every Member of Council to undertake training about CSE. This course will be delivered in a manner that is accessible to Elected Members, will address the incidence and signs of CSE. It will provide opportunities for Members to undertake further reading and will describe the processes for getting help for children and families in Bradford. It will also focus on the specific roles of Elected Members in terms of safeguarding and CSE. The course will be CPD certified

3. OTHER CONSIDERATIONS

3.1 There are no other considerations

4. OPTIONS

- 4.1 To encourage all Elected Members to complete the CSE training which is to be made available.
- 4.2 To consider if this report should be disseminated to Area Committees to raise awareness and focus Community Leadership to tackle this issue across the district

5. FINANCIAL & RESOURCE APPRAISAL

- 5.1 The Council allocated £250,000 of one off resources as part of the 2013-14 budget setting process to support Children Services to support CSE services over 2 years.
- 5.2 Children Service has made resources available from within existing budgets by allocating a team manager and a social worker to work with the CSE multi agency Hub.
- 5.3 The CSE cases requiring social work allocation are included in the normal case loads for social workers working in the Children Specialist Services.
- 5.4 Children Services currently spends approximately £3.6m on Children prevention and support service.

6. RISK MANAGEMENT AND GOVERNANCE ISSUES

6.1 The protection of children and vulnerable adults is the highest priority for the





Council and its partners when considering the implications of CSE, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to children in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.

6.2 Failure to implement the proposed recommendations may increase these risks

7. LEGAL APPRAISAL

7.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

8. OTHER IMPLICATIONS

8.1 EQUALITY & DIVERSITY

Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

8.2 SUSTAINABILITY IMPLICATIONS

None

8.3 GREENHOUSE GAS EMISSIONS IMPACTS

None

8.4 COMMUNITY SAFETY IMPLICATIONS

- 8.4.1 Child Sexual Exploitation (CSE) is violent criminal activity. The consequences of CSE can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, CSE has lasting consequences for families of victims and perpetrators and has potential implications for community relations.
- 8.4.2 The Community Safety Partnership has received a presentation about CSE delivered by the BSCB CSE Champion and the Assistant Director for Specialist Children's Services.

8.5 HUMAN RIGHTS ACT

8.5.1 Child Sexual Exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.





8.6 TRADE UNION

There are no implications for Trade Unions.

8.7 WARD IMPLICATIONS

It is recommended that each Area Committee receive a report about CSE during 2015.

9. NOT FOR PUBLICATION DOCUMENTS

None

10. **RECOMMENDATIONS**

- 10.1 It is recommended that the following actions be taken to support the implementation of decisions made at Council on October 21st:
 - Request that each Bradford District Area Committee receives a report regarding Child Sexual Exploitation in the course of 2015.
 - Approve the establishment of the historic CSE team.
 - Approve the revised BSCB 9 Point Strategic Response to CSE.
 - Endorse work to widen school initiatives to develop an appropriate package for use in primary schools.
 - Approve the programme of CSE training for Council staff in Licensing, Hackney Cab, Environmental Health, City Solicitors and Housing and other relevant regulatory services within CBMDC.
 - Approve a similar, targeted CSE awareness raising and training programme for the Council's front line uniformed staff who work on the District's streets.
 - Over the next twelve months a training package regarding CSE will be available which is accessible to and suitable for Elected Members.
 - Request that during 2015 the Health and Well Being Board receive a report regarding arrangements for therapeutic support for survivors of CSE.
 - During 2015 the Council Executive should receive a further update on the progress of arrangements in the District to safeguard children from Child Sexual Exploitation.

11. APPENDICES

- 11.1 Appendix 1: "9 Point Strategic response to CSE" work led by the Bradford Safeguarding Children Board.
- 11.2 Appendix 2: "<u>Historic Multi Agency Investigation into Child Sexual Exploitation"</u> -<u>The background, strategic intentions and terms of reference for the historic CSE</u> <u>team, agreed by West Yorkshire Police, Bradford Council and BSCB.</u>





12. BACKGROUND DOCUMENTS

The following documents have been referenced in this report; all of these are public documents and can be accessed by internet:

- "Safeguarding children involved in prostitution: supplementary guidance to Working Together to Safeguard Children" (Dept of Health, National Assembly of Wales, Home Office, Department for Education and Employment, 2000) http://webarchive.nationalarchives.gov.uk/+/dh.gov.uk/en/publicationsandstatisti cs/publications/publicationspolicyandguidance/dh_4006037
- 2. "Tackling child sexual exploitation: action plan" (Dept for Education, 2011) <u>http://media.education.gov.uk/assets/files/pdf/c/tackling%20child%20sexual%20</u> <u>exploitation%20plan.pdf</u>
- "Inquiry into Child Sexual Exploitation by Gangs and Groups" (3 reports and 3 additional documents, Office of the Children's commissioner for England, 20122 2013) <u>http://www.childrenscommissioner.gov.uk/info/csegg1</u>
- 4. "The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 2013" ("The Jay Report", August 2014): <u>http://www.rotherham.gov.uk/downloads/file/1407/independent_inquiry_cse_in_r_otherham</u>
- 5. Ofsted Thematic Inspection: "The sexual exploitation of children: it couldn't happen here, could it?": (November 2014) <u>http://www.ofsted.gov.uk/resources/sexual-exploitation-of-children-it-couldnt-happen-here-could-it</u>
- Decisions of meeting of Council held on Tuesday 21st October 2014, decision 8: Child Sexual Exploitation: <u>http://eip-prod.bradford.gov.uk/WPS/wps/PA_CommitteeMinutes/CallDisplayDocServlet?d_ocID=13105</u>







Bradford Safeguarding Children Board: nine point strategic response to Child Sexual Exploitation (CSE)

Introduction:

This 9 Point Strategic Response to CSE replaces the previous BSCB "7 Point Strategic Response to CSE which was agreed in July 2013.

Working Together to Safeguard Children (WTSC) 2013 gives Local Safeguarding Children Boards (LSCB) the key responsibility for ensuring that relevant organisations in the local area co-operate effectively to safeguard and promote the welfare of children. Therefore, LSCB have a central role in overseeing the work in their local area to implement the national "Tackling Child Sexual Exploitation Action Plan" (2011).

In the Bradford District, partner organisations have decided that Bradford Safeguarding Children Board (BSCB) is the lead strategic body for the development and implementation of the District's response to CSE. BSCB is required to ensure that the needs of children and young people who have been, or may be, sexually exploited and their families are considered as it:

- Plans and commissions services;
- Develops policies and procedures;
- Ensures that appropriate training is in place;
- Communicates and raises awareness; and
- Monitors and evaluates the work that is being done.

This BSCB strategic response sets out the key strands to be addressed in the work to tackle CSE in the Bradford District. These strands describe statutory safeguarding activity to be undertaken by statutory and voluntary sector partners, awareness raising and training activity, and community initiatives informed by specific knowledge of the incidence of CSE in the Bradford District. Taken together, the overall aims of these strands are:

- To safeguard and promote the welfare of children and young people who have been, or may be, sexually exploited;
- To successfully prosecute those who perpetrate or facilitate CSE;
- To limit the opportunities for potential perpetrators to abuse children and young people in this way;
- To support families and communities who are dealing with the consequences of CSE;





- To develop preventative services which raise awareness of CSE among children, young people, parents and the communities of the District;
- To develop community resilience to the potentially divisive and damaging impact of CSE on the Bradford District and its constituent communities;
- To offer support and therapeutic services to survivors of CSE;
- To ensure that identified perpetrators receive treatment programmes in order to minimise the chances of re-offending; and
- To ensure that arrangements are in place to undertake any necessary investigations into historic cases of CSE.

BSCB and individual agencies working with children and families are continuously developing procedures, guidance and information about resources for preventative work and direct work to support children and families during and after victimisation through CSE. It is important that professionals working with children and families ensure that they are familiar with this information. We recognise that CSE is a dynamic and changing phenomenon. BSCB need to be vigilant in its response and needs to learn from emerging evidence. We are committed to utilising data and research to inform our response.

Definition of CSE from Government Guidance:

Sexual exploitation of children and young people under 18 involves exploitative situations, contexts and relationships where young people (or a third person or persons) receive 'something' (e.g. food, accommodation, drugs, alcohol, cigarettes, affection, gifts, money) as a result of them performing, and/or another or others performing on them, sexual activities. Child sexual exploitation can occur through the use of technology without the child's immediate recognition; for example being persuaded to post sexual images on the Internet/mobile phones without immediate payment or gain. In all cases, those exploiting the child/young person have power over them by virtue of their age, gender, intellect, physical strength and/or economic or other resources. Violence, coercion and intimidation are common, involvement in exploitative relationships being characterised in the main by the child or young person's limited availability of choice resulting from their social/economic and/or emotional vulnerability.

Safeguarding Children and Young People from Sexual Exploitation: Supplementary guidance to Working Together to Safeguard Children (2009)





The Nine Point Response

1. Our partnership response to CSE is child, young person and victim focused.

This means that our interventions are intended to:

- assist families, children and young people to become more resilient so that they are less likely to become victims of CSE;
- support children, young people and their families through the criminal justice system, in giving evidence and in securing justice;
- ensure that those abused through CSE receive timely therapeutic and support services; and
- survivors of CSE are assisted to overcome the consequences of this abuse as they move into adulthood.

BSCB and its partners listen to and learn from the experiences of children and young people in order to continuously improve services.





2. A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice

There is now considerable evidence that co-locating professionals from keyagencies is effective in sharing information, planning and acting to protect children and young people and in securing evidence to prosecute offenders. The first co-located team in Lancashire began work in 2004, and now each district in that authority has a dedicated CSE multi-agency team. These teams have been inspected and evaluated, providing Bradford with an opportunity to learn from that experience in the development of its own multi-agency colocated team.

The team, known as "the Hub" is a single point of contact for all agencies to refer concerns they have about children who may be at risk or to share information about potential offenders. The main focus of the team is to reduce the threat and risk to the victim. This is achieved by having a multi agency personalised plan for every child at risk. The plans have a specific focus on safeguarding and promoting the welfare of the child or young person and supporting her or him through the criminal justice system. The plans will address the need for therapeutic and support services for children and young people, after the abuse has stopped. Partners also collaborate to share information about potential perpetrators, who are dealt with dynamically to reduce the risk to the victim and other children.





3. A training plan will be developed for all professionals and leaders regarding CSE, in particular a bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE

It is important that all professionals are aware of the signs of CSE and have access to appropriate training. However, national reports and enquiries into CSE in individual Districts have highlighted the importance of CSE work in all phases of schools, colleges and in alternative educational provision.

It is important that teachers and other school-based professionals understand the risks associated with CSE and that they are able to recognise the signs of a child who may be being groomed. All professionals, including those based in schools need to recognize that victims of CSE can be females or male and that females as well as males can be implicated in this form of abuse. They also need to have absolute clarity in relation to the referral pathways and points of contact where they can access help and advice regarding all child protection concerns, including concerns that a child is being abused through CSE. This will be achieved through targeted awareness training and bespoke support as and when required.

Children, particularly teenagers, are vulnerable to being groomed for CSE; many children report to partner agencies that they are worried that they will not be able to recognise if they are being groomed. To address this we will strengthen the existing partnership work to develop training and awareness raising programmes which are presently taking place in schools, and seek to expand this work into more educational settings.

BSCB has developed an on-line CSE training programme which is suitable for all professionals and leaders. A programme of additional multi-agency training is being developed which is targeted at specific roles. BSCB will undertake an audit of single – agency CSE training that is provided across the District and will also undertake a targeted training needs analysis.





4. A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE

The potential for CSE to cause damage to community relations has been demonstrated in a number of districts. Within the Bradford District there are examples of groups seeking to associate CSE exclusively with a particular community.

CSE causes considerable damage to communities and has serious implications for community cohesion. Myths and untruths about the incidence, causes and risk factors for CSE also create the potential for CSE to be ignored, minimised, or incorrectly associated with particular communities. There is of course the damage caused to victims, but there are the less obvious implications for the spouses and families of perpetrators. There are also recognised groups of people who seek to exploit the situation by claiming that perpetrators come from one community or faith, their intention being to cause disharmony within the community. Community and faith leaders have significant influence and it is important that they bring people together to discuss this topic, recognise the seriousness of crimes committed by perpetrators and have plans in place to support victims and families. They should also collaborate to rebut any inaccurate or inflammatory comments made by those who wish to cause disharmony.





5. A support network focusing on women and mothers

It is recognised that parents and carers require support and advice regarding CSE. Preventative services are being developed in Bradford to ensure that this is available. However, local professional experience demonstrates that women, particularly mothers, are especially influential in families and communities. In relation to CSE they may be the mothers of or be otherwise related to the victims or they may be the wives, mothers or be otherwise related to the offenders. It is important that a network is set up to give peer support and raise awareness of this crime.

The goals of this work would be to assist women and mothers

- To be able to understand the signs that a child may be being groomed for CSE;
- To be able to recognise when a person may be having an inappropriate relationship with a child;
- To have clarity in relation to how to report their concerns
- To be in a position where they can speak to their children about the dangers of CSE;
- To set up a peer support system where they can support other women and families, whose family and community relationships have been damaged by CSE.





6. A specific direct work plan aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person.

Work by the Office of the Children's Commissioner has found significant evidence that some young men between 14 and 17 years of age are developing an unhealthy attitude towards women. There is a developing professional consensus that some of this is as a result of pornography which is freely available on the internet, and through the inappropriate use of social media and mobile phones (e.g. "sexting"). Attitudes towards women, appropriate sexual relationships and consent in sexual relationships are of concern. It is important to ensure that boys and young men have access to positive examples of masculinity and male role models that reinforce messages regarding healthy emotional and sexual relationships.

There needs to be wider access to direct work with this age group of young men to explore issues of respect, consent, and sexual behaviour, with a particular focus on the issue of CSE. The objective is to change some of these young men's stereotypical views of women by increasing the understanding of the social and legal implications of becoming involved in these crimes.





7. A specific product for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities.

Sexual offences against children are committed by people from all communities. However there is evidence that a disproportionately high number or perpetrators of street grooming in the Bradford District are males of BME, primarily Pakistani, origin. This evidence is supported by the findings of the Interim Report of the Deputy Children's Commissioner into Child Sexual Exploitation in Gangs and Groups and other published report and research..

Direct work and training materials need to be developed that are informed by and sensitive to the experiences of the District's Pakistani origin community. These materials need to address:

- How people can recognise the signs of CSE;
- The need for people to know how to report any child welfare concerns, including concerns that a child might be at risk of CSE.
- The criminal, social and health risks associated with involvement in grooming and CSE activity.





8. A partnership response to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners

Previous prosecutions in Bradford and elsewhere have highlighted the opportunities afforded by some establishments for perpetrators to abuse children on their premises. This raises issues about the awareness of proprietors, managers and staff about the risk of children being abused on their premises. It has also demonstrated that some premises have not kept adequate records of visitors/customers, checked age ID, or reported concerns to the authorities, even when such concerns have been raised by other guests/customers.

Cases from other parts of the country and national reports and inquiries about CSE and human trafficking also highlight the need to ensure that applicants for and holders of Hackney and Private Hire licenses have an awareness of the signs of CSE and trafficking.

BSCB will continue to work with legislators to consider whether the current framework or laws, regulations and licensing arrangements afford the necessary protections for children and young people in hotels, licensed and other commercial premises. A local campaign has commenced, facilitated by the Serious and Organised Crime Agency, to raise awareness of CSE in the District's Hotels, Bed & Breakfast establishments and other relevant premises.

The Council and its partners will also consider how opportunities for the trafficking of children and CSE can be reduced by ensuring that officers discharging regulatory powers and reviewing license applications have an awareness of the issues and know how to recognise the signs.





9. Our partnership response includes undertaking multi-agency historic investigations into CSE.

Partnership understanding of CSE is constantly evolving, as is the response. In common with other organisations nationally, West Yorkshire Police and Bradford Council did not previously have the same rigorous and co-ordinated approach to dealing with allegations of child sexual exploitation that have been developed in recent years.

BSCB supports the establishment of a multi-agency historic CSE investigation team. This team will work to agreed terms of reference to undertake investigations into CSE concerns arising for individuals from priority groups, including those who self-refer.





Appendix 3

	April 1 st 2014 –	April 1 st 2015 –
	March 31 st 2015	July 31 st 2015
Children aged 11 or under:	16	7
Children aged 12 – 13:	73	35
Children aged 14 – 15:	179	90
Children aged 16 – 18:	163	53
Total number of Children:	431	185

 Table 2: Ethnicity of Young People referred to the Hub:

	April 1 st 2014 –	April 1 st 2015 –
	March 31 st 2015	July 31 st 2015
White British:	273	106
Asian British (Pakistani):	43	22
Asian British (other):	10	2
Black British (African/Caribbean):	4	1
Gypsy or Roma:	24	10
Mixed Heritage: Asian/White:	20	10
Mixed Heritage: Black/White:	7	7
White (Other):	22	9
Other:	2	1
Not recorded:	26	17





Table 3: Risk Categorisation	of young	people	referred to	the Hub	(1 st April	2015 –
July 31 st 2015:						

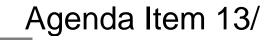
	July 31 st 2015
Low Risk:	80
Number male:	10
Number female:	70
Aged 11 or under:	<5
Aged 12 – 13:	19
Aged 14 – 15:	39
Aged 16 – 18:	18
Medium Risk:	49
Number male:	<5
Number female:	47
Aged 11 or under:	<5
Aged 12 – 13:	6
Aged 14 – 15:	25
Aged 16 – 18:	17
High Risk:	10
Number male:	0
Number female:	10
Aged 11 or under:	0
Aged 12 – 13:	<5
Aged 14 – 15:	6
Aged 16 – 18:	<5
**Other:	46
Number male:	9
Number female:	37
Aged 11 or under:	<5
Aged 12 – 13:	8
Aged 14 – 15:	20
Aged 16 – 18:	16

**Note: Children were risked is recorded as "other" is made up of:

- > Children whose risk assessment remained on-going at the time of collecting this data.
- Children who came to the attention of the Hub but normally reside in another LA area which will conduct the risk assessment.
- > Children who have been assessed as being at no risk of CSE.







Report of the Strategic Director of Environment and Sport to the meeting of Bradford South Area Committee to be held on 17 March 2016.

AJ

Subject:

Draft Updated Bradford South Area Committee Action Plan 2014-17

Summary statement:

This report presents a Draft Updated Bradford South Area Committee Action Plan 2014-17 for consideration by the Area Committee.

Steve Hartley Strategic Director Environment and Sport	Portfolio: Safer and Stronger Communities
Report Contact: Mick Charlton Bradford South Area Co-ordinator	Overview & Scrutiny Area:
Phone: (01274) 437656 E-mail: <u>mick.charlton@bradford.gov.uk</u>	Corporate



City of Bradford Metropolitan District Council



1. SUMMARY

This report presents a draft updated Bradford South Area Committee Action Plan 2014-17 for consideration by the Area Committee.

2. BACKGROUND

2.1 Bradford Council's Executive resolved on 9 March 2004:

"that the Community Development and Lifelong Learning Director prepare Area Committee Plans, setting out local accountability of Services, including Actions responding to Ward Members, Neighbourhood Forums, Neighbourhood Action Plans, Parish Plans, Urban Village Plans and other local action planning."

- 2.2 This work was undertaken and has been followed through by the Neighbourhood Service, through the Area Co-ordinator's Office, working to support the Area Committee through the implementation stage of Bradford South Area Committee Action Plans covering the period 2004 11.
- 2.3 Partners, Services and Agencies have also been committed to supporting action planning at a Neighbourhood and Area-level within the Sustainable Community Strategy. They have supported Locality Planning and have worked with Bradford South Area Co-ordinator's Office to identify issues.
- 2.4 Ward Assessments were first developed to provide information used to underpin the updated Bradford South Area Committee Action Plan 2014-17 when it was last updated in March 2014. Ward Assessments are now embedded within the Bradford Observatory Website. These are update on an on-going basis.
- 2.5 The information collated through this process has identified areas where priorities in the draft Bradford South Area Committee Action Plan 2014-17 continue to be addressed by mainstream provision. This will be of particular importance to the Area Committee where it involves Services which have been devolved to it. It also enables Bradford South Area Committee to more effectively identify where it may wish to allocate those resources.

3. OTHER CONSIDERATIONS

- 3.1 The purpose of the Bradford South Area Committee Action Plan 2014-17 is to support improvements to the quality of life in Bradford South. It sets out priorities for action and provides a framework for the Area Committee to monitor progress.
- 3.2 Bradford South Area Committee will implement the Bradford South Area Committee Action Plan 2014-17 directly by use of its executive powers and delegated budgets as well being a co-ordinatory body and catalyst for action working in partnership.
- 3.3 For a number of the priority issues within the Action Plan, it is likely that the main role of the Area Committee will be to continue to act as a co-ordinatory body and catalyst for action; with the Area Committee taking an investigative, supportive, developmental, championing, and monitoring role.

- 3.4 It is suggested that this role will largely be conducted through requesting Council Service Departments and partner agencies to note and respond to the priorities, to present reports to the Area Committee on the work they are undertaking and the progress that is being made against the priorities within the Area Committee Action Plan.
- 3.5 By presenting priorities by Ward it is intended that the Bradford South Area Committee Action Plan 2014-17 will continue to be used to support the work of Ward Leadership Teams and Ward Officer Teams on an ongoing basis.
- 3.6 The Bradford South Area Committee Action Plan 2014-17 can contribute to the District-wide Community Strategy and progress towards the 2020 Vision of Bradford as a good place to live, work, rest, and play.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The production and dissemination of the Bradford South Area Committee Action Plan 2014-17 is undertaken from within existing resources.
- 4.2 The Area Committee Action Plan priorities can be used to assist the Area Committee in its Local Area Management role, and to inform the allocation of Area Committee budgets.
- 4.3 Officer support for co-ordination to take forward the Action Plan will be provided by the Bradford South Area Co-ordinator's Office.
- 4.4 The Bradford South Area Committee Action Plan 2014-17 will inform the budgetsetting processes and service-planning throughout the Authority.
- 4.5 The Bradford South Area Committee Action Plan 2014-17 will be forwarded to other key service-providers such as the Police and Clinical Commissioning Groups and community organisations to request that the Action Plan be used to inform their own priority-setting processes.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks and governance issues arising from the proposed recommendations in this report.

6. LEGAL APPRAISAL

6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Well-being placed upon the Council to promote and improve the well-being of the District.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Priorities identified within the Bradford South Area Committee Action Plan 2014-17 will promote fairness and inclusion while supporting Bradford South Area Committee's commitment to equal opportunities for all.

7.2 SUSTAINABILITY IMPLICATIONS

Sustainability considerations are an element in actions taken to address priorities within the Bradford South Area Committee Action Plan 2014-17.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Actions to assist in identifying the greenhouse gas impacts of actions to address priorities within the Bradford South Area Committee Action Plan 2014-17 will be undertaken. These will include a consideration of for example energy efficiency opportunities in purchasing new equipment or refurbishing or modifying buildings.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Community Safety issues are acknowledged as a key contributor to the quality of life in neighbourhoods. Community safety priorities have therefore been identified for inclusion in the Bradford South Area Committee Action Plan 2014-17.
- 7.4.2 A key aspect of this work relates to supporting the Safer Communities Strategy, the Council's obligations under Section 17 of the Crime and Disorder Reduction Act 1998 and the work of the Safer Communities Partnership.

7.5 HUMAN RIGHTS ACT

7.5.1 No direct implications arising from the Human Rights Act.

7.6 TRADE UNION

7.6.1 No direct Trade Union implications arise from this report.

7.7 WARD IMPLICATIONS

7.7.1 The priorities outlined in this report will help to address issues in the Great Horton, Queensbury, Royds, Tong, Wibsey and Wyke Wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

7.8.1 The priorities within the Bradford South Area Committee's Action Plan 2014-17 help inform Bradford South Area Committee decisions.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

- 9.1 That Bradford South Area Committee adopts the recommendations outlined in this report.
- 9.2 That Bradford South Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That Bradford South Area Committee decides not to accept the recommendations outlined in this report.

10. **RECOMMENDATIONS**

- 10.1 That Bradford South Area Committee approves and adopts the draft updated Bradford South Area Committee Action Plan 2014-17.
- 10.2 That Bradford South Area Committee requests Council Officers, partner agencies and community organisations to support the implementation of the draft updated Bradford South Area Committee Action Plan 2014-17.
- 10.3 That Bradford South Area Committee requests the Area Co-ordinator to continue to work with the relevant officers to support the implementation of the Area Committee Action Plan, as adopted, and to prepare a schedule of reports about progress, to be presented to future meetings of the Area Committee.
- 10.4 That the Interim Bradford South Area Committee Action Plan 2016-17 should be considered in future revisions of District-wide strategies and budget-setting processes.

11. APPENDICES

Appendix 1: Draft Updated Bradford South Area Committee Action Plan 2015-16.

12. BACKGROUND DOCUMENTS

- 12.1 "Bradford South Area Committee Action Plan 2011-14" (Document AW), report to Bradford South Area Committee, 27 January 2011.
- 12.2 "Draft Interim Bradford South Area Committee Action Plan 2011-14" (Document BH), report to Bradford South Area Committee, 24 March 2011.
- 12.3 "Draft Bradford South Area Committee Action Plan 2011-14" (Document BA), report to Bradford South Area Committee, 22 March 2012.
- 12.4 "Bradford South Area Committee Action Plan 2011-14 Update" (Document AW), report to Bradford South Area Committee, 24 January 2013.

- 12.5 "Bradford South Area Committee Action Plan 2011-14 Update" (Document BA), report to Bradford South Area Committee, 24 January 2014.
- 12.6 "Bradford South Area Committee Action Plan 2014-17 Update", report to Bradford South Area Committee, 26 March 2015

City of Bradford Metropolitan District Council

www.bradford.gov.uk

Draft Great Horton Ward Plan 2016-17



Ward Members	Cllr Joanne Dodds	Cllr Tariq Hussain	Cllr Abdul Jabar
Ward Officer	Mohammed Taj	Date completed	March 2016

Ward Assessments and Plans:

The Ward Assessment and Plan is designed to inform ward working, including action planning and decision making. The document summarises the prevalent strengths and issues within the ward. This evidence base includes both statistical information as well as qualitative information gained from consultation; partnerships and ward officer team meetings. The Council Ward Officer play a critical role in digesting this information and summarising findings into the most pertinent issues which are presented in the ward plan. Ward plans are approved annually by elected members at the Area Committee and outcomes reported against.

Coordination of local services and devolution of decision making.

The ward plan provides an opportunity for the coordination of services at a local level. This ensures that problem solving is effective, utilising local networks to identify concerns and solutions early resulting in efficiency and improved local outcomes. Central to an effective ward plan is the coordination of public sector services such as neighbourhood policing teams, cleansing, social landlords, public health and youth service to ensure services are tailored to meet local need. In addition ward officers actively support local networks and partnership involving the public, private and third sector as well as the community to build on local assets, improve community cohesion and increase social capital.

Engaging communities

The ward plan is based on several community conversations throughout the year at neighbourhood and ward forums, community events, single issues forums and partnerships. The process does not revolve around what agencies can do alone but what communities, VCS partners and public sector agencies can collectively achieve if they work closely together. By working with the community to define local priorities the service can begin to enable and empower communities to support preventative approaches and behavioural change which reduce the demand on public service and produce improved outcomes for people at a local level. The ward plan process aims to draw the community into solution thinking and begin to reflect on their own contribution to the community and broker a relationship of civic responsibility. The key is to establish a partnership process that will not be overly demanding on resources to deliver it whilst at the same time maximising the important contributions that communities, voluntary organisations and public bodies can make to delivering better outcomes.

Section 1: Introduction to Great Horton Ward Plan

Ward	Great Horton Ward
Ward Officer	Mohammed Taj
Partners involved	West Yorkshire Police, Incommunities, Ward Councillors, Social Housing Providers, Council Departments Community Partnerships, Community Groups and Organisations, Faith Groups, Friends of Groups.
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a ward officer to work with others to seek solutions. Ward plans are agreed and accountable to the Area committees in each constituency.
How to get involved	If you would like to get involved please contact the ward officer, Mohammed Taj on (01274) 431155 or email address is mohammed.taj@bradford.gov.uk
Section 2: Summary of	of the Great Horton Ward Assessment
Population	The Great Horton Ward consists of 3 neighbourhoods which are Lidget Green, Scholemoor and Great Horton Village. The population of the Ward is culturally diverse as follows:- 43.8% is White which is significantly below the Area and District averages. 36.4% is Pakistani which is significantly higher than the Area and District averages. The Indian population is 8.6% and this is also significantly higher than the Area and District averages. The Eastern European Communities make up 3.5% of the population which is nearly double the Area average and significantly higher than the District Average.
Community Strengths	 85% of people believe that people from different backgrounds get on well and this is higher than the Bradford South Area and District averages. The percentage of people who feel belonging to their neighbourhood is 84% which is slightly lower than the Bradford South Area (85.1%) and District (86%) averages. The percentage of people not treating others with respect is 12% which is significantly lower that the Bradford South Area (22.1%) and District (20.3%). 64% of people agree that they can influence decisions affecting their area which is significantly higher than the Bradford South Area (39.2%) and District (38.5) averages.

Cleaner Greener	88.1% of people in the Ward are overall satisfied with their area and this is higher than the Bradford South Area (84.7%) and District averages (86.8%).
	The percentage of streets failing on Over Vegetation at 52.5% is significantly lower than the Bradford
	South Area (61%) and District (59.7%) averages. The percentage of streets failing on litter at 21.1% is
	double the Bradford South and significantly higher than the District averages. The streets failing on
	flyposting at 6.7% is the highest across all the Wards in the District. The flytipping request per 1000
	population at 13.5 is significantly higher than the Area and District Averages. The street cleansing
	requests per 1000 population has decreased to 12.7 but this is significantly higher than the District and
	Area averages and is the highest across all the wards in the District. The percentage of streets failing on
	graffiti at 4.4% is significantly higher than the Bradford South Area (2.3%) and District (1.3%) averages.
	The percentage of recycling at 44% is significantly lower than the Bradford South Area (59.7%) and
	District (60.8%) averages.
Safer Communities	The total crime in the Ward per 1000 population at 95.6 is significantly higher than the Bradford South
	Area (84.5) and District (78.1) averages. The serious acquisitive crime per 1000 population at 26.9 is
	significantly higher than the Bradford South Area and District averages and is the highest across all the
	Wards in the District. The Burglary rate per 1000 population at 11.9 is significantly higher than the District
	average (6.9) and the highest across all the wards in the District. The perception that drugs are a big or a
	very big problem is higher than the Bradford South Area and District averages.
	Anti-social behaviour per 1000 population at 23.3 is significantly lower than the District (30.2) and slightly
	higher than the Bradford South Area (22.5) averages. 74% of people are satisfied that the police and
	public services are dealing with anti-social behaviour and crime and this is significantly higher than the
	Bradford South Area (61.3%) and District (61.5%) averages.
	There has been an increase in reports of domestic violence and is higher than the area/district average.
	Great Horton Ward has the third highest number of reported incidents to the Police per 100 population,
	across all wards in the district.
	The Road Traffic collisions per 10,000 population at 0.5 is significantly lower than the Bradford South
	Area and District averages and amongst the lowest across all the wards in the district.
Inequalities Health and	The mortality due to Coronary Heart Disease is significantly higher than the Bradford South and District
wellbeing	averages. The diabetes admission to hospital at 18.9 is higher than the Bradford South Area and District
	averages. The percentage of Attendance Allowance claimants at 15.1% is higher than the Bradford South
	Area and District averages. 81% of people agree that older people get support and services to live at
	home and this is significantly higher than the Bradford South Area (68.1%) and District (73.4%). 18% of
	residents have difficulty in paying for heating and water and this is significantly lower than the Bradford
	South Area (22.4) and District (23.8) averages.

Incomes employment and housing	The percentage of job seekers allowance claimants has reduced over the last year to 5.7% but this is still significantly higher than Bradford South and District averages. The percentage of younger claimants (aged 18-24) has also decreased to 10.2% but again this is still significantly higher than the Bradford South Area and District averages. Also, the percentage of total working age claimants at 22.4% is significantly higher than Bradford South Area and District averages. Due to the above issues the average income compared to the District average is significantly lower (-£16,700) and the percentage of children receiving free school meals is significantly higher than the District average. The percentage of long term empty properties at 3.1% is higher than Bradford South Area and District averages.
Children and young people	The birth rate in the Ward at 20.5 per 1000 population is higher than the Bradford South Area and District Averages. The population aged 0 -19 at 33.5% is significantly higher than the Bradford South Area (28.6%) and District (28.8%) Averages. The percentage of children receiving free school meals at 25.4% is significantly higher than the District average of 20.9%. The children being looked after rate at 3.9 per 1000 population is significantly higher than the Bradford South Area (2.8) and District (1.9) averages. The percentages of pupils attaining 5 or more A* - C grades in English and Maths at 38.5% is significantly lower than the Bradford South Area (43.8%) and District (47.5%) averages. The percentage of young people Not in Education, Employment or Training (NEET) is 4.7% is lower than Bradford South Area (5.0%) and District Averages (5.3%).
Stronger Communities	In 2012, The Bradford South Area Co-ordinator's Office was successful in securing Big Lottery Funding of £1 million over ten years for the Scholemoor and Lidget Green area. Cnet has been appointed as the Local Trusted Organisation to manage and support this programme. As part of the Big Local initiative Green Moor Community Partnership Board consisting of 15 local residents and 3 councillors has been set up and a community plan has been produced. The Board is now delivering the programmed approved for Years 1 and 2. Consultations have been undertaken with regards to a Community Plan for Years 3 to 5 and the plan will be available in April 2016. There are three longstanding Community Partnerships which are Lidget Green Community Partnership, Great Horton Community Partnership and Scholemoor Beacon CIC. Whilst all three are resident led, over the years residents on the Management Committees have decreased and due to this there has been a reduction in their activities organised. The Partnerships are all keen to increase resident involvement.

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
1.1	Tackle Drug Dealing	 Ward Officer / Wardens / CD worker to encourage reporting information to Crimestoppers Ward Officer / NPT/ Wardens / CD Workers to promote and encourage residents to join Neighbourhood Watch Schemes Youth Service / CD Worker to work with young people to raise awareness of drugs use and their effects 	 Residents and Groups report information to Crimestoppers Publicise Crimestoppers, Neighbourhood Watch Schemes and enforcement action take at Community Events and on Community Websites 	Council Ward Officer Police Ward Officer Area Operations Manager Council Warden Incommunities Ltd
1.2	Tackle inconsiderate and illegal parking around schools	 Council Wardens and PCSOs to undertake patrols and enforcement including deployment of Camera Car outside schools and other hotspot areas Ward Officer / NPT / CD Worker / Road Safety Team to work with Schools and parents on road safety issues 	 Parents / residents to ensure responsible parking around schools 	Area Operations Manager Council Ward Officer Police Ward Officer CD Worker Road Safety Team
1.3	Reduce incidents of domestic burglary	 PCSOs / Wardens promote Neighbourhood Watch Schemes, Crimestoppers, OWL and undertake reassurance patrols West Yorkshire Joint Services/ CD Worker / Ward Officer – Information sessions on scams and doorstep fraud and setting up Cold Calling Control Zones 	 Residents and Community Groups report information to Crimestoppers and Police Residents to set up and actively engage in Neighbourhood Watch Schemes Community Groups to publicise Crimestoppers and Neighbourhood Watch Schemes 	Police Ward Officer Council Ward Officer Area Operations Manager Neighbourhood Watc Officer

1.4 2.0 Cl	Tackle speeding vehicles and anti-social driving	 Regular updates from Police at the Ward Officer Team meetings Police deployment of speed devices and patrol vehicles at hotspot areas Publicise action taken Highways to undertake surveys to look at traffic management measures 	 Residents and Community Groups to report incidents to the Police Police Ward Officer Council Ward Officer Area Operations Manager Highways Officer
2.0 01			Named person
Code	Priority	What can Services contribute?	What can people do? responsible
2.1	Reduce littering and flytipping including rubbish in gardens	 Littering – Wardens and PCSOs patrolling and issuing notices Clean Team and Mechanical Sweeper to target hotspot areas Wardens undertake visual audits in hotspot areas and if required refer for enforcement action Flytipping – Wardens patrolling and reporting issues to Environmental Enforcement Ward Officer / CD Worker / Wardens working with Schools to set up and support Junior Warden Schemes Environmental Enforcement to update on enforcement action taken 	 Community Groups and residents to organise community litterpicks and report issues to Council Contact / Wardens Residents and Community Groups to set up and promote environmental initiatives such as Tidy Gardens Local businesses to take more responsibility for trade waste and litter in the area
2.2	Tackle incidents of dog fouling across the ward	 Wardens / Ward Officer/ CD Worker to promote Green Dog Walkers Scheme Wardens and PCSOs patrolling and taking enforcement action 	 Residents to report details of incidents to Wardens/ PCSOs and Council Contact Residents and Community Groups to join and promote the Green Dog Walkers Scheme Area Operations Manager Council Ward Officer Police Ward Officer CD Worker

2.3	Increase recycling across the Ward	 Council Wardens and Ward Officer to support roll out of the new Bin Policy Council Wardens / Ward Officer / Recycling Team / CD Worker to promote recycling across the Ward 	 Community Groups to publicise recycling information at community events, venues and on Great Horton Community Website Resident and local businesses to take up recycling 	Area Operations Manager Council Ward Officer CD Worker Recycling Team
3.0 Ac	tive			
Code	Priority	What can Services contribute?	What can people do?	Named person responsible
3.1	Encourage residents to take up volunteering opportunities	 Ward Officer / CD Worker/ Wardens to support and promote projects and volunteering opportunities Ward Officer/ CD Worker/ Wardens to support community and voluntary organisations in developing volunteer opportunities Ward Officer / CD Worker to promote and support People Can Initiative and New Deal 	 Residents to take up volunteer opportunities Community Groups to publicise volunteer opportunities at events, community venues, community website and social media 	Council Ward Officer CD Worker Voluntary Organisation Support Officer Big Local / Cnet Area Operations Manager
3.2	Promote and support activities for older people including those who are socially isolated	 Ward Officer / CD Worker/ Wardens / PCSOs to promote activities being delivered and support new projects Ward Officer / CD Worker/ Wardens /PCSOs to promote Be Neighbourly and other initiatives Ward Officer / CD Worker to support and promote the Dementia Friendly Community initiative 	 Residents and Community Groups to support and be involved with Be Neighbourly Scheme / Winter Warmth Project Community Groups to organise and publicise activities at events / community venues / Community Websites 	Council Ward Officer CD Worker Great Horton Ward Live at Home Scheme Creative Support Area Operations Manager

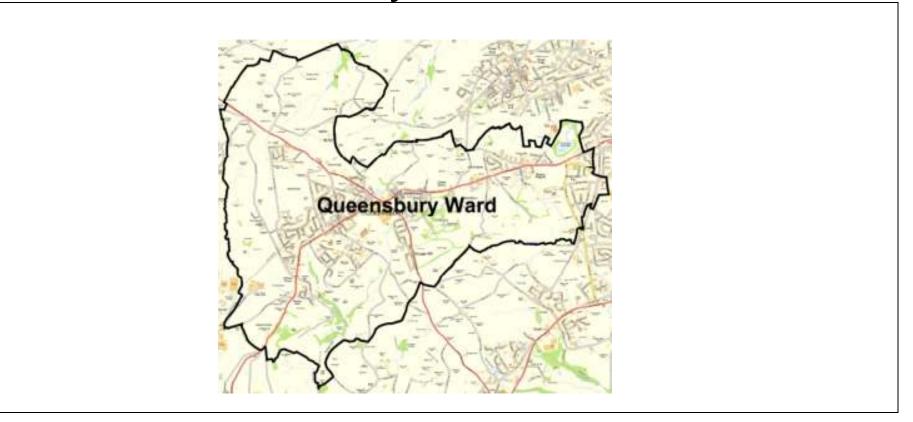
	3.3	Support the work of Community Partnerships and Voluntary Groups / Organisations	 Ward Officer / VOSO / CD Worker to provide support and guidance to Community Partnerships, Friends of Groups and Voluntary Groups / Organisations 	 Residents to join and support community groups/ Friends of Groups Community Groups to publicise their activities at events / venues /community websites / social media 	Council Ward Officer Voluntary Organisation Support Officer CD Worker Big Local / Cnet
	4.0 Oth	ner			
	Code	Priority	What can Services contribute?	What can people do?	Named person responsible
Page 163	4.1	Reduce long term empty properties	 Wardens to undertake patrols and report issues Empty Homes Advisor to work with landlords / owners to secure and bring properties back into use Empty Homes Advisor to provide updates at Ward Officer / Leadership Team meetings 	 Residents and Community Groups to report issues to Wardens and Council Contact Community Groups to promote support available regarding empty properties at community events, venues and Community Websites 	Council Ward Officer Area Operations Manager Empty Homes Team
03	4.2	Engagement with Eastern European Communities	Ward Officer / CD Worker/ Girlington Training Advice Centre / Big Local to support provision for Eastern European Communities	 Residents to take up volunteer opportunities to support provision Community Groups to promote activities at community events and community venues 	Council Ward Officer CD Worker Girlington Training and Advice Centre Lacho Project Big Local/ Cnet Ward Youth Worker
	4.3	Building the capacity of local communities to develop their youth offer	Ward Youth Worker to provide support to local organisations seeking to offer additional youth activities.	 Residents to take up volunteer opportunities to support provision Community Groups to organise youth activities and events 	Ward Youth Worker CD Worker Council Ward Officer

4.4	Engage with residents to explore options to maintain library provision in Great Horton	 Engage with residents, users and voluntary organisations to assess interest and willingness to take an active role in running of the library To support interested residents, users and community groups to run the library 	•	Residents to take up volunteer opportunities to support provision Community Groups and organisations to encourage their members to become involved Library users / residents / community groups to support and promote this initiative	Community Development Worker Council Ward Officer Libraries Manager and Development Officer Volunteer Centre
4.5	Review of health provision / activities in the Ward	 Mapping exercise to identify health provision/ activities Promote activities being delivered Support community groups and organisations to deliver activities / provision 	•	Residents to attend and support community activities / provision Community Groups to promote activities at events / venues /community websites / social media	Community Development Worker Council Ward Officer Great Horton Live at Home Scheme Big Local/Cnet

City of Bradford Metropolitan District Council

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Draft Queensbury Ward Plan 2016-17



Ward Members	Cllr Lisa Carmody	Cllr Paul Cromie	Cllr Michael Walls
Ward Officer	Mohammed Taj	Date completed	March 2016

Ward Assessments and Plans:

The Ward Assessment and Plan is designed to inform ward working, including action planning and decision making. The document summarises the prevalent strengths and issues within the ward. This evidence base includes both statistical information as well as qualitative information gained from consultation; partnerships and ward officer team meetings. The Council Ward Officer play a critical role in digesting this information and summarising findings into the most pertinent issues which are presented in the ward plan. Ward plans are approved annually by elected members at the Area Committee and outcomes reported against.

Co-ordination of local services and devolution of decision making.

The ward plan provides an opportunity for the coordination of services at a local level. This ensures that problem solving is effective, utilising local networks to identify concerns and solutions early resulting in efficiency and improved local outcomes. Central to an effective ward plan is the coordination of public sector services such as neighbourhood policing teams, cleansing, social landlords, public health and youth service to ensure services are tailored to meet local need. In addition ward officers actively support local networks and partnership involving the public, private and third sector as well as the community to build on local assets, improve community cohesion and increase social capital.

Engaging communities

The ward plan is based on several community conversations throughout the year at neighbourhood and ward forums, community events, single issues forums and partnerships. The process does not revolve around what agencies can do alone but what communities, VCS partners and public sector agencies can collectively achieve if they work closely together. By working with the community to define local priorities the service can begin to enable and empower communities to support preventative approaches and behavioural change which reduce the demand on public service and produce improved outcomes for people at a local level. The ward plan process aims to draw the community into solution thinking and begin to reflect on their own contribution to the community and broker a relationship of civic responsibility. The key is to establish a partnership process that will not be overly demanding on resources to deliver it whilst at the same time maximising the important contributions that communities, voluntary organisations and public bodies can make to delivering better outcomes.

Section 1: Introduction to Queensbury Ward Plan

Ward	Queensbury
Ward Officer	Mohammed Taj
Partners involved	West Yorkshire Police, Incommunities, Ward Councillors, Social Housing Providers, Council Departments , Community Partnerships, Community Groups and Organisations, Faith Groups, Friends of Groups.
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a ward officer to work with others to seek solutions. Ward plans are agreed and accountable to the Area committees in each constituency.
How to get involved	If you would like to get involved please contact the ward officer on 01274431155 or email mohammed.taj@bradford.gov.uk

Section 2: Summary of the Queensbury Ward Assessment

ס	Population	
³ age 167	Community Strengths	A new initiative to protect and develop the heritage of Queensbury has been established, the Queensbury Community Heritage Partnership which is now a registered charity. There is Dementia Friendly Action Group actively working to develop Queensbury as a dementia friendly village.
		Green Dog Walker volunteers are being recruited to co-ordinate the scheme and Friends of Queensbury Cemetery is a new group working to tackle the issues of dog fouling as well as anti-social behaviour in the cemetery. This group has undertaken a clean-up at the Cemetery with SEWA group and painted the gates. Queensbury Performing Arts performed their first pantomime that was written, produced and starred local residents including many who have not performed previously. The 1940's Group has organised two annual events and are planning the next one for Summer 2016.
		There are a large number of voluntary led sports clubs in the area and a thriving scout group and band. There are a number of Neighbourhood Watch initiatives. Queensbury Facebook page and website are a valuable resource in getting out information. Queensbury Ward Partnership continues to develop and attract new members.
	Cleaner Greener	The overall satisfaction in the area remains reasonably high at 80.9%. However more than a quarter of residents perceive litter as a problem. The table shows that the Ward performs better than the area and district. The data suggests that the residents of Queensbury have high expectations and standards. Dog fouling remains a major issue right across the Ward with numerous reports received regularly.

Safer Communities	All crime is significantly lower than both the area and district levels. The % of people who feel unsafe after dark is 10%; this is half of the district average. 71% of residents are satisfied with police and public services which is 10% higher than both the area and district average. There has been a significant reduction in the number of burglaries in the Ward.
Inequalities Health and wellbeing	The percentage of people living in the Ward who are worried about debt is still higher that both the area and district figures despite the fact that the majority of work age residents are in employment. The percentage of people who agree that older people get the support services to live at home is less than both district and area. The figures could indicate that there is a lack of engagement between the services providers and older people.
	In response to these figures Queensbury is developing Dementia Friendly status including a befriending scheme aimed at supporting people to continue to live in their own homes for as long as possible. GP'S need to be more aware of community projects which could support older people in the area.
Incomes employment and housing	The table identifies that, generally, except for small pockets the Ward is reasonably financially healthy. It would seem, however that a significant percentage of residents are worried about debt. A Community Development grant has recently been awarded to Queensbury Community Programme and facilities for job seeking and access to training are planned to be provided in their building on the High Street.
Children and young people	The number of obese children at reception age is significantly higher than previous but on reaching Year 6 the figure has decreased by 1% since last year. The Children's Centre have discussed engaging with parents of very young children to help reduce the reception age statistic.
Stronger Communities	There is a strong sense of community within the Ward. Residents do complain about cleaner greener issues but most are willing to get involved to help combat the problems.

2.0 Sa	2.0 Safe					
Code	Priority	What can Services contribute?	What can people do?	Named person responsible		
1.1	Tackle inconsiderate and illegal parking around schools	 Council Wardens and PCSOs to undertake patrols and enforcement including deployment of Camera Car outside schools and other hotspot areas Ward Officer / NPT / CD Worker / Road Safety Team to work with Schools and parents on road safety issues 	Parents / residents to ensure responsible parking around schools	Area Operations Manager Council Ward Officer Police Ward Officer		
1.2	Work in Partnership to reduce anti-social behaviour	 Regular updates from Police on hotspots at the Ward Officer Team meetings PCSOs undertaking patrols and Youth Workers carrying out outreach /detach work Regular communication and updates to residents on anti-social behaviour and crime issues Promote the Neighbourhood Policing Team Newsletter / website to residents 	Residents and Community Groups to report incidents to the Police	Police Ward Officer Council Ward Officer Youth Worker Incommunities Ltd		
1.3	Tackle Speeding Vehicles	 Regular updates from Police on hotspots at the Ward Officer Team meetings Police deployment of speed devices and patrol vehicles at hotspot areas Highways to undertake surveys to look at traffic management measures 	Residents and Community Groups to report incidents to the Police	Police Ward Officer Council Ward Officer Area Operations Manager Highways Officer		

Queensbury Ward Plan 2016/17

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
2.1	Tackle issue of increased litter and fly-tipping across the Ward	 Littering - Wardens / PCSOs to identify and target hotspots to issue fixed penalty notices Deployment of Clean Team to hotspot areas supported by mechanical sweepers. Ward Officer / CD Worker / Wardens working with Schools to set up and support Junior Warden Schemes Flytipping – Wardens patrolling and reporting issues to Environmental Enforcement Environment Enforcement to update on enforcement action taken Ward Officers / Council Wardens to support residents with clean-up campaigns and support community litter picks 	 Residents and Community Groups to report issues to Council Contact Residents and Community Groups to organise community litterpicks and set up environmental initiatives 	Area Operations Manager Council Ward Officer Police Ward Officer CD Worker Environmental Enforcement Officer
2.2	Tackle incidents of dog fouling across the Ward	 Ward Officer / Ward Officer / CD Worker to promote Green Dog Walkers Scheme Wardens and PCSOs patrolling and taking enforcement action 	 Residents to report details of incidents to Council Contact and Wardens / PCSOs Residents and Community Groups to promote the Green Dog Walkers Scheme 	Area Operations Manager Police Ward Officer Council Ward Officer CD Worker

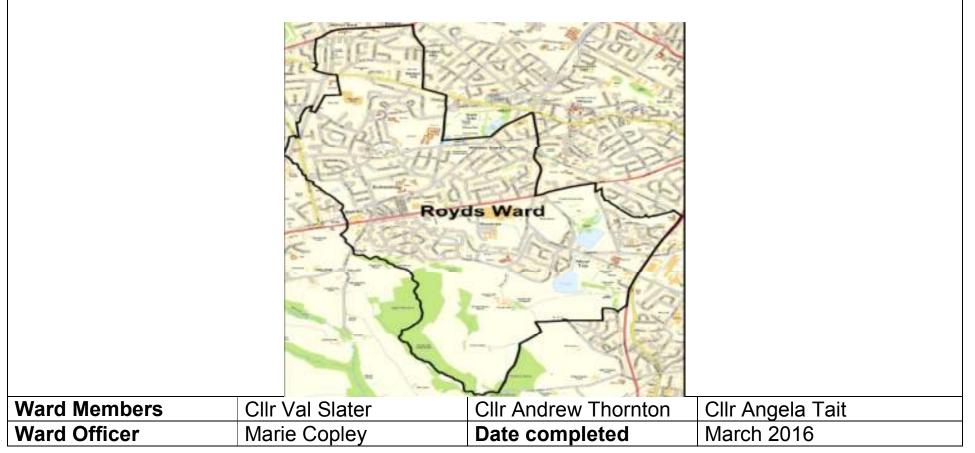
3.0 Ac	tive			
Code	Priority	What can Services contribute?	What can people do?	Named person responsible
3.1	Promote and support activities for older people including those who are socially isolated	 Ward Officer / CD Worker/ Wardens / PCSOs to promote activities being delivered and support new projects Ward Officer / CD Worker/ Wardens /PCSOs to promote Be Neighbourly and other initiatives Ward Officer / CD Worker to support and promote the Dementia Friendly Community initiative 	 Residents and Community Groups to support and be involved with Be Neighbourly Scheme / Winter Warmth Project Community Groups to organise and publicise activities at events / community venues / Community Websites 	Council Ward Officer CD Worker Queensbury Community Programme Area Operations Manager
3.2	Support the work of Community Partnerships and Voluntary Groups / Organisations	Ward Officer / VOSO / CD Worker to provide support and guidance to Community Partnerships, Friends of Groups and Voluntary Groups / Organisations	 Residents to join and support community groups/ Friends of Groups Community Groups to publicise their activities at events / venues /community websites / social media 	Council Ward Officer Voluntary Organisation Support Officer CD Worker
3.3	Encourage residents to take up volunteering opportunities	 Ward Officer / CD Worker/ Wardens to support and promote projects and volunteering opportunities Ward Officer/ CD Worker/ Wardens to support community and voluntary organisations in developing volunteer opportunities Ward Officer / CD Worker to promote and support People Can Initiative and New Deal 	 Residents to take up volunteer opportunities Community Groups to publicise volunteer opportunities at events, community venues, community website and social media 	Council Ward Officer CD Worker Voluntary Organisation Support Officer Area Operations Manager

4.0 Ot	4.0 Other					
Code	Priority	What can Services contribute?	What can people do?	Named person responsible		
4.1	Building the capacity of local communities to develop their youth offer	Ward Youth Worker to provide support to local organisations seeking to offer additional youth activities.	 Residents to take up volunteer opportunities to support provision Community Groups to organise youth activities and events 	Ward Youth Worker CD Worker Council Ward Officer		
4.2	Encourage and support activities to increase community cohesion	 Ward Officer to organise Ward Partnership meetings for community groups and statutory organisations to share information and undertake partnership work Ward Officer and CD Worker to support new groups and ensure they are included in development of the Ward Partnership 	 Residents to take up volunteer opportunities and become active members of community groups Residents setting up new community groups Community groups to attend Ward Partnership meetings 	Council Ward Officer CD Worker Queensbury Community Programme		
4.3	Engage with residents to explore options to maintain library provision in Queensbury	 Engage with residents, users and voluntary organisations to assess interest and willingness to take an active role in running of the library To support interested residents, users and community groups to run the library 	 Residents to take up volunteer opportunities to support provision Community Groups and organisations to encourage their members to become involved Library users / residents / community groups to support and promote this iniatitive 	Community Development Worker Council Ward Officer Libraries Manager and Development Officer Queensbury Community Programme Volunteer Centre		

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Draft Royds Ward Plan 2016 - 17



The Ward Assessment and Plan is designed to inform ward working, including action planning and decision making. The document summarises the prevalent strengths and issues within the ward. This evidence base includes both statistical information as well as qualitative information gained from consultation; partnerships and Ward Officer team meetings. The Council Ward Officer plays a critical role in digesting this information and summarising findings into the most pertinent issues which are presented in the ward plan. Ward plans are approved annually by elected members at the Area Committee and outcomes reported against.

Coordination of local services and devolution of decision making.

The ward plan provides an opportunity for the coordination of services at a local level. This ensures that problem solving is effective, utilising local networks to identify concerns and solutions early resulting in efficiency and improved local outcomes. Central to an effective ward plan is the coordination of public sector services such as neighbourhood policing teams, cleansing, social landlords, public health and youth service to ensure services are tailored to meet local need. In addition Ward Officers actively support local networks and partnership involving the public, private and third sector as well as the community to build on local assets, improve community cohesion and increase social capital.

Engaging communities

The ward plan is based on several community conversations throughout the year at neighbourhood and ward forums, community events, single issues forums and partnerships. The process does not revolve around what agencies can do alone but what communities, VCS partners and public sector agencies can collectively achieve if they work closely together. By working with the community to define local priorities the service can begin to enable and empower communities to support preventative approaches and behavioural change which reduce the demand on public service and produce improved outcomes for people at a local level. The ward plan process aims to draw the community into solution thinking and begin to reflect on their own contribution to the community and broker a relationship of civic responsibility. The key is to establish a partnership process that will not be overly demanding on resources to deliver it whilst at the same time maximising the important contributions that communities, voluntary organisations and public bodies can make to delivering better outcomes.

Section 1: Introduction to Royds Ward Plan

Ward	Royds	
Ward Officer	Marie Copley	
Partners involved	West Yorkshire Police, Incommunities, Ward Councillors, Social Housing Providers, Council Departments, Community Partnerships, Community Groups and Organisations, Faith Groups, Friends of Groups.	
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a Ward Officer to work with other to seek solutions. Ward plans are agreed and accountable to the Area committees in each constituen	
How to get involved	If you would like to get involved please contact the Ward Officer email: marie.copley@bradford.gov.uk	
	within the Ward. Ward Councillors work well with these groups and support positive initiatives and projects to ensure collaboration between all the communities in Royds to try to create better networks between the groups. This has led to more opportunities for active citizenship.	
Safe	 projects to ensure collaboration between all the communities in Royds to try to create better networks between the groups. This has led to more opportunities for active citizenship. Royds Ward has greatly improved in all three categories it was failing last year, streets failing on weeding, edging and overhanging vegetation. The Ward is made up of two large housing estates and 	
	number of privately owned areas. Streets failing on litter, detritus, fly-posting and graffiti have reduced even further, from last year. This is good for the Ward as all these figures are below both the area and district levels. The street cleansing per population is also below both the area and district levels	

Clean	Most of the data is positive on crime issues it is under the area and district averages, although criminal damage is an issue but has decreased from last year. Road safety is a concern for residents. Although the data does not show Anti–Social Behaviour (ASB) is an issue, from community engagement we understand that in certain parts of the housing estates it an issue and has been raised as a concern especially around the scrap metal trade.
	Key headline issues: Inconsiderate and illegal parking around schools Anti–Social Behaviour and Criminal damage
Active	In the Ward there is an issue with poor health, the number of deaths per 1000 population due to all causes, including cancer, stroke and CHD numbers are higher than both area and district levels. Number of deaths per 1000 population due to Coronary Heart Disease is also higher than both area and district levels. Higher number respondents felt they are not being encouraged and supported to be physically active as compared to other Wards. Higher number of respondents felt that older people get services and support to live at home as compared to other Wards. Obesity rate of reception children is higher than both district and area levels.
Dane 176	Key headline issues: Prevalence of CHD is high and diabetes is highest in district High obesity rate of children in reception Planned teenage pregnancy high. Lack of options for young women. Support and encourage residents to be more physically activity
Other	There is high demand for social rented properties within the area over double number of bids are made for properties in this Ward than the district. This is calculated from the Choice Based Lettings computer system that is used to allocate social housing in the district. Households in need place bids on advertised properties they are interested in; the number of bids placed on each property reflects the demand.
	Key headline issues: Residents need support and information to get training and jobs Concerns raised about peoples debt levels and the increase in number of loan sharks
	Young people not in education, employment or training (NEETs) are higher than the area average. Young people want support in find employment and training opportunities. Pupils attaining KS4 5+ A*- C in English and Maths is higher than the area and district averages. There are pockets of the Ward where there are problems of ASB from young people hanging round in groups. Key headline issues:

	Young people want support in find employment and training opportunities Young people hanging round in groups seen as ASB problem Child poverty is a particular problem
Stronger Communities	Low numbers of local people volunteering in the Ward, need to investigate and promote ways to encourage both formal and informal avenues of volunteering

3.0	3.0 Safe				
Code	Priority	What can Services contribute?	What can people do?	Named person responsible	
1.1	Work in partnership to reduce anti-social behaviour (ASB)	 Identify hotspots via Ward Officer Team meetings Education – Information and crime prevention advice to residents in hotspot areas Promote the 101 number and police Newsletter to residents Enforcement – Police to patrol Youth workers to do outreach work to talk to young people on street corners and in parks Develop further sessions for activities for young people Police and Youth Service to liaise closely about young people they come in to contact with. 	 Report incidents of ASB Groups can support local action to develop new projects and schemes to reduce ASB in Parks and Green spaces 	Police Ward Officer Council Ward Officer Area Operation Manager Council Warden Youth Worker Neighbourhood Watch Co-ordinator Community Development Worker	
1.2	Tackle incidents of illegal School Gate Parking	 Education – Days of Action and road safety work with all schools across the Ward Advice given to parents about how to park safely to drop off and collect their children Advice given to schools on staff parking in areas surrounding schools Enforcement – Police and Council Wardens issuing tickets Enforcement and regular patrols on schools for illegal parking 	 Do not park illegally outside schools, consider safety of children Report incidents of obstruction and illegal parking Explore options for getting children to school eg walking, car share. 	Police Ward Officer Council Ward Officer Area Operation Manager Council Warden Highways Officer	

Royds Ward Plan 2016/17

1.3	Tackle domestic and commercial burglaries and criminal damage	 Educate residents and businesses through consultation and projects Get high profile coverage in the media for prosecutions to act as a deterrent Promote Neighbourhood and Business Watches. Encourage residents and businesses to sign up to Online Watch Link (OWL) 	 Promote Neighbourhood and Business Watches. Join a Neighbourhood and/or Business Watch. Sign up to receive OWL Notifications to be aware of what is going on locally 	Police Ward Officer Council Ward Officer Council Warden Neighbourhood Watch Co-ordinator
2.0 C	lean			
Code	Priority	What can Services contribute?	What can people do?	Named person responsible
2.1	Tackle issue of litter and fly-tipping across the Royds Ward	 Educate residents through consultation and projects Take Enforcement Action Support residents with community clean-up and litter campaigns Primary Schools to support reducing litter campaigns and Junior Warden Schemes Carry out regular multi-agency estate walkabouts and report issues 	 Report fly-tipping Support bin-it campaigns Take responsibility for own actions Discourage dropping of litter and fly-tipping 	Council Ward Officer Area Operation Manager Council Warden Environmental Enforcement Officer Community Development Worker
2.2	Tackle low rate of recycling in Royds Ward	 Identify and overcome barriers of recycling by working with local people Provide information on where recycling levels are low Educate residents through holding road shows and working with schools 	 Support re-cycling by having and using Councils' re-cycling bins Promoting re-cycling by undertaking joint trips to the locaL re-cycling centre. Share bins with neighbours who have smaller or larger households 	Council Ward Officer Council Warden Recycling Team Community Development Worker

2.3	Tackle problems of dog fouling in hot spots across the Ward	 Promote re-cycling centres, re- cycling bins and bottle/cloths bins locally Council Wardens and Ward Officer to support roll out of the new Bin Policy Erect new dog fouling signage in identified areas following site visits Provide information to residents on how to report incidents Enforcement of Dog Control orders banning dogs from designated areas and ensuring dogs are on leads in others, particularly North Bierley Cemetery, Farfield Recreation Ground, Harold Park 	 Join Green Dog Walkers Campaign Clean after their pets Report incidents of dog fouling Community organisations become centres where people can join the 'Green Dog Walkers Scheme 	Council Ward Officer Area Operation Manager Council Warden Environmental Enforcement Officer
3.0	Active			
Code		What can Services contribute?	What can people do?	Named person responsible
3.1	Support healthier life styles	 Public Health to engage with local programmes Improve play areas and community recreation spaces Schools and Children's Centre's to advise and support parents and carers 	 Community Organisations and individuals can support this priority by taking part and organising activities Keep green spaces and parks free from litter and dog fouling so that they can be used safely and regularly 	Council Ward Officer Area Operation Manger Community Groups Schools and Children Centres Health Centres

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3.2	Increase level of engagement of older people to reduce isolation and loneliness	 Promoting activities suitable for older people in the Community. Supoprt befriending schemes across the Ward Develop, promote and support Dementia Friendly Communities initiative in the Royds Ward Increase participation in activities to reduce isolation and improve well-being. Creation of community initiatives to support older / less abled people 	 Community Organisations to organise and promote activities providing transport if required Join schemes to have access to help if needed Neighbours to look out for older people living alone 	Council Ward Officer Community Groups
3.3	Promote training and employment opportunities	 such as Winter Warmth scheme Sign post people to organisations and support networks Establish links with organisations delivering appropriate training Promote training opportunities Promote job fairs to local companies and residents 	 Volunteer in the local community to increase skills and knowledge Attend community facilities and Children's Centre's to access online information 	Council Ward Officer Community Development Worker Children's Centre Manager
4.0 C	her			
Code	Priority	What can Services contribute?	What can people do?	Named person responsible
4.1	Promote and support People Can initiative.	 Promote opportunities for people to volunteer Help groups to access funding Signpost local people to training 	 Look at alternative ways of fundraising Get involved – Community Group, School Governors Neighbourhood Watch etc 	Council Ward Officer Community Development Worker

4.2Develop, support and sustain 'Friends Of' groups• Training and support • Places to meet • Materials and equipment • Support for events and activities• Join a group • Help to fund	
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Draft Tong Ward Plan 2016-17



Ward Members	Cllr Michael Johnson	Cllr Tess Peart	Cllr Alan Wainwright
Ward Officer	Rada Mijailovic	Date completed	March 2016

The Ward Assessment and Plan is designed to inform ward working, including action planning and decision making. The document summarises the prevalent strengths and issues within the ward. This evidence base includes both statistical information as well as qualitative information gained from consultation; partnerships and ward officer team meetings. The Council Ward Officer play a critical role in digesting this information and summarising findings into the most pertinent issues which are presented in the ward plan. Ward plans are approved annually by elected members at the Area Committee and outcomes reported against.

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The ward plan provides an opportunity for the coordination of services at a local level. This ensures that problem solving is effective, utilising local networks to identify concerns and solutions early resulting in efficiency and improved local outcomes. Central to an effective ward plan is the coordination of public sector services such as neighbourhood policing teams, cleansing, social landlords, public health and youth service to ensure services are tailored to meet local need. In addition ward officers actively support local networks and partnership involving the public, private and third sector as well as the community to build on local assets, improve community cohesion and increase social capital.

Engaging communities

The ward plan is based on several community conversations throughout the year at neighbourhood and ward forums, community events, single issues forums and partnerships. The process does not revolve around what agencies can do alone but what communities, VCS partners and public sector agencies can collectively achieve if they work closely together. By working with the community to define local priorities the service can begin to enable and empower communities to support preventative approaches and behavioural change which reduce the demand on public service and produce improved outcomes for people at a local level. The ward plan process aims to draw the community into solution thinking and begin to reflect on their own contribution to the community and broker a relationship of civic responsibility. The key is to establish a partnership process that will not be overly demanding on resources to deliver it whilst at the same time maximising the important contributions that communities, voluntary organisations and public bodies can make to delivering better outcomes.

Section 1: Introduction to Tong Ward Plan

Ward	Tong		
Ward Officer	Rada Mijailovic		
Partners involved	3 Local Ward Councillors		
	Services – Bradford South Area Co-ordinator's Office (Area Co-cordinator, Ward Officer, Warden Manager, Youth Service Manager, Street Cleansing Manager), Neighbourhood Police Team, Incommunities Housing Manager, BMDC Traffic & Highways, BMDC Parks & Landscapes Manager, BMDC Children's Service Manager, Public Health team, Bradford South Health and Wellbeing Hub.		
	Community – Church Groups and affiliated organisations, Friends of Groups, voluntary organisations		
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a ward officer to work with others to seek solutions. Ward plans are agreed and accountable to the Area Committees in each constituency.		
How to get involved	If you would like to get involved please contact the Ward Officer on 01274 431156 or email		
	rada.mijailovic@bradford.gov.uk		
ection 2: Summary of the To	ing Ward Assessment		
Population	 Tong Ward is located on the south eastern edge of Bradford, with the predominantly large social housing estate Holme Wood and the historic conservation area of Tong Village. The Ward is made up of six distinct neighbourhoods; Bierley, Tong Street, Sutton, Holme Wood, Tong Village and Woodlands. The area has good access to the neighbouring countryside with green areas around Holme Wood and Tong Village. The population is mainly white (84.3%) with a slightly higher average than the district average of eastern Europeans settling in the area, as well as other ethnic groups. The number of 0-4 year olds is both higher than the area and district average, whereas, the number of 80+ is lower and on the downward trend. 		
Community Strengths	There are a large number of area based groups that serve the Ward, who lead on environmental projects such as the Springfield Centre, health initiatives (Healthy Lifestyles, Tong Street and Step 2 Young People's Health Project) and activities for older people (Hopes). Faith Groups are also very active in the Ward e.g. Holme Wood has St Christopher's Church, the Salvation Army, Holme Christian Care Centre, the Gateway Centre. Tong Village has St James' Church and on Bierley, St John's Church and the Bethel Chapel. Most of the faith groups run well		

	attended community luncheon clubs as well as activities for younger people.
	Surestart BHT work across the Ward with Children's centres based in Holme Wood, Bierley and Tyersal.
	Tong Village Association, Friends of Bierley Woods, Friends of Black Carr Woods and the Holme Wood walking group are citizen led initiative groups. Bradford Bee Keepers' Group is based at Knowles Park.
	Schools and Children centres play a positive role across the Ward. There are 7 primary schools in the Ward, where there are opportunities for citizens to become reading mentors or school governors. Holme Wood Library also runs numerous parent/child activities. The three Children's Centres also provide the opportunity for volunteers to become more involved. Primary Schools: Knowleswood, Carr Wood, Ryecroft Academy, St Columba's, St John's, Newhall Park, Woodlands Cof E Primary Secondary School:Tong High School
	Tong Village has a strong village association and has led on community initiatives (speeding/traffic) and more recently on planning and green belt issues with Tong & Fulneck Valley Association. The village has many listed buildings such as Tong Village and Tong Hall. By contrast, the remainder of the Ward is served by other associations, faith groups and statutory organisations that involve citizens, but the lead is taken by paid workers. The Life Centre (formerly the Bierley Community Centre) runs activities for all age groups. These organisations work in partnership with Bradford South Area Co-ordinator's Office, the Police and social housing landlords. There is scope for improvement through engaging one to one with residents on their issues, connecting them with services; also through specific clean- ups, in areas where residents want to see change, which could be developed to help sustain the work. Community events can be used to develop identity of neighbourhoods, to engage residents and bring people together to celebrate positives.
Cleaner Greener	 Most people are content to live here: the perception of streets failing on litter has decreased significantly, but is still significantly higher than the area and district average. Perception of streets failing on graffiti has significantly decreased and is below the area average and slightly more than the district average. Perception of streets failing on edging is double the district average and much higher than the area average. Incidents of fly tipping per 1000 population remains significantly higher than the district/area average and still remains an issue across the Ward. Hotspot areas include: Ned Lane, New Lane, Black Carr

	Woods. Wenborough Lane, Heysham Drive, Landscove Avenue, Shetcliffe Lane, Mill Carr Hill, Fallowfield Gardens
	The number of residents recycling remains significantly lower than the area and district average.
	The Ward is well served with green space and recreation land such as: St Margaret's Recreation Ground, Knowles Park, Dane Hill Park, Black Carr Woods, Bierley Woods, Hopefield Way Play Area, Tong & Cockersdale Valleys, Woodlands Country Park and Play Area.
	Tong Garden Centre, located on Tong Lane is well known in the area and benefits from visitors across the district and neighbouring towns and cities. There are also farms shops in Bierley and Tong selling local produce and an ice cream factory, Goodall's on Tong Lane.
Safer Communities	 Criminal damage per 1000 population is higher than the district and area average, even though the trend has seen a reduction. There is a low satisfaction rate that the Police and public services are dealing with ASB and crime. Road traffic collisions attended per 10,000 population is higher than the district average. All crime per 1000 ward population is significantly higher than the district/area average and has slightly increased overall. Violence per 1000 Ward population has slightly decreased and is slightly more than the area/district average. Burglary per 1000 ward population is slightly higher than the area average and considerably more than the district average. There has been an increase in reports of domestic violence and it is higher than the area/district average. Tong Ward has the highest number of reported incidents to the Police per 100 population, across all wards in the district.
Inequalities Health and wellbeing	 People worried about debt and paying their bills is considerably higher than both the district and area average. The number of births per 1000 population has slightly increased and remains higher than the both the area and district average. The number of diabetes hospital admissions per 1000 population is around the area and district average. Year 6 obesity rate is on the increase and remains slightly higher than both the area and district average.
Incomes employment and housing	The number of people claiming benefits is significantly higher than both the area and district average. The number of young people claiming JSA is also higher than both the area and district average, but

	 has slightly decreased. Children receiving free school meals is significantly higher than both the area and district average. Pupils achieving 5plus A*-C to include English and Maths is still below the area and district average. High number of people worried about debt and is considerably higher than the area and district average. There are major employers located on Tong Street such as Next Distribution Centre and Princes Soft Drinks, adjacent to Tong Retail park. Part of the Euroway estate, just off the M606 is in the Ward with Marks and Spencer distribution centre on the Prologis site. The Supermarket chain Morrison's head office is just off Dudley Hill roundabout.
Children and young people	The population of 0-19 year olds is on the increase and is higher than the area and district average. Children receiving free school meals is the highest across both the area and district average. Pupils achieving at KS4 5+ A*-C to include English and Maths is still below the area and district average. There is a high rate of children becoming looked after, per 1000 of population and it is the highest in the district. The number of NEETs has slightly decreased and is slightly higher than both the district average and area average. (NEET – not in education, employment or training) % of children living in poverty is the highest across the area and district Year 6 obesity rate is increasing and is slightly higher than the area and district average. Reception obesity rate has slightly increased and is around the same as the area average and higher than the district average.
Stronger Communities	The Ward is now home to many new families, particularly from Eastern Europe, that are being welcomed in to our communities and who are integrating well. Many residents of all backgrounds have issues with people making a living from collecting scrap metal. This practice is associated with keeping horses on communal land and other nuisance, such as burning 'off 'wires for copper. On the whole, community relations are good across the Ward with distinct areas such as Tong Village, Holme Wood and Bierley. The Holme Wood and Tong Partnership Board supports the Holme Wood and Tong NDP (Neighbourhood Development Plan) endorsed by the Council on January 20th 2012. The Plan identifies a need to diversify housing tenure in Holme Wood in order to attract owner-occupiers and more economically active residents; this diversification is felt essential if local shops, services and amenities are to be properly supported. In turn, this would create new retail and leisure uses, providing new employment opportunities for the local community. There is the potential to deliver up to 2,700 homes on urban extension sites and infill sites within the neighbourhood. The NDP Delivery Plan January 2013 has now been produced and distributed to stakeholders and it captures how the

	Council and its partners will contribute to the on-going delivery of the NDP. There is also the NDP Executive Officer Group looking at the delivery of the NDP.
Further information	Tong Ward Forum
	Holme Wood & Tong Partnership Board
	Tong Ward Assessment 2014-15

4.0 Sa	1.0 Safe				
Code	Priority	What can Services contribute?	What can people do?	Named person responsible	
1.1	Work in partnership to reduce number of incidents of criminal damage	ership to er of • Regular updates from Police on hotspots at the Ward Officer • Community Groups and individuals to gather and report incidents of	Council Ward Officer Police Ward Officer Council Wardens Neighbourhood Watch Co-ordinator Area Operational Manager Social Housing Landlords		
1.2	Support traffic measures to reduce rat running and speeding	 Identify hotspots Days of Action with the Police Council Wardens patrolling Wardens deployed at schools/ joint presence with PCSOs Deploy CCTV car on rotation Traffic and Highways designing alternatives in hotspot areas Deploy data capturing devices and speed surveys 	Carry out speed watch initiatives with Police Report dangerous driving Encourage drivers to follow speeding restrictions Community groups to promote road safety initiatives Walking buses	Council Ward Officer Police Ward Officer Area Operational Manager Highways Officer Council Wardens	

Tong Ward Plan 2016/17

1.3	Support multi-agency approach to tackle horses on Council land	 Identify hotspots Carry out horse audits Follow through at WOT meetings Support multi-agency partnership to tackle this issue Promote the reporting of horse related issues Keep residents informed of actions taken 	Community Groups and individuals to gather and report incidents in their areas Use 101 number to report incidents Encourage neighbours to report incidents Give witness statements	Area Operational Manager Council Ward Officer Police Ward Officer Environmental Enforcement Social Housing Landlords Highways Officer Council Wardens Tenancy Enforcement Officers Legal Department
2.0 Cle	ean			
Code		What can Services contribute?	What can people do?	Named person responsible
2.1	Tackle litter across the Ward	 Identify hotspots Deployment of Clean Team to hotspot areas supported by 	Participate in Community Days of Action – litter picks	Council Ward Officer
		 Enforcement – Council Wardens patrolling the area and issuing 	Use bins –remind people not to drop litter	Area Operational Manager
		 notices Joint visits Wardens/Housing Officers to persistent offenders Respond and enforce 	Good Neighbours – offer support to older vulnerable residents who can no longer maintain gardens etc. Report issues on 01274 431000	Council Wardens Environmental Enforcement Officer

Page	2.2	Tackle low rate of recycling across the Ward	 Promote the Council New Bin Policy Identify projects and arrange programmes, including clearance Days of Action - advertise & promote Promote recycling in the Ward Council Wardens to undertake door to door initiatives Work with schools on this agenda Promote Household Waste sites Promote charities who operate furniture recycling schemes Promote the new Council Bin Policy 	Community Groups and Organisations to support local campaigns and initiatives. Resident groups to disseminate information in their local areas. Community Centres & groups to address and support change – recycling habits	Social Housing Landlords Council Ward Officer Area Operational Manager Recycling Team Youth Service Social Housing Landlords Schools
je 192	2.3	Tackle over hanging vegetation in hot spot areas	 Identify areas Deploy Clean Teams to hotspot areas supported by mechanical sweepers Follow through at Ward Officer Team meetings <u>Community Payback</u> Identify projects Arrange programmes of work Identify issues, trends problem areas liaise with Ward Officer 	Identify hotspot areas Report incidents on 01274 431000	Council Ward Officer Area Operational Manager Council Wardens Community Pay Back Teams

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
3.1	Promote and support awareness of good nutrition and healthy lifestyle choices, and physical activities	 Promote health interventions such as flu jabs, health checks and falls assessments Promote home interventions programmes, such as home energy improvements, fire safety and community alarm services Establish cook and eat sessions working in partnership with local community groups Schools and Children's Centres to support family programmes Encourage more outdoor play Support and promote existing activities Encourage local people to use local attractions and promote local walking groups 	Offer opportunities to try cooking and eating healthier food with help from other organisations such as Ministry of food ,Healthy Lifestyles Local shops to offer good food choices/fresh vegetables Encourage each other to join/ set up informal exercise classes	Council Ward Officer Council Wardens Community Organisations Local Schools Children's Centres CD Workers Doctors' and Health Agencies Adult Services Youth Service Play Teams Bradford South Health Hub Public Health
3.2	Encourage projects that support physical activity to tackle obesity for year 6 pupils	 Improve play areas and community recreation space Develop activities for young people 	Community groups to provide affordable activities for local residents	Local Schools Play Team

			 nurses to community organisations that include dietary advice and support to access play and leisure Support local primary schools in developing and delivering activities and linking to walking groups etc. Access and encourage physically active outdoor play Promote outdoor activities being delivered and support new projects Promote sports facilities at Tong High School to local families 	groups run a range of activities for all age groups across the Ward Encourage families to do activities together such as walking in Black Carr Woods, Bierley Woods	Council Ward Officer Community Centres Youth Service CD Workers Public Health Doctors' Surgeries Bradford South Health Hub Children's Centres
400	3.3	Engage with local people to communicate with the Council and increase community cohesion	 Publicise and promote positive images of people in Holme Wood Door-to-door to engagement with the local community Attend luncheon clubs and coffee mornings Support community events and activities which bring people together in their neighbourhood Use Holme Wood & Tong Partnership as a means of sharing information about voluntary and statutory service provision within the Ward Respond to requests for support to new groups in the local area and ensure they are included in the Holme Wood and Tong NDP 	Support and participate in local and area wide events Organise events and fun days which are welcoming and inclusive e.g. community lunches/galas Organise fundraising events Use and value resources Share information about events to spread across the Ward	Council Ward Officer Council Wardens Neighbourhood Police Team Community Development Worker Holme Wood and Tong Partnership

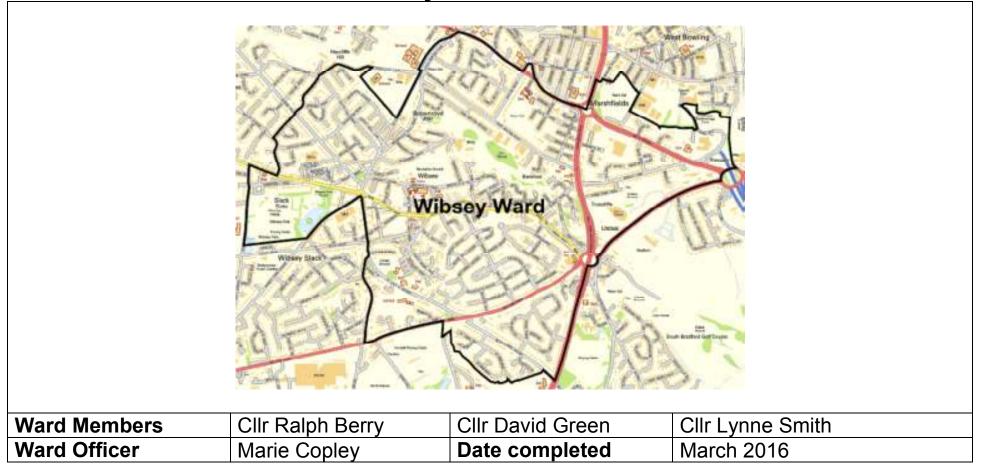
Γ	3.4	Encourage residents to	Undertake mapping exercise to	Voluntary Organisations, local	Council Ward Officer
		take up volunteering opportunities	identify projects and groups that support volunteeringSupport and build capacity where	churches can offer work placements and opportunities for volunteers	Community Development Worker
			 required Support and promote projects in developing volunteers 	Encourage people to attend informal groups such as Chit Chat based at the Hopes Centre	Bradford CVS
			 Promote People Can & New Deal Initiatives 	Participate in People Can/New Deal activities	
	3.5	Engage with Holme Wood residents to explore	Engage with residents and voluntary organisations to gauge	Local organisations and Churches to encourage their members to	Community Development Worker
		options to maintain Holme Wood Library	appetite and willingness to take	become involved	Council Ward Officer
			an active role in running a libraryDependent on commitment of	Local users of the library to spread	Libraries' Manager
ו			residents and voluntary organisations, to look to support an initiative to run the library	the word and look to encourage each other to become involved	Volunteer Centre
			 Encourage currents users of the library to become involved 		
	4.0 Otł	her			I
	Code	Priority	What can Services contribute?	What can people do?	Named person responsible
	4.1	Work with young people to explore how they can	Engage in consultationEncourage young people to be	Promote and encourage young people to join youth activities at the	Youth Workers
		make positive contributions to	involved in the democratic process	across the Ward	Council Ward Officer
		community life	 Involve young people in the New Deal programme 	Offer opportunities to young people attending youth clubs	
	4.2	To revisit and revise the vision of the Holme Wood		Encourage local companies to work with the Council	Holme Wood and Tong Executive

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and Tong Neighbourhood Development Plan	Encourage employers to employ local people	Community Groups/organisations	Officer Group
	Promote investment opportunities in the	offering skills programmes	Incommunties
	Ward	Focus on developing local people in Holme Wood	Holme Wood & Tong Partnership Board
		Develop local skills across all age groups	Local employers
			Regeneration Department

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Draft Wibsey Ward Plan 2016 - 17



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Ward	Wibsey		
Ward Officer	Marie Copley		
Partners involved	West Yorkshire Police, Incommunities, Ward Councillors, Social Housing Providers, Council Departments, Community Partnerships, Community Groups and Organisations, Faith Groups, Friends of Groups.		
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a ward officer to work with others to seek solutions. Ward plans are agreed and accountable to the Area committees in each constituency.		
How to get involved	If you would like to get involved please contact the Ward Officer on 01274 431155 and marie.copley@bradford.gov.uk		
Section 2: Summary of the W	ibsey Ward Assessment		
Population			
Community Strengths	The Wibsey Ward has a number strong community groups working well together with communities within the Ward. Ward Councillors work well with these groups and support positive initiatives and projects to ensure collaboration between all the communities in Wibsey i.e. trying to create better networks between the groups and areas through Ward Budgets. This has led to more opportunities for active citizenship.		
Safe	Wibsey Ward has a high rating on satisfaction about the cleaner greener issues both form the data and engagement with local residents. Respondents who perceive rubbish and litter as a problem is nearly half the level of the district and area levels. However, there are small areas where there is a concentration of fly-tipping and litter. Streets failing on graffiti and edging are two concerns, when compared to the district level, but the trend on graffiti is on the decrease. Street cleansing and fly tipping are issues also highlighted. The Ward also has a significant level of people recycling.		
Key headline issues			
Hot spot areas for fly- tipping on Bankfoot			
Dog fouling is an issue across the Ward			
Address issues of streets			

Section 1: Introduction to Wibsey Ward Plan

failing on edging	
Clean	Although over the past year all the crime trends in the Wibsey Ward are coming down. Robbery and Burglary are both higher than the area and districts levels. High numbers of people are feeling unsafe after dark and there is a low rate of satisfaction on how public services are dealing with local ASB and crime. There have been positives from the Councils survey, show that respondents who perceived drugs as a big problem in that is significantly lower than the district and area levels, as in teenagers hanging round seen as a problem. Also the ASB score and ASB per 1000 population is significantly lower than both district and area levels.

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
1.1	Tackle incidents of illegal parking and improve road safety	 Enforcement and regular patrols. at schools for illegal parking. Enforcement on regular rat-runs. Enforcement and regular patrols. on schools for obstruction parking. 	 Park legally outside schools consider safety of children Report incidents of obstruction and illegal parking 	Council Ward Officer Highways Officer Police Ward Officer Council Warden
1.2	Work in partnership to reduce anti-social behaviour	 Identify hotspots via Ward Officer Team meetings. Education – Information and crime prevention advice to residents in hotspot areas. Promote the 101 number and Online Watch Link (OWL) to residents Enforcement – Police to patrol. 	 Report incidents of ASB Groups can support local action to develop new projects and schemes to reduce ASB in Parks and Green spaces 	Council Ward Officer Youth Worker CD Worker Police Ward Officer
1.3	Tackle issues of burglary and robbery across the Ward	 Identify hotspot areas and develop strategies to take multi- agency approaches through Ward Officer Team Use CASAC and PSCOs to undertake safety and security checks for local residents. 	 Develop and support Neighbourhood Watch schemes Join the Online Watch Link 'OWL' project developed by the NPT Ensure you take precautions such as not leaving valuables in sight of cars or leaving window and doors open. 	Council Ward Officer Police Ward Officer Neighbourhood Watch Co-ordinators

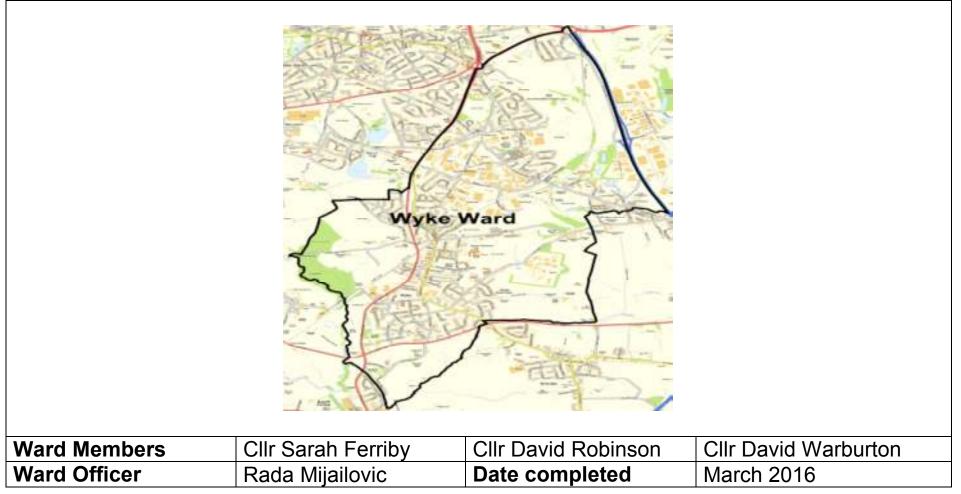
2.0 Cle	2.0 Clean				
Code	Priority	What can Services contribute?	What can people do?	Named person responsible	
2.1	Tackle issue of increased litter and fly-tipping across the Ward	 Educate residents through consultation and projects i.e. working with school Take Enforcement Action Support residents with clean-up campaigns Support community litter picks 	 Report fly-tipping Support bin-it campaigns Take responsibility for own actions Discourage dropping of litter and fly-tipping Share car journeys to the waste Sites to help neighbours 	Council Ward Officer Area Operation Manager Council Warden Environmental Enforcement Officer CD Worker	
2.2	Tackle problems of dog fouling in hot spots across the Ward	 Erect new dog fouling signage in identified areas following site visits Provide information to residents on how to report incidents Enforcement of Dog Control orders banning dogs from designated areas and ensuring dogs are on leads in others 	 Join Green Dog Walkers Campaign Clean after their pets Report incidents of dog fouling and be prepared to go to court as a witness Community organisations become centres where people can join the Green Dog Walkers campaign 	Council Ward Officer Area Operation Manager Dog Warden Council Warden CD Worker Environmental Enforcement	
2.3	Tackle the issue of rubbish in gardens	 Days of Action raising awareness Enforcement action 	 Report issues Neighbours work together to dispose of rubbish eg car sharing to the household waste site 	Area Operation Manager Council Ward Officer Environmental Enforcement Officer Council Warden	

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
3.1	Support healthier life styles	 Promote and support Dementia Friendly Communities initiative Improve play areas and community Recreation spaces Develop activities for young people 	 Community Organisations and individuals can support this priority by taking part and organising activities 	Council Ward Officer Community Development Worker Parks Manager
3.2	Promote training and employment opportunities	 Sign post people to organisations and support networks Establish links with organisations delivering appropriate training Promote training opportunities Promote job fairs to local companies and residents 	 Volunteer in the local community to increase skills and knowledge Attend community facilities and to access online information 	Council Ward Officer Community Development Worker
3.3	Engage with older people and reduce social isolation for older people	 Promoting activities suitable for older people in the Community. Support befriending schemes across the Ward Develop, promote and support Dementia Friendly Communities initiative in the Wibsey Ward Increase participation in activities to reduce isolation and improve well-being. Creation of community initiatives to support older / less abled people such as Winter Warmth scheme 	 Community Organisations to organise and promote activities providing transport if required Join schemes to have access to help if needed Neighbours to look out for older people living alone 	Council Ward Officer Community Groups

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
4.1	Promote and support People Can initiative.	 Promote opportunities for people to volunteer Help groups to access funding Signpost local people to training 	 Look at alternative ways of fundraising Get involved – Community Group, School Governors Neighbourhood Watch etc 	Council Ward Officer Community Development Worker
4.2	Develop, support and sustain 'Friends Of' groups	 Training and support Places to meet Materials and equipment Support for events and activities 	 Join a group Help to fundraise 	Council Ward Officer Community Development Worker
4.3				

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Draft Wyke Ward Plan 2016-17



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Section 1: Introduction to the Wyke Ward Plan

Ward	Wyke
Ward Officer	Rada Mijailovic
Partners involved	3 Local Ward Councillors
	Services: Bradford South Area Co-ordinator's Office (Area Co-ordinator, Ward Officer, Area Operational Manager, Youth Service Manager), Neighbourhood Policing Team, Social Housing Landlords, CBMDC Traffic & Highways, Children's Services, Bradford South Health Hub, Children's Centres, CBMDC Parks& Recreation, Environmental Enforcement
	Community – Church Groups and affiliated organisations, Friends of Groups, voluntary organisations
How does the ward plan work	The ward plans throughout the district engage with the communities identified in the boundary of each ward. The assessment summaries the strengths using both statistical and qualitative information. Each year the plan sets out agreed action in each ward with the support of a ward officer to work with others to seek solutions. Ward plans are agreed and accountable to the Area committees in each constituency.
How to get involved	If you would like to get involved please contact the Ward Officer, Rada Mijailovic on 01274 431156 or email <u>rada.mijailovic@bradford.gov.uk</u>

Section 2: Summary of the Wyke Ward Assessment

Population	The Ward is made up of six distinct neighbourhoods: Delph Hill, Low Moor, Lower Wyke, Oakenshaw, Odsal and Wyke.
	The population is predominantly white (91%) which is significantly higher than the area and district average. There is a high proportion of 60-79 year olds living in the ward and it is considerably higher than the area and district average. The number of 0-9 year olds in the Ward is lower than the area and district average, with a slight upward trend of 15-19 year olds.
Community Strengths	There is a mixture of more expensive housing adjacent to pre-war back to back and 1920/30's terraced housing. There are also a number of former council estates, now predominately owned by the social housing landlord, Incommunties.
	People living in the local area have access to the following schools: Appleton Academy from 3-16, Worthing Head Primary, Low Moor C of E Primary and Shirley Manor Academy (4-9). Youth Services (CBMDC) also provide a range of activities and support for young people in 13-19yr age group across the ward.
	The well-established Wyke Community and Children's Centre also provides a range of services for all ages, working with other statutory organisations across the Ward. It is also the base for welfare benefits and debt advice for the community.
	Each of the localities has a range of local shops and businesses, with a central hub in Wyke village that includes cafes/takeaways and two supermarkets. There is a public library adjacent to Appleton Academy, doctor's surgeries, an optician, dentist(s) and a police community contact point. There are many key employers based across the Ward such as BASF and Nufarm, and other larger companies on the Euroway estate, just off the M606 motorway. In addition, the area is served by bus services to Bradford, Leeds, Halifax and Huddersfield. Low Moor Station is due to be opened in summer 2016.
	There are two local parks: one in Wyke, with a rugby pitch/bowling green and one in Oakenshaw, also with a bowling green, 2 village greens and there are plans to create a Wyke sporting village based on the former site of Wyke Manor secondary school.
	Judy Woods, Toad Holes Beck/Railway Terrace also offer recreational facilities for local residents. There is a large range of community activities, organisations, church groups, Friends of Groups, sports groups, uniformed groups across the Ward to cover all ages and interests. All of them organise

Page 209	Cleaner Greener	events and encourage local involvement and participation. Wyke Wanderers, Wyke ARLFC, Odsal/Sedbergh Rugby Club, Woodlands Cricket Club, and Bankfoot Cricket Club are long standing sports groups that operate in the area, along with a range of other sports clubs, elderly groups, mums and toddlers groups, scout associations. New Horizons, Friends of Judy Woods, Friends of Wyke Park, Low Moor //Oakenshaw Conservation Group, Oakenshaw Residents' Association, Wyke Village Society, Friends of Oakenshaw Park, Low Moor History Group, Oakenshaw History Group and Friends of Low Moor Station. Friends of Wesley Place Methodist Graveyard Group was formed in the early part of 2016 with the aim of helping to maintain the graveyard on First Street, opposite BASF. Wyke Village Society is also the lead group, taking forward the Wyke Memorial bandstand project. Similarly, there are very active Churches that run a range of activities for all sections of the community: Wyke Christian Fellowship, Lower Wyke Moravian Church, St Mary's, Low Moor Holy Trinity, Westfield United Reformed, Wyke Methodists, St Andrew's , Aldersgate Methodists. Overall, the Ward can be described as having an active community sector. Wyke Ward has a high rating on satisfaction regarding litter and street cleaning and generally there are no problems with fly posting. Residents are very pleased with the level of street cleaning and feedback from Ward Councillors and Council Wardens reinforces this. However, the following still requires some attention: streets failing on overgrown vegetation is considerably high and higher than the district and area average streets failing on edging is well above the district average. The number of respondents recycling in the Ward is slightly higher than the district average. Wyke Ward Councillors have supported recycling awareness events held in the Asda car park, Towngate Wyke.
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	Safer Communities	All crime per 1000 population has seen a significant increase and is higher than the district and area average, whereas criminal damage per 1000 ward population has seen a significant reduction. Serious Acquisitive crime per 1000 ward population has increased slightly and is considerably higher than the district and area average.
Page 210		Burglaries per 1000 population have seen a significant increase and are considerably higher than the district average.
		Theft of a motor vehicle shows a slight increase, as does theft from a motor vehicle: although still higher than the area/district average, it is on the decrease. Perceptions that drugs are a big problem remain higher than the district and area average. A significant number of people feel unsafe after dark and the percentage is considerably higher than the district average.
	Inequalities Health and wellbeing	The number of people who have difficulty in finding the money to pay for heating and water bills is higher than the area and higher than the district average. There is a lower percentage of people across the Ward that are encouraged and supported to be physically active than both the area and district average. There has been a significant increase in the reception obesity rate and it is considerably higher than the district and area average. There has been a significant decrease in the number of teenage pregnancies across the Ward.
	Incomes employment and housing	There has been a moderate decrease in the number of JSA and DWP claimants. There has been a slight increase in the number of NEETs and it is higher than the area/district average. (NEET – not in education, employment or training)
	Children and young people	There has been a steady increase of pupils attaining KS4 5+ A* - C English and Maths and the figure is higher than the both the area and district average. The number of NEETs is on the increase and is higher than the area and district average. The number of births per 100 live births is showing a downward trend and is lower than the district average. There has been a significant decrease in the year 6 obesity rate and it is considerably lower than the district and area average. The figures show more work is needed in promoting healthy eating and

	providing information about nutrition through Children's Centres, Community Centres, Schools, Health Agencies and Youth Services.
Stronger Communities	The percentage of people who feel they can influence decisions in the local area is significantly lower than the area and the district average. There is a considerable higher percentage of respondents who think that people do not treat each other with respect than the rest of the area and the district

Code	Priority	What can Services contribute?	What can people do?	Named person responsible
1.1	Increase public	Educate and reassure residents	Parental responsibility and	Council Ward Officer
	perception of being safe after dark	 Attend elderly group sessions Wardens/Police patrolling 	awareness	Youth Service
		Joint action between Police and	Intergenerational work – reduce	Police Ward Officer
		Social LandlordsTargeted Youth work	perceptions of problem young people	Social Housing Landlords
		 Visible presence in areas of concern 		Council Wardens
Ç		 Restorative Justice where appropriate 		
J) 2		 Follow through at WOTs 		
		•		
21.2 5	Tackle issue of parking	Identify hotspots	Organise Walking buses	Council Ward Officer
5	around local schools	Council Wardens/PCSOs patrol	Report issues to the Council	Police Ward Officer
		jointly at schoolsTo issue fixed penalties as	Report issues to the Council	Highways Officer
		required and to follow up on	Be considerate road users and park safely	Schools
		incidents reportedDistribute educational materials	park salely	Road Safety
		 improve signage 	Take part in Speedwatch	Partnership
		 Facilitate meetings with schools 		
		 Highways to use data capturing device and speed surveys to 		
		identify problem areas		
		 To deploy CCTV car on rotation 		
		 Schools to provide information to parents. 		

Draft Wyke Ward Plan 2016-17

1.3	Identify suitable locations for HGV overnight parking	 Facilitate meeting with appropriate partners Arrange consultation meetings with residents Identify suitable parking area 	Local companies can: liaise with freight carriers from Europe for safe parking in the Ward attend business watch meetings Residents report issues re HGVs	Council Ward Officer Police Ward Officer Highways Officer Local companies
2.0 Clea	an Priority	What can Services contribute?	What can people do?	Named person responsible
2.1	Tackle untidy	Identify areas	Identify hotspot areas	Council Ward Officer
	footpaths/snickets and overgrown vegetation/weeds	 Council Wardens Patrolling Ward Walks Deploy Clean Teams to hotspot areas supported by mechanical sweepers Follow through at Ward Officer 	Report incidents to 431000 Take part in visual audits - ward walks	Area Operational Manager Council Wardens
		Team meetings		Community Payback
		 <u>Community Payback</u> – identify projects arrange programmes of work identify issues, trends, problem areas liaise with Ward Officer 		Social Housing Landlords
2.2	Tackle streets failing on edging	Identify areas	Identify hotspot areas	Council Ward Officer Area Operational

		 Deploy Clean Teams to hotspot areas supported by mechanical sweepers Follow through at Ward Officer Team meetings Community Payback identify projects arrange programmes of work identify issues, trends problem areas liaise with Ward Officer 	Report incidents to 431000 Take part in visual audits – ward walks	Manager Community Payback
Page 214	Tackle incidents of dog fouling on footpaths, public spaces and in parks	 Identify areas deploy clean teams enforcement of Dog Control Orders banning dogs from designated areas and ensuring that dogs are on leads in others promote Green Dog Walker scheme provide information to residents how to report dog fouling erect dog fouling signage in identified areas 	Monitor parks and liaise with local groups such as: Oakenshaw Residents' Association Friends of Wyke Park Fiends of Judy Woods Join and promote Green Dog Walker Scheme Report incidents and monitor areas/ parks/woodland	Area Operational Manager Parks Manager Council Wardens Dog Warden

3.0 Activ	3.0 Active				
Code	Priority	What can Services contribute?	What can people do?	Named person responsible	
3.1 7 3.2	Encourage development of projects supporting physical activity to improve fitness levels and to tackle obesity for all residents	 Improve play areas and community recreation space Develop activities for young people Healthy lifestyle advice delivered in community settings: smoking cessation etc Promote home interventions programmes, such as home energy improvements, fire safety and community alarm services Promote health interventions – such as flu jabs, health checks and falls assessments 	Provide affordable activities for local residents Church groups/ uniformed service groups run a range of activities for all age groups across the Ward	Council Ward Officer Youth Service Local Schools Bradford South Health Hub Children's Centre Council Wardens Public Health Play Teams CD Worker	
<u>,</u> ອີ.2	Tackle isolation and loneliness	 Mapping exercise to identify on- going projects Promote activities being delivered and support new projects Promote and support the Dementia Friendly Wyke initiative Promote and support well-being cafes locally Work collaboratively to address factors in isolation – reassurance work, visibility, well lit areas Partners to be aware and share 	Church groups/voluntary organisations run a variety of activities for older people across the Ward to include luncheon clubs Be part of the 'Dementia Friendly Wyke' and other initiatives that address problems in older age Host intergenerational events Be Good Neighbours Find out about Befriending	Council Ward Officer Wyke Dementia Friendly Group Council Wardens Adult Services Alzheimer's Society Public Health Bradford South Health	

		information re vulnerable clients and prioritise in times of crisis situations.	Services that offer shopping, snow clearing Join Walking Groups/ Friends of Groups	Hub Community Development Worker
4.0 Othe	r			·
Code	Priority	What can Services contribute?	What can people do?	Named person responsible
4.1	Engage with local	Publicise and promote area wide	Support and participate in local	Council Wardens
	people to communicate with	events eg the Council's New Bin Policy	and area wide events	Council Ward Officer
	the Council and take up volunteering	 Promote People Can & New Deal Initiatives 	Organise fun days, community events which are welcoming	Community Development Worker
	opportunities	Leaflet areas to inform of eventsDoor-to-door on action days	and inclusive e.g. Queen's Birthday Party	Police Ward Officer
0000 016		 Support community events and activities which bring people together in their neighbourhood 	Participate in People Can/New Deal activities	
4.2	Encourage and	Respond to requests for support	Use and value resources	Council Ward Officer
	 support activities to increase community cohesion to new groups in the local area Promote and support the Dementia Friendly Community initiative 	. .	Join local groups and become	Police Ward Officer
			active members of	Council Wardens
			management committees	All partners
		 Warden visits to community venues and other events (luncheon clubs etc) 	Fundraising	CD Worker
		(Share information about events to spread across the Ward	



Report of the Director of Environment and Sport to the meeting of Bradford South Area Committee to be held on 17th March 2016

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Subject:

A BRIEFING TO AREA COMMITTEE MEMBERS ON CHANGES TO THE DOMESTIC WASTE COLLECTION SERVICE

Summary statement:

This report highlights the key changes to the Council's domestic waste collection arrangements following the introduction of the Council's Domestic Waste and Recycling Policy (DWARP)

Steve Hartley Strategic Director Environment & Sport

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Environment

Overview & Scrutiny Area:

Environment & Waste Management





1. SUMMARY

The Council's new Domestic Waste and Recycling Collection Policy (DWARP) has been introduced across the Keighley areas and is currently being rolled out across the Bradford Area in conjunction with the restructure of domestic rounds.

2. BACKGROUND

New regulations were introduced in January 2015, which meant that the Council is now legally required to collect recyclable materials separately, unless it is not Technically, Environmentally or Economically Practicable (TEEP) to do so. The Council therefore has a duty to engage residents and trade waste customers by clearly laying out the challenges ahead for waste collection and treatment and providing a solution which addresses the needs of all our customers.

Householders are now required to present their waste in specific receptacles at the collection point (kerbside or other place as advised by the Council.) This requires all households to separate their recyclable waste, restricts households to one green general waste bin (with a larger capacity bin available for households of 7 or more people) and requires bins to be presented for collection with the lid closed with no waste at the side.

The Council is focusing on encouraging residents, through awareness raising and education, to minimise the amount of waste each household produces. By encouraging householders to separate items that can be recycled, increases in recycling reduces costs for treatment and disposal of general waste.

Every tonne of waste in the general waste (green) bin costs Council Tax payers on average £85 a tonne to dispose of whereas, for every tonne that we take out of the recycled bins generates income for the Council, on average £25 per tonne. The more we recycle the less the cost is to Bradford residents.

- The Council simply cannot afford to carry on paying for residents not separating recyclable waste.
- As part of Bradford Council's Domestic Waste & Recycling Policy
 - We will only empty one general waste (green) bin per household per week.
 - Bins should have the lid closed with no waste at the side. Householders must put the right things in the right bin.
 - Materials which can be recycled should **not** be put in the green general waste bin – plastic bottles, glass bottles and jars, cans, paper and card **must** be put in the correct recycling container.
- Residents can have as many recycling bins as they need and these are provided to them free without a delivery charge.





3. OTHER CONSIDERATIONS

3.1 <u>Waste Minimisation Programme</u>

The Council has developed a Waste Minimisation Programme that includes a number of projects designed to improve waste collection efficiency, increase recycling across the District and reduce waste disposal costs.

If every household recycled just 10% of their waste the Council would save £1 million per year in disposal costs.

The changes we have introduced are having an impact across the Keighley area where the new round changes and policy implementation were first introduced in November 2015. Our General Waste Collection crews have been noting the addresses where householders are not complying with the policy. Visits are then made to these householders by our Recycling advisors who provide advice and information on how householders can improve their recycling and will order extra recycling bins if required.

Householders who refuse to separate their waste, continue to contaminate their recyclable waste bin, put out excess side waste for collection, or present more than one general waste (green) non-recyclable waste bin for collection may face enforcement action from the Council. This will be done as a last resort when all other routes have been exhausted. The table below shows how intervention from our recycling team has improved compliance across the Keighley areas. These figures are based on a residual waste collection service from 80,000 households.

Keighley Non Compliance Instances Tues 16/02/16 - Fri 19/02/16		
Extra Bins	Side Waste	Lid Up
235	74	7

Keighley Non Compliance Instances Tues 09/02/16 - Fri 12/02/16		
Extra Bins	Side Waste	Lid Up
362	66	30

Keighley Non Compliance Instances Tues 02/02/16 - Fri 05/02/16		
Extra Bins	Side Waste	Lid Up
605	106	5

Keighley Non Compliance Instances Tues 26/01/16 - Fri 29/01/16		
Extra Bins	Side Waste	Lid Up
1233	324	76





3.2 Bradford Roll-out

Leafleting of the Bradford area (125,000 households) was completed to schedule on the 5 March 2016; the new collection rounds commence on the 15 March 2016. Bradford crews will be recording all instances of non-compliance.

During the Keighley roll out 4,000 recycling bins were delivered to residents, to date (03/03/2016) as part of the Bradford roll-out 4,500 recycling bin requests have been received, these are being delivered at a rate of approximately 1,500 per week to enable householders to begin recycling as soon as possible.

3.3 <u>Recycling Service</u>

The Council provides an alternate weekly collection service for four of its recyclate materials; glass, can, plastic bottles and paper. Householders can have as may free recycling bins as they require.

3.4 <u>Enforcement of the DWARP</u>

As part of ensuring compliance with the DWARP an enforcement process has been agreed for use where there is persistent non compliance with the policy. Following the roll-out across the Keighley areas we are now delivering warning letters as a further reminder to all non-compliant households. If following this, a householder is found to be still not compliant then a formal S46 notice will be issued to the householder. This is the start of formal enforcement action.

3.5 <u>2016/2017 Budget Decisions</u>

Following approval of the Council's budget on the 25 February 2016, two decisions will have a key impact on Waste Collection Services in the District;

- The introduction of a chargeable Garden Waste Collection Service, this service comes into effect from 1 June 2016, at an annual charge of £28 with the early bird discount (£35 without)
- The introduction of alternate week residual waste collection in 2017/2018, this will be implemented from the 1 April 2016.

4. FINANCIAL & RESOURCE APPRAISAL

The programme has been funded from reserves ear-marked for Waste.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

The Waste Minimisation Programme has agreed governance arrangements in place and manages its risks through the Programme Board. It reports to the Safe, Clean and Active Programme Board.





6. LEGAL APPRAISAL

The Council's DWARP has been approved by Legal Services; there are no other legal issues.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

There are no issues arising from the Council's Equality & Diversity Strategy. There are no issues arising from the Initial Equality Impact Assessment.

7.2 SUSTAINABILITY IMPLICATIONS

There are clear sustainability implications in reducing the amount of waste sent to landfill.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

A reduction in the amount of waste being sent to landfill has a positive impact on greenhouse gas emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

None

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

Trade Unions have been fully involved through the development and implementation of the programme.

7.7 WARD IMPLICATIONS

We are working closely with all the Wards to educate residents to recycle and reduce waste and identify any areas of non compliance across the District.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

None





8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

None

10. RECOMMENDATIONS

This report is brought for the information of the Committee.

11. APPENDICES

None

12. BACKGROUND DOCUMENTS

None



